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Planning Department 248.524.3364 planning@troymi.gov

Date: March 10, 2021

To: Animal Control Appeals Board

From: Paul Evans, Zoning & Compliance Specialist

Subject: Troy City Code Chapter 90

At your January meeting, Board Member Dombrowski presented potential modifications to Chapter 90. After Board discussion, there was some interest in seeing follow up information from Member Dombrowski. Member Dombrowski's follow up information is attached.

Additionally, Member Petrulis has provided information for potential modifications to Chapter 90, also attached.

It's my recommendation that, as you vet these proposals, consider that that your ultimate goal is to clearly enumerate the Board's desires to City Council. I anticipate this being in the form of a motion. If you end up doing so, it will be up to Council to determine next steps.

| From: | Doug Dombrowski |
|--------------|--|
| To: | Paul M Evans |
| Subject: | Re: March Animal Control meeting |
| Date: | Sunday, March 7, 2021 7:55:47 PM |
| Attachments: | image001.png ideas for revising animal ordinance 210307.docx Proposed Revision to City of Troy Animal Ordinance 210306 Dombrowski.pdf.docx chickens pros and cons 190816.docx local city summary 190731.xlsx |

Hi Paul. I finally got motivated this weekend and put together a pitch for the next meeting. I've attached:

(1) The points that pitched at the end of the last Board meeting.

(2) A mark-up of the existing ordinance, along with an explanation for each revision. I felt this was the best way to facilitate effective discussion.

a) Note that I'm also suggesting a revised way to handle appeals. Like the Supreme Court, I'm suggesting that the Board pre-screen appeals before holding a meeting, and judge whether the appeal is worthy of a meeting.

b) Also note that I'm suggesting to do away with the allowance of livestock

3) The 'Pros and Cons' attachment was in the last meeting packet, which originated from me a couple of years ago. It's relevant to the discussion of revising the ordinance.

4) The 'local city summary' is the same as #3.

I hope that this makes it to you in time for the next meeting agenda. Let me know if you see any issues with what I've provided.

Finally, thanks a lot for working with me. Your kindness and level of cooperation are really appreciated.

Doug

From: Paul M Evans <P.Evans@troymi.gov>
Sent: Wednesday, March 3, 2021 12:15 PM
To: Doug Dombrowski <userz2675@hotmail.com>
Subject: RE: March Animal Control meeting

Sounds good Doug thanks for the update.

From: Doug Dombrowski <userz2675@hotmail.com>
Sent: Wednesday, March 3, 2021 10:18 AM
To: Paul M Evans <P.Evans@troymi.gov>
Subject: Re: March Animal Control meeting

Hi Paul. I need a couple of days to see what I have already available, and what I can put together. I'll respond back in a couple of days.

From: Paul M Evans <<u>P.Evans@troymi.gov</u>>
Sent: Monday, March 1, 2021 1:31 PM
To: Doug Dombrowski <<u>userz2675@hotmail.com</u>>
Subject: March Animal Control meeting

Doug:

Hope all is well and you were able to enjoy this weekend's warm spell.

If I recall correctly, you would be providing additional written information to the Animal Board for the March meeting? I ask because I am putting the Agenda Packet together.

Please confirm, and if still the case, let me know when you might have something available. Not a deal breaker if it does not go out with the Agenda Packet. We can add it later.

Thanks.



Paul Evans Zoning & Compliance Specialist City of Troy O: 248.524.3364

Pros/Benefits

- 1) For Bird Owners
 - a) It is a great hobby
 - i) Poultry are fun pets
 - ii) Raising poultry is cheap
 - iii) The Social Aspect
 - (1) It's novel which piques people's interest and conversation
 - (2) Kids are interested and want to get involved.
 - b) Entertainment Value
 - i) Observing the individual personalities and quirks of each
 - c) Improved lawn
 - i) Chickens are ground birds, with strong, sturdy feet that are meant for digging and scratching in search of grubs, worms, bugs, tender shoots, and aerating.
 - ii) They turn leaf litter and dead bio-matter into the soil.
 - d) Fresh Eggs
 - i) Organic & Non-GMO
 - ii) Greater Nutrition
 - e) Stress relief and companionship
 - i) A Source of Therapy
 - f) Plenty of literature, websites, and support groups exist for urban chicken hobbyists for reference to help conduct the hobby in a cohesive manner in the neighborhood environment.
 - g) Weed Control
 - i) As they scratch and claw the ground, they eat and disperse weed seeds that have blown in
- 2) For Community

- a) A Taste of Country Life
 - i) Many people would prefer to live in the country but their job or your family keeps them in the city. Keeping backyard poultry is a way of bringing country life to the city.
- b) Educational Value
 - i) Learn Where Food Comes From
 - ii) A Lesson in Self-Sustainability
- c) Pest Control
 - i) Chickens are omnivores by nature and thoroughly enjoy chasing down plantdestroying insects like grasshoppers, grubs, beetles, and larvae.
- d) Less Food Waste/Bio-recycling
 - i) up to 25% of a chicken's diet can be table scraps, thereby avoiding landfill waste.
 - ii) each bird can bio-recycle more than 2 pounds per month in vegetable matter and table waste.
 - iii) A flock of four birds, if fed a diet of 75 percent layer ration and 25 percent food waste, can eat more than 100 pounds per year in waste.
- e) Chicken owners care for the birds like pets and go to extreme measures to pacify neighbors.
 - i) Good regulation through local ordinances provides framework for cohabitation
 - ii) Local clubs help guide urban chicken owners on how to manage their hobbies
- 3) For the Chickens
 - a) Cruelty Free
 - i) hens on factory farms are often kept in such close, inhumane quarters that they cannot stretch their legs or wings, walk around, or participate in normal social behaviors
 - b) Save a Life
 - i) 300 million birds each year are crammed into cages that are far too small

- ii) Give a bird a chance at a happy life
- a) Save Heritage Breeds
 - i) Different breeds have different characteristics.
 - (1) Because only certain chickens are good for meat, and others are specially bred for maximum egg production, today's chickens look significantly different from their ancestors.
 - (2) Hobbyists are the ones who raise rare heritage breeds.

Problems/Concerns

| CONCERN | MORE INFORMATION | POSSIBLE SOLUTIONS |
|-------------------------------------|--|---|
| Disease | Contracting a communicable disease, like the flu or respiratory liness is negligible for urban poultry farming because of the size of the flock. This is a larger concern in industrial farming. Bacteria, like Salmonella, can be found in poultry droppings. | The hazards of bacterial infections can be mitigated by education regarding how to handle and care for poultry, including washing hands after returning indoors, and how to properly compost droppings for fertilizer. This can easily be addressed by educating urban chicken farmers with printed materials or offering classes. |
| Attracting pests | Flies and other pests lay their eggs in droppings because they like moisture. | Pests can be minimized through proper bedding care, and the chickens help by eating pests. |
| Attracting predators | Chickens should not attract urban predators any more than a cat or dog. | With the exception of hawks, most predators are nocturnal while chickens are diurnal (active during the day). Enclosing the chickens at night should prevent predators from accessing the chickens. |
| Cost for low- income families | | Part of the Metropolitan Food Systems Plan is addressing issues of food access, possible barrier reduction could include funding and management from outside sources, like a non-profit, to cover the startup costs. |
| Disposal | | For a fee, the Vet Diagnostic Lab at NDSU will provide dead animal disposal.* Other communities have offered these options: 1. City provides dead animal pick-up free of charge 2. Buried on property at least two feet down 3. Closed securely in a plastic bag and placed in the municipal trash |
| Noise | Hens "talking" at their loudest, speak at the same decibel level as human conversation (about 60 decibels). This is also personality-based; some hens are more talkative than others. Roosters crow at about the same decibel level as a barking dog (90 decibels). | A majority of urban ordinances ban roosters, because of their loud crowing. |
| Smell | Chicken manure is high in nitrogen, which can lead to an ammonia smell if not properly cared for. | Adding carbon material, like dried leaves and straw, to the bedding will get rid of the smeil; it is all about carbon to nitrogen ratio. Odor can be remedied through quality bedding. |
| Winter keeping | | Proper education can reduce the impact of winter poultry farming: make sure to keep combs warm and use a heat lamp when the temperature gets below 20 degrees. |

Table 3. Common urban chicken keeping concerns addressed

Options

- Increase the distance to lot line in the proposed animal ordinance revision from 10' to 25' and to adjacent house from 40' to 50'.
- 2) For concerns about noise, require soundproofing of coop.
- 3) Limit the number of birds allowable on any property to a maximum number.
- 4) Increase the number of birds allowed on smaller lots from 4 to 6.
- 5) Different quantity max's of birds
- 6) Expand the scope of revising the animal ordinance
 - a. Include a restriction on all or most livestock, based on input from Troy Animal Inspectors' experience; or
 - i. Limit number of livestock on ¾ acre
- 7) Include a restriction on Pitbulls and Rottweilers.
- 8) Endorse creation of poultry club to aid in kickoff of revised ordinance to ensure minimal issue.
- 9) Trial pilot program like Berkley limited # of permit s for trial period.

Sources

https://www.greenamerica.org/green-living/many-benefits-backyard-chickens

https://www.usatoday.com/story/sponsor-story/tractor-supplyco/2018/03/12/benefits-of-owning-chickens/32855461/

https://permaculturenews.org/2017/07/18/benefits-keeping-chickens/

https://my.chicagobotanic.org/education/adult_ed/the-environmental-benefits-ofbackyard-chickens/

https://www.naturallivingideas.com/20-convincing-reasons-to-keep-backyard-chickens/

- I. Deficiencies in the existing ordinance
 - a. Livestock is still allowed.
 - i. Cows & horses need 2+ 1 acres to graze.
 - b. ¾ acre requirement appears to have no basis.
 - i. Was it a subjective estimate by the developers of the original ordinance?
 - ii. What about lot shape?
 - c. The wording of sec 90.70.20.f. gives false hope to someone with <3/4 acre.
 - *i. "This requirement may be waived by the Animal Control Appeal Board if the applicant can demonstrate circumstances that allow for waiver pursuant to regulations promulgated by the Animal Control Appeal Board."*
 - ii. Without the promulgations being public, a person may incorrectly think that unless the ordinance doesn't explicitly state the regulation, it is not legal.
 - iii. Of the 23 cases brought before the Board over the last 10 years, 20 have been for chickens & ¾ acre, only 3 were approved with 0.72-0.74 with contingencies
 - d. Lack of regulations for animals regarding the public
 - i. Handling of waste
 - ii. Rodent/varmint prevention
 - iii. Restriction on roosters
 - iv. Proximity of shelters and coops to neighbors
 - v. Welfare/safety of the animals
 - e. The topic of chickens repeats over and over. Interest in the hobby is growing.
 - i. Of 34 other cities in MI that allow chickens, only Troy & Rochester cite >3/4 acre
 - The others cite distance to neighbors and have much, much better regulations in place governing the keeping of the birds on any size lot.
- II. The animal ordinance needs to be improved.
 - a. No livestock
 - b. Promulgations published
 - c. Appellate clause should be clarified. For Example:

The Board shall not approve an application for a variance unless it has been found positively that:

1. The strict enforcement of the Ordinance would cause practical difficulty and deprive the owner of rights enjoyed by <u>all</u> other property owners

2. *The conditions and circumstances are unique to the subject property and are not similarly applicable to other properties*

3. The conditions and circumstances unique to the property were not created by the owner, or his/her predecessor

4. *The requested variance will not confer special privileges that are denied other properties*

5. The requested variance will not be contrary to the spirit and intent of the Ordinance

- d. ¾ acre replaced with distance
 - i. A minimum amount to neighboring residences
 - ii. A minimum distance to property lines
- e. Tighter regulations on the keeping domestic animals to prevent complaints
 - i. Consideration for what the ordinance tolerates of dogs and cats
- f. With improved regulations, a few chickens can be allowed on a typical size lot

| CITY | # of CHICKENS ALLOWED | ROOSTERS ALLOWED? | PROPERTY SIZE | ADDITIONAL ORDINANCE PROVISIONS | LINK TO REFERENCE |
|--------------|---------------------------------|----------------------|----------------|--|---|
| Albion | 5 birds<1 acre 7 birds >acre | no | no restriction | kept in backyard location of enclosure feed waste | http://www.cityofalbionmi.gov/2015_02.pdf |
| Auburn Hills | 6 | no | no restriction | backyard only pen location noise nuisaince wandering restrictions safe conditions sanitary conditions no slaughtering feed | https://library.municode.com/mi/auburn_hills/codes/code of_ordinances?nodeId=COOR_CH14AN_ARTIINGE_S14- 2.1KECH |
| Ann Arbor | 6 | no | no restriction | kept in backyard location of enclosure feed waste rodent/vermin prevention no slaughtering | https://library.municode.com/mi/ann_arbor/codes/code_o f_ordinances?nodeId=TITIXPORE_CH107AN_9_42KECHDU |
| Berkley | 3 | no | no restriction | no slaughtering eggs for personal use only | https://library.municode.com/mi/berkley/codes/code_of_o rdinances?nodeId=PTIICOOR_CH22AN_ARTIVCH |
| Charlotte | 6 | no | no restriction | kept in backyard location of enclosure feed waste rodent/vermin prevention no slaughtering | http://library.amlegal.com/nxt/gateway.dll/Michigan/charl otte_mi/cityofcharlottemichigancodeofordinances/chapter 10animals?f=templates\$fn=default.htm\$3.0\$vid=amlegal:c harlotte_mi\$anc=JD_10-4 |

| Chelsea | 4 | no | no restriction | noise nuisaince wandering restrictions safe conditions sanitary vermin coop structure pen size per chicken pen location rodent/vermin prevention personal use only revocation guidelines | <u>https://library.municode.com/mi/chelsea/codes/code_of_o</u> rdinances?nodeId=COOR_CH4AN_ARTIIIBACH |
|------------------|----------|-----|----------------|---|---|
| Cold Water | no max | yes | no restriction | smell not dangerous to public health wandering restrictions | https://www.backyardchickens.com/articles/cold-water- michigan-chicken-ordinance.61474/ |
| Dearborn | no max | yes | no restriction | sanitary conditions wandering restrictions | |
| De Soto | 6 max | no | no restriction | noise nuisaince wandering restrictions safe conditions sanitary | https://www.ecode360.com/28314852?highlight=chickens &searchId=2550658570039322#28314852 |
| East Lansing | 4 | no | no restriction | backyard only pen location noise nuisaince wandering restrictions safe conditions sanitary no slaughter on-site | https://www.citvofeastlansing.com/DocumentCenter/View /644/Animals-and-Pets-PDF |
| Eastpointe | 3 | no | no restriction | personal use/pet shelter no ground feeding | https://library.municode.com/mi/eastpointe/codes/code_o f_ordinances?nodeId=PTIICOOR_CH8AN_ARTIINGE_S8- 6POGABI |
| Farmington Hills | no limit | yes | no restriction | severe distance restriction noise limits | https://library.municode.com/mi/farmington_hills/codes/c ode_of_ordinances?nodeId=PTIICOOR_CH6AN_ARTIINGE_S 6-4KEANOTPEPROTDWRULA |
| Ferndale | 3 | no | no restriction | wandering restrictions backyard only | https://ferndalechickens.com/ |

| Georgetown Twp | 6 | no | no restriction/ zoning requirements | coop size pen location coop construction no slaughtering | https://www.gtwp.com/documentcenter/view/304 |
|------------------|-------------|-----|---|---|---|
| Grand Rapids | no max | yes | 3,800 square feet (0.087 acres) | Coop must be under 8 feet tall Coop size Pen location | https://www.grandrapidsmi.gov/Services/Apply-for-a- Backyard-Chicken-Permit |
| Hazel Park | no max | yes | no restriction | not well defined | https://www.municode.com/library/mi/hazel_park/codes/c ode_of_ordinances?nodeId=TIT6AN_CH6.08RAPO_6.08.020 APKE |
| Holland | 4 5 6 | no | <1/2 acre 1/2 - 1 acre > 1 acre | coop size rodent/vermin prevention pen location personal use only no slaughtering | https://www.cityofholland.com/permitsandinspections/bac kyard-chickenfowl- permits?fbclid=IwAR3UFLkBD0NvX7stKN27vKMJaPYTEszfDi vmQs7dmHnuHD2w5BKafNeQkFY |
| Lansing | 5 | no | no restriction | coop size rodent/vermin prevention pen location personal use only no slaughtering | https://drive.google.com/open?id=0B64q3VhsvqiZWXJEX0t SOVhBT0t1RIZPbFhEVng2QzIFNHZv |
| Lanthrup Village | 3 | no | no restriction | personal use only no slaughtering | http://www.lathrupvillage.org/document_center/Animals% 20-with%20review%20board.pdf |
| Kalamazoo | 4 | no | no restriction | coop size pen location no slaughtering wandering restrictions | http://ktwp.org/Portals/16/Ordinance%20Officer/fillable%2 Ochicken%20application%20%202-%20K%20Twp.pdf |
| Madison Heights | 3 | no | no restriction | adequate shelter no ground feeding | https://library.municode.com/mi/madison_heights/codes/c ode_of_ordinances?nodeId=PTIICOOR_CH5AN_ARTIINGE_S 5-4REKECEAN |
| Northville | no max | yes | no restriction | containment pen location | https://library.municode.com/mi/northville/codes/code_of _ordinances?nodeId=COOR_CH10AN_ARTIINGE_S10- 10RAPO |
| Norton Shores | 4 | no | 0.275 acre min | shelter pen location coop size | https://library.municode.com/mi/norton_shores/codes/co de_of_ordinances?nodeId=COORNOSHMI_CH6AN_ARTIIILI_ S6-52LI |
| Pontiac | 4 10 | yes | <1 acre >1 acre | coop sq ft per bird pen sq ft per bird | https://www.codepublishing.com/MI/Pontiac/?Pontiac18/P ontiac1801.html&?f |

| 1 | | | 1 | T | |
|-----------------|----------|-----|----------------|--|---|
| Rochester Hills | 12 | yes | >1 acre | limit # on livestock min 2 acre for livestock | https://library.municode.com/mi/rochester_hills/codes/co de_of_ordinances?nodeId=SPBLADERE_CH138ZO_ART4ZO DIPEUS_CH4DESTSPUS_S138-4.438RAKEAN |
| Roseville | 4 | no | no restriction | shelter backyard sanitary conditions pen location rodents and vermin coop construction | https://ecode360.com/7617521 |
| Royal Oak | no limit | yes | no restriction | sanitary condition | https://ecode360.com/8261474?highlight=chicken#826147 4 |
| Redford | 3 | yes | no restriction | pen location | http://chicken.io/ordinance/redford-michigan-chicken- ordinance |
| Southfield | no max | yes | no restriction | pen location wandering restriction | https://library.municode.com/mi/southfield/codes/code_of _ordinances?nodeId=PTIICO_TITIXPORE_CH113AN_S9.76KE OTAN |
| Troy | no limit | yes | min 3/4 acre | poultry and livestock addressed together as domestic animals humane treatment kept from escaping "promulgated regulations"? Waiver possible | https://cms6.revize.com/revize/troymi/Departments/City% 20Attorney/Code%20and%20Charter/Code%20Table%20of %20Contents/CH090.pdf |
| Traverse City | 4 | no | no restriction | shelter pen location no slaughter backyard | https://library.municode.com/mi/traverse_city/codes/code _of_ordinances?nodeId=PTSIXGEOFCO_CH610AN_610.01P RAN |
| Warren | 3 | no | no restriction | shelter pen location no slaughter backyard | http://www.cityofwarren.org/images/stories/ordinances/8 0- 766.pdf?fbclid=IwAR3PZI46djyasQCFIxEYOZ4z0j8vHp5R61u Zx9W9Lgapx5M1yHP4IS223j4 |
| Westland | no limit | yes | min 1/2 acre | poultry and livestock addressed together as domestic animals pen location | https://library.municode.com/mi/westland/codes/code_of _ordinances?nodeId=PTIICOOR_CH18AN_ARTIINGE_S18- 3KEFAAN |
| Ypsilanti | 4 | no | no restriction | no slaughtering backyard only shelter pen location rodent/vermin prevention | https://library.municode.com/mi/ypsilanti/codes/code_of_ ordinances?nodeId=PTIICOOR_CH14AN_ARTIINGE_S14- 5KEFECHHE |

Chapter 90 - Animals

90-1

GENERAL REGULATIONS

- 90.10.10 **Definitions**. The following terms when used in this Chapter shall have the meanings set forth in this Section:
- 90.10.11 "Animal" Any living creature, except humans and plants. "Animal" includes any mammal, bird, reptile, snake, turtle, crustacean or any other vertebrate or invertebrate.
- 90.10.25 "Dangerous Animal" A wild or feral animal, other than a dog or cat, which because of its size, aggressive nature or other characteristics constitutes a danger to persons or property.
- 90.10.30 "Domestic Animal" livestock and poultry¹ An animal, other than a dog, that is not feral in nature, including, but not limited to horses, cows, chickens, geese, pigeons, ducks, steers, ponies, mules, donkeys, sheep, swine, pigs and goats.
- 90.10.31 "Livestock" Farm animals, with the exception of poultry, including, but not limited to cattle, sheep, pigs, goats, horses, donkeys, and mules.²
- 90.10.32 "Poultry" Birds raised commercially or domestically for meat, eggs, and feathers including, but not limited to chickens, ducks, turkeys, and geese.³
- 90.10.35 "House Pet" A non-domestic and non-dangerous small animal normally kept confined as a pet, including but not limited to hamsters, fish and parakeets.
- 90.10.60 "Owner" A person or a group of persons who owns, controls, harbors, keeps, or has a property interest in any animal.
- 90.10.65 "Person" An individual, employee, corporation, partnership or association.
- 90.10.90 "Wild Animal" An animal that is not defined in this Chapter as a dangerous animal, domestic animal or house pet.

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90.70.20 Permit Application Process. An applicant for a domestic, dangerous or wild animal permit shall:

- a) furnish the Housing and Zoning Inspector a list of the species of animals to be kept and the maximum number of each species to be kept at any one time, and
- b) demonstrate that the animals will be treated humanely and will not be neglected or treated with cruelty, and
- c) demonstrate that the animals will be maintained in quarters constructed to prevent their escape, and
- d) demonstrate that reasonable precautions shall be taken to protect the public from the animals and the animals from the public, and
- e) demonstrate that he or she can comply with the ordinance and any regulations promulgated by the Animal Control Appeal Board, and
- f) as of <date>, ownership of livestock is no longer permitted. Existing permits are valid until their expiration.⁴ in the case of domestic animals, demonstrate to the Housing and Zoning Inspector that the lot or parcel that animals will be kept on is three-quarters (³/₄) of one (1) two acres or larger owning and harboring such animals are prohibited. This requirement may be waived by the Animal Control Appeal Board if the applicant can demonstrate circumstances that allow for waiver pursuant to regulations promulgated by the Animal Control Appeal Board. Waivers will not be granted for animals that are loud or likely to be detrimental to the neighborhood.
- g) in the case of poultry, demonstrate the following to the Housing and Zoning Inspector ⁵:
 - A covered or fenced enclosure shall not be located closer than ten feet from a property line of an adjacent property nor shall it be located closer than 40 feet to any residential dwelling on an adjacent property. ⁶
 - 2) Coop and pen must be kept in the backyard only.⁷
 - Birds must be kept on poultry owner's property unless permission is granted by adjacent property owner(s).
 - 4) All enclosures for the keeping of poultry shall be constructed to prevent rodents from being harbored underneath or within the walls of the enclosure. ⁹
 - 5) Waste materials (feed, manure, and litter) must be bagged and disposed of in the trash. It is not acceptable to pile waste materials on the property. ¹⁰
 - 6) Feed must be stored in a manner to prevent access to rodents

and varmints. 11

- 7) Only small birds, no larger than chickens and ducks, are allowed. ¹²
- 8) No roosters. ¹³
- 9) The birds are kept as a hobby or pets. ¹⁴
- 10) Birds can only free-roam under supervision. ¹⁵
- 11) No slaughtering birds on site. ¹⁶
- 12) No housing birds in residential dwellings. ¹⁷
- 13) A maximum of ten, and a minimum of two, birds are allowed. ¹⁸
- 14) Birds must be provided shelter, at least ten feet from the residence and provide a minimum of 1 foot of perch space for roosting at least 12" and no more than 4' from the floor. ¹⁹
- 15) Birds must be provided a minimum of 4 sf of coop space (roofed shelter). ¹⁹
- 16) Roofed shelters (coops) must contain a layer of wood shavings, straw, or similar bedding material to facilitate clean-up of waste and provide bedding and nesting material. ¹⁹
- 17) Birds must be provided a minimum of 10 sf of enclosed outdoor run space. ¹⁹
- A safe source of heat must be provided for birds in cold weather to maintain a minimum coop temperature of 32F. ¹⁹
- 19) The lot on which the birds are kept must be fenced on the sides with neighbors. ²⁰

Additional restriction for poultry on less than ³/₄ acre lots:

20) Flock size must be between two and four birds, or six if miniature in size (bantams, quail, etc). ²¹

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90.80.80 Procedure for Appeals.

Appeals from the decisions of the Housing and Zoning Inspector to the Animal Control Appeal Board must be:

a) filed at the office of the Troy Housing and Zoning Inspector on forms provided, and

b) filed within seven (7) days of the date of the Housing and Zoning Inspector's decision regarding the issuance or denial of a permit for dangerous animals or domestic animals, and

c) filed within seven (7) days of the date of the Housing and Zoning Inspector's decision regarding the revocation of a permit for dangerous animals or domestic animals.

d) the Animal Control Appeal Board members will individually review case submissions and provide their assessment on whether an Animal Control Appeal Board meeting shall be held to hear the case. A majority of members in favor of a meeting must exist prior to scheduling the review meeting.

The Board shall not approve an application for a variance unless it has been found positively that:

1. *The strict enforcement of the Ordinance would cause practical difficulty and deprive the owner of rights enjoyed by comparable other property owners*

2. *The conditions and circumstances are unique to the subject property and are not similarly applicable to other properties*

3. *The conditions and circumstances unique to the property were not created by the owner, or his/her predecessor*

4. The requested variance will not confer special privileges that are denied other properties

5. The requested variance will not be contrary to the spirit and intent of the Ordinance

e) upon acceptance of an appeal, the City Clerk shall provide notice of the time, date and place of the appeal to all property owners within 300 feet of the appellant's property.

¹ The definition of "Domestic Animals" in the existing ordinance is wrong. Domestic Animals includes dogs and cats, which the ordinance addresses elsewhere, outside of the section of Domestic Animals.

² This is the Britannica definition

³ This is the Britannica definition

⁴ It is for the Council to consider if horses, cows, donkeys, and other livestock should still be allowed on ³/₄ acre. Some people in Troy supposedly have pet pigs and goats. There are no more horses in Troy, and presumably cows neither. Cows & horses need 2+ 1 acres to graze. Most other livestock are similar.

⁵ A simple internet search shows that pet poultry is growing in popularity and benefits the community. Poultry are contained in enclosed pens. Livestock wander freely and graze. Control of these animals must be handled separately. Poultry needs to be addressed apart from livestock. ⁶ This is the crux of the proposed revision. Minimum limit of space between animals and neighbors should be defined by distance, not area. Requiring ¾ acre does little to ensure distance to neighbor nor does it consider lot shape (i.e. long and narrow, L-shaped). Of 34 cities in Michigan that allow pet poultry, Troy is unique, with the only exception being Rochester, that minimum area is used to restrict poultry. (Rochester's Animal Ordinance is very similar to Troy's. Perhaps they were developed together which explains why they share the same deficiencies). What protects neighbors' interests better – the existing Troy restriction on area that allows someone to put a coop or pen on the property line or a revised code that ensures suitable distance buffer? Some of the 32 Michigan poultry ordinances allow 5 feet to property line and 25 feet to dwelling. The herein proposed 10 and 40, respectively, are conservative.

⁷ The existing code allows residents to have coops and pens in their front yard. Restricting this will prevent future disputes in Animal Control and Inspection. The good ordinances have this.

⁸ Prevention of wandering birds prevents neighbor complaints. The good ordinances have this.

⁹ The good ordinances cite prevention of rodents and varmints.

¹⁰ The good ordinances cite sanitary requirements.

¹¹ Same as #9.

¹² Turkeys, peacocks, ostriches, and exotic farm birds are outside the scope of this revision.

¹³ Another blatant example that the existing ordinance needs to change. Most cities prevent roosters for obvious reasons. This is a point that stands alone in weeding out poorly planned animal ordinances.

¹⁴ Small scale backyard poultry works in suburban communities because the birds are pets, like dogs and cats. Studies have shown that the noise level of a few birds is less than an average dog, and they are easier to care for.

¹⁵ This is called "limited free range" and is another point in well-considered animal ordinances.

¹⁶ Most poultry ordinances restrict slaughtering. Troy's existing ordinance does not for any Domestic Animal.

¹⁷ Supposedly some people in Troy have appealed to have indoor chickens. Studies and consensus of hobbyists is that indoor keeping is disadvantageous for the birds.

¹⁸ Yet another paramount issue with no restriction in the existing Troy ordinance. According to the ordinance, a resident is allowed unlimited birds regardless of the lot size. However, the 10 maximum is an existing promulgated regulation. Promulgated regulations should be formalized at this opportunity. A person may incorrectly think that, unless the ordinance explicitly states the regulation, the promulgated regulation is not legal and is, therefore, arguable.

¹⁹ Hobbyists' criteria for adequate accommodations.

²⁰ A primary complaint is wandering, forging birds.

²¹ People have requested the Troy Animal Ordinance be changed before for chickens but have not done the research nor proposed a case until now. Nearly all of the applications for appeals are for chickens

and nearly all of those are denied. By providing better regulations on poultry including distance restrictions, which protect the interests of neighbors, a beneficial opportunity arises for those previously denied their enjoyment. In all but one of the other 34 communities cited in the study of Michigan urban poultry, Troy stands alone in preventing chickens as pets on under ³/₄ acre.

By limiting the number of birds, and basing space restrictions on distance rather than area, neighbors of even $\frac{3}{4}$ acre poultry owners are protected. The average allowance of birds of the 34 Michigan cities is five. Restricting to four is conservative and sufficient for hobbyists. Consensus of hobbyists is that less than a pair of birds is disadvantageous to the lone bird.

| From: | Al Petrulis |
|--------------|--|
| To: | Paul M Evans |
| Cc: | Jackie Ferencz; Nicole F MacMillan |
| Subject: | Cahpter 90.70 |
| Date: | Friday, March 5, 2021 10:59:40 AM |
| Attachments: | Cities - Prohibition Domestic Animals.docx |

Paul,

In consideration for a solution with the issue of maintaining chickens or any domestic/livestock animals in the City of Troy, I would like to propose to the Troy Animal Control Board of Appeals (ACBA) a change to Chapter 90 – Domestic Animal Ordinance specifically as it relates to traditional domestic/livestock animals such as chickens, pigs, cows, etc, and the issuance of permits to keep and maintain such animals within residential properties.

My proposal consists of removing Section 90.70 altogether. Instead, I propose a section that clearly prohibits domestic animals and livestock from being kept and maintained within residential properties regardless of property size. A grandfather clause would be included to protect those that have existing valid permits but would not be transferable upon the sale of the property. Also, I propose to allow current property owners with lots greater than ³/₄ acres that have existing domestic animals to be allowed a valid permit to keep their current animals.

It is my opinion that the City of Troy is not obligated to allow its residents to keep and maintain domestic animals within residential properties. Even though there are cities in Southeast Michigan that choose to have ordinances and provisions that allow residents to keep domestic/livestock animals, many other cities instead have chosen to implement ordinances that completely prohibit domestic/livestock animals on residential properties.

The following is a list of cities in S.E. Michigan that prohibits non-common pets, such as domestic and livestock animals including pigs, cows, goats, fowl, and wild animals.

| Ada Township | Harper Woods |
|---------------------|------------------|
| Allen Park | Huntington Woods |
| Birmingham | Mount Clemens |
| Bloomfield Hills | New Baltimore |
| Bronson | North Branch |
| Dearborn Heights | Oak Park |
| Detroit | Plymouth |
| Farmington | Rochester |
| Flint | Romeo |
| Fraser | Shelby Township |
| Garden City | St. Clair Shores |
| Grosse Pointe | Taylor |
| Grosse Pointe Woods | Utica |

Attached are summaries of the ordinances for each of the cities listed above (as of 2016).

Below is a "rough" sample of the wording for my proposal for a section prohibiting domestic/livestock and wild animals in the City of Troy.

Sample Section: Keeping of domestic animals, including fowl, livestock and wild animals. No person shall keep or house any animals within the city except dogs, cats, birds, or animals commonly classified as pets. No horse, cow, calf, swine, sheep, goat, chickens, geese or ducks, etc. shall be kept at any residential property regardless of size. Any permits previously issued shall be grandfathered until such time as the fowl are deceased and at that time said permits shall expire and no new permits shall be granted. Existing permits shall be honored for properties larger than ³/₄ acres. No new permits to be issued regardless of property size.

The exact wording would need refinement and approval by the ACBA.

I realize my proposal may not be appreciated by all residents but I do believe that the majority of Troy residents would agree that the keeping of domestic/livestock animals on our residential properties is not in the best interest of the city.

I look forward to discussing my proposal at the March 24th, 2021 meeting with the ABCA.

Kindest regards,

Al Petrulis



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Cities that DO NOT allow chickens & fowl:

Ada Township Sec. 78-17. – Keeping of pets and livestock. The keeping of more than three dogs and/or cats or the keeping of *poultry*, hogs, horses or other livestock is prohibited within any district except the AGP, RP-1, RP-2 and RR districts; provided, however, that any litter of dogs or cats which causes the aforesaid limit of three to be exceeded shall not constitute a violation of this provision for a period of four months after birth.(Ord. No. O-042682-1, § 3.13, 4-26-1982; Ord. No. O-021710-1, § 5, 2-17-2010)

<u>Allen Park</u> Sec. 6-50. Restrictions on keeping non-common pets or wildlife.
(a) It shall be unlawful for any person to keep, harbor or raise any non-common pet or wildlife including but not limited to any of the following: (1) Bear; (2) Canine, except and not including any member of the dog family customarily domesticated by man;
(3) Exotic bees; (4) Feline, except and not including any member of the cat family not customarily domesticated by man; (5) Hoofed animal, including potbellied pigs;
(6) Marsupial; (7) Primate; (8) Raptor; and (9) Reptile, except and not including any non-venomous member of the order Crocodylia under six inches in length.
(10) Fowl, except and not including any member of the bird family not customarily domesticated by man that is housed in a cage in a family residence and whose wings have been clipped to prevent flight.

Birmingham Sec. 18-8. – Keeping of domestic animals and *fowl*. No person shall keep or house any animals within the city except dogs cats, birds, or animals commonly classified as pets. No horse, cow, calf, swine, sheep, goat, chickens, geese or ducks shall be kept in any dwelling or part thereof. Nor shall any such animal be kept on the same lot or premises with a dwelling. This offense is punishable by up to 90 days in jail and/or \$500.00 fine. (Code 1963, § 9.64; Ord. No. 2075, 11-28-11)

Bloomfield Hills Sec. 3-4. – Livestock prohibited. (b)"Livestock" means horses and other equine, cattle, sheep, swine, mules, burros, goats, llamas or other new world camelids, bison, *poultry*, rabbits and other animals used for human food and fiber or primarily for service rather than companionship to humans. Livestock does not include dogs and cats.(c) It shall be unlawful and a violation of this section for any person to possess or maintain livestock within the city. Owners or possessors of livestock shall be responsible for compliance with this section and subject to punishment for violations. For purposes of this section, "possess or maintain" means the act or ability of having or exerting control and influence over livestock, without regard to ownership and "owners or possessors" mean persons who have a right of property in livestock to remain on or about property occupied or controlled by them.

Bronson 90.03 KEEPING OF FARM OR WILD ANIMALS. (A) No person shall own, keep or house any farm or wild animals within the city. (B) No horses, cows, swine, goats, sheep, chickens, geese, ducks, donkeys, pigeons or any other farm or wild

animal be kept in any dwelling, or part thereof. (C) No such animals or fowl shall under any circumstances be kept on any lot or premises within the city limits.

<u>Dearborn Heights</u> Sec. 6-66. – Domestic animals and fowl. No person shall keep or house any animals or domestic fowl within the city except dogs, cats, canaries or small animals commonly classified as pets which are customarily kept or housed inside dwellings as household pets. (Code 1969, § 9.87)

Detroit Sec. 6-1-3. – Owning, harboring, keeping, maintaining, selling or transferring of *farm* or wild *animals* prohibited; exception for circuses, zoos, and other approved activities; separate violations for each *animal*; disposition of *animals* in violation of this section.(a) It shall be unlawful for a person to own, harbor, keep, or maintain, sell, or transfer any *farm animal*, or any wild *animal*, on their premises or at a public place within the City; provided, that *farm animals* or wild *animals* may be kept in circuses, zoos, or laboratories, subject to the approval of the City, where the care or custody is under the care of a trained and qualified *animal* attendant at all times, whose responsibility shall be to see that such *animals* are securely under restraint. (Ord. No. 04-04, § 1, 1-30-04)

Farmington (UNCLEAR ; acreage limit, farms can keep, but has on the books an ordinance disallowing livestock) Sec. 20-303. – *Livestock*, exotic or vicious animals. The keeping of *livestock* is prohibited. The keeping of any exotic or vicious animal is prohibited.

Flint (residential- allowed in agri zoning) 9-15.1 KEEPING OF POULTRY AND THE LIKE RESTRICTED. No poultry or domestic fowl, other than household pets such as canaries and parakeets, shall be kept upon any residentially zoned lot within the City. (Ord. 2058, passed 6-10-1968)

Fraser Sec. 32-33. – Animals. No animals, livestock or *poultry* of any kind shall be raised, bred or kept on any lot, except that non-vicious dogs, cats or other household pets may be kept, provided they are not kept, bred or maintained for any commercial purposes. (Ord. No. 279, § 3.02, 12-12-96)

<u>Garden City</u> 90.01 PETS; SALE OF ANIMALS; PROHIBITIONS. (A) No person shall keep or house any animals or fowl within the city except dogs, cats, canaries, or animals commonly classified as pets, customarily kept or housed inside dwellings as household pets. (B) No person shall sell, or offer for sale, barter, or give away baby chicks, rabbits, ducklings, or other fowl as pets or novelties, whether or not dyed, colored, or otherwise artificially treated. This division shall not be construed to prohibit the display or sale of natural chicks or ducklings in proper brooder facilities by hatcheries or stores engaged in the business of selling the same to be raised for commercial purposes.(Ord. 11-006, passed 4-25-11)

<u>Grosse Pointe</u> Sec. 10-4. – Keeping domestic animals and *fowl* generally. Except as provided in this chapter, no person shall keep or house any animals or domestic *fowl* within the city except dogs, cats, birds, *fowl* or animals commonly classified as pets. (Code 1980, § 9.84)

<u>Grosse Pointe Woods</u> Sec. 6-3. – Livestock. (a) definitions. The following words, terms and phrases, when used in this section, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different

meaning: Livestock means horses, cows, calves, swine, sheep, goats, rabbits, chickens, geese, ducks, pigeons or other like or similar animals or *fowl*.(b) Harboring. It shall be

unlawful for any person to keep livestock in the city with the exception of the Grosse Pointe Woods Hunt Club.(Code 1975, § 8-13-2; Code 1997, § 6-157) <u>Harper Woods</u> Sec. 4-2. – Animals prohibited; exceptions. (a) It shall be unlawful for any person to keep any animal or *fowl* within five hundred (500) feet of any dwelling, street, alley or public place, except such animals as are commonly kept or housed as household pets; or permit any animal or any *fowl* owned by him or in his possession or control to run at large in any street, alley or public place, or upon the premises of another without express permission of the owner or occupant thereof.

Huntington Woods Sec. 4-4. – Domestic animals and *fowl*. No person shall keep or house any animals other than domestic dogs, domestic cats, canaries or animals commonly classified as pets, which are customarily kept or housed inside dwellings as household pets. The term "pet" or "household pet," as used in this section, does not include exotic, wild, vicious or dangerous animals including, but not limited to, any of the following: domestic *fowl*, live monkeys, alligator, crocodile, raccoon, skunk, fox, bear, sea mammal, poisonous snake, constrictor snake longer than six feet in length, member of the feline species other than the domestic cat, member of the canine species other than the domestic dog, or any other animal which would require a standard of care and control greater than that required for customary household pets sold by commercial pet shops. This section shall not apply to any lawfully operated zoo. (Code 1988, § 9.38; Ord. No. 423, § 1, 5-19-1998)

<u>Mount Clemens</u> 15.042 – Sec. 4.2 ANIMALS. No animals, *livestock* or poultry of any kind shall be raised, bred or kept on any residentially zoned or used property, except that non-vicious dogs, cats or other household pets may be kept, provided they are not kept, bred or maintained for any commercial purposes. All animals shall be maintained in accordance with applicable City Ordinances.

<u>New Baltimore</u> Sec. 8-6. – Domestic animals and *fowl*. No person shall keep or house any animals or domestic *fowl* within the city except dogs, cats, birds, *fowl* or animals commonly classified as pets. (Code 1981, § 9.65)

North Branch Section 2. RIGHT TO KEEP FARM ANIMALS. No person shall keep or harbor farm animals on any property within the Village limits unless the farm animals are located on a farm which had such farm animals on the effective date of the Village Zoning Ordinance, December 1, 1980 or unless a zoning variance has been granted. Oak Park Sec. 14-5. – Keeping of animals and *fowl*. No person shall keep or house any animals or domestic *fowl* within the city except dogs, cats, canaries or animals commonly classified as pets which are customarily kept or housed inside dwellings as household pets, and excepting further, the temporary keeping of live poultry by any lawfully established live poultry market incidental to the normal course of business. (Code 1973, § 6-5)

<u>Plymouth</u> Sec. 14-4. – Domestic animals and *fowl*. No person shall keep or house any animals or domestic *fowl* within the city except dogs, cats, birds, *fowl* or animals commonly classified as pets. (Ord. No. 99-9, 6-21-99)

Rochester Sec. 8-5. – Unlawful to keep certain animals and *fowl*. No person shall keep or house any animals or domestic *fowl* within the city except dogs, cats, birds, or animals commonly classified as household pets. (Ord. No. 1991-15, 8-12-1991; Code 1982, § 9.2-4)

Romeo Sec. 4-1. – Keeping within corporate limits. No person shall keep any horses, cattle, swine, sheep, ponies, goats, rabbits, poultry or other animals and *fowl*, except dogs and cats, within the corporate village limits. (Code 1993, § 35.251) **Shelby Township** Section 3.02. – Animals. No animals, livestock, or *poultry* of any kind shall be raised, bred or kept on any lot, except that non-vicious dogs, cats or other household pets may be kept, provided that they are not kept, bred or maintained for any commercial purpose. Horses may be allowed as per requirements of <u>section 3.19</u>. All animals shall be kept and maintained so as not to create a nuisance. The maintenance of animals is further regulated by <u>chapter 6</u>, article I of the Shelby Township Code of Ordinances. Kennels may be allowed as a special land use in the HM, Heavy Manufacturing District subject to compliance with the requirements of <u>Section 13.51</u>.(Ord. No. 212.5, § 2, 7-20-1999; Amend. of 10-21-2008; Ord. No. 212.89, 9-4-2012)

<u>St. Clair Shores</u> 35.059 – Farm animals prohibited. Sec. 19-9. No person shall own, keep, harbor, have custody or raise any farm animal except that one rabbit shall be permitted per residential premises. (chap. 19 eff. Nov. 22, 1988)

<u>Sterling Heights</u> SECTION 3.01. PERMITTED USES B. Agriculture, provided that on parcels of less than eight acres, there shall be no raising of livestock, fowl or other animals;

Taylor Sec. 14.09. – Keeping of animals. (a) Domestic animals, dogs, cats, birds and nonbreeding rabbits are limited to a total of three animals age four months or older per household. (b) Unless otherwise provided in this ordinance, no building or land in any district shall keep, raise, procreate or otherwise allow on the premises any wild or exotic animal, *fowl*, farm animal or livestock. (c) Excluded from this regulation are facilities owned and operated by the city and fully accredited academic institutions. All are subject to the health and sanitation provisions of the City of Taylor and shall not become a nuisance. (Ord. No. 09-434, § 14.09, 1-20-2009)

<u>Utica Sec. 2-5-56Fowl—Prohibited.</u> [Ord. No. 107, 9-2-2009; amended 2-16-2011 by Ord. No. 30] (a) No person shall have, or keep, or offer to sell any fowl within the City of Utica. "Fowl" includes any live chickens, geese, ducks, pigeons, or doves.(b) Any permits previously issued shall be grandfathered until such time as the fowl are deceased and at that time said permits shall expire and no new permits shall be granted.

Posted on September 8, 2016 by LauraMikulski ferndalechickens.com