

CITY COUNCIL AGENDA ITEM

Date: May 31, 2024

To: Honorable Mayor and City Council Members

From: Lori Grigg Bluhm, City Attorney

Subject: Scott Stoglin, John Milliron, Peter Dungjen & Joel Barthlow v. City of Troy

Attached please find a lawsuit filed by retired volunteer firefighters Scott Stoglin, John Milliron, Peter Dungjen, and Joel Barthlow against the City of Troy. This case was filed by their attorneys, Ren Nushaj and Carrah Crofton-Wloszek, in the Oakland County Circuit Court and assigned to Judge Martha D. Anderson.

The complaint alleges that the City violated the Freedom of Information Act in responding to their individual document requests, which they submitted on February 15, 2024. The City timely responded to the Freedom of Information Requests on March 11, 2024, providing some documents but also claiming exemptions and/or the non-existence of requested documents. Plaintiff is seeking an order compelling the City to produce any and all communications or directives or rulings or agreements between the City and the IRS concerning the Volunteer Firefighters Incentive Plan/Irrevocable Trust; and also any and all calculations made in relation to the Volunteer Firefighters Incentive Plan/Irrevocable Trust. The Complaint seeks injunctive and declaratory relief, as well as a reimbursement of Plaintiff's attorney fees, and any other relief the Court deems appropriate.

The proposed resolution authorizes our departmental representation of the City's interests. Please let me know if you have any questions or concerns.

Approved, SCAO

STATE C	F MICHIGAN				CA	SE NO.
CIL	JUDICIAL DISTRICT		SUMMONS		2024-2	07391-CZ
6th Oakland	JUDICIAL CIRCUIT COUNTY		Commone		W W 150 50 mg	MARTHA D.
Court address						SONCourt telephone no.
1200 N. Telegraph	Rd., Pontiac, MI 4834	1			ANDER	248-858-0344
SCOTT STOGLIN	ess, and telephone no. N, JOHN MILLIRON, N, and JOEL BARTHI	.OW		Defendant's name, add CITY OF TROY 500 W. Big Beaver I		no. MO; MAY 20 '24 ax
			V	Troy, MI 48084 Phone: (248) 524-33		and and and
REN NUSHAJ (P		This	case has b	een designated a	as an eFiling ca	ase, for more
CARRAH CROFT Attorneys for Plain	ON-WLOSZEK (P73	191		ase visit www.o		
5960 Livernois Ro Troy, MI 48098					,	
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Summons section co	mpleted by court clerk.		SUMMONS]		
NOTICE TO THE 1. You are being	E DEFENDANT : In the sued.	e name of the peo	ple of the St	ate of Michigan you	are notified:	
2. YOU HAVE 2 and serve a c	1 DAYS after receiving					ver with the court served by mail or you

3. If you do not answer or take other action within the time allowed, judgment may be entered against you for the relief

4. If you require accommodations to use the court because of a disability or if you require a foreign language interpreter to help you fully participate in court proceedings, please contact the court immediately to make arrangements.

Court clerk

Lisa Brown

Original - Court

1st copy - Defendant

Issue date

demanded in the complaint.

Expiration date*

08/12/2024

*This summons is invalid unless served on or before its expiration date. This document must be sealed by the seal of the court.

2nd copy - Plaintiff

3rd copy - Return

This case has been designated as an eFiling case, for more information please visit www.oakgov.com/efiling.

STATE OF MICHIGAN IN THE CIRCUIT COURT FOR THE COUNTY OF OAKLAND

SCOTT STOGLIN, JOHN MILLIRON,

PETER DUNGJEN, and JOEL BARTHLOW,

2024-207391-CZ

JUDGE MARTHAD, HAY 20 24 AH B:11 **ANDERSON**

Plaintiffs,

v.

Case No.

Hon:

CITY OF TROY,

A Municipal Corporation,

REN NUSHAJ (P72986) CARRAH CROFTON-WLOSZEK (P73119) Attorneys for Plaintiff 5960 Livernois Rd. Troy, MI 48098 Tel. (248) 649-1000

LORI GRIGG BLUHM Attorney for Defendant 500 W. Big Beaver Rd. Troy, MI 48084 Tel. (248) 524-3320

COMPLAINT

NOW COMES, the Plaintiffs, Mr. SCOTT TOGLIN, JOHN MILLIRON, PETER DUNGJEN, and JOEL BARTHLOW for their complaint against The City of Troy (hereinafter referred to as "the City"), and state as follows:

- This is an action to enforce the Michigan Freedom of Information Act (FOIA), MCL 15.231 et seq.
- 2. Plaintiffs are all individuals residing in the City of Troy, Oakland County, Michigan.
- 3. It is appropriate for Plaintiffs to file this complaint jointly under MCR 2.206(A)(1) as their claims arise out of the same series of transactions giving rise to common questions of law or fact and joining the Plaintiffs will promote the convenient administration of justice and will not prejudice the Defendant.
- Defendant, City of Troy, is a Municipal Corporation, located in and doing business in the City of Troy, Oakland County, Michigan.
- 5. The City is a "public body" as defined by FOIA. MCL 15.232(h). The public records maintained by the City are subject to disclosure under the provisions of FOIA.
- Jurisdiction is proper in this court pursuant to MCL 15.240(1), because the Plaintiff has
 requested under FOIA that the City disclose certain documents in its possession, and the
 City has made a final determination to deny that request.
- 7. Venue is proper in this court pursuant to MCL 15.240(4), because the City has its principal place of business in Oakland County; the Plaintiffs reside in Oakland County; and at all times all actions giving rise to this complaint occurred in Oakland County.

Freedom of Information Act (Seeking Compelled Disclosure of Public Records, Declaratory Relief, and Attorney Fees)

- 8. The Plaintiffs incorporate by reference the allegations contained in paragraphs 1–7.
- 9. On or about February 15, 2024, Plaintiffs each sent a FOIA Request to the City, attached as Exhibit - A. The FOIA request sought certain information the City of Troy has concerning the Volunteer Firefighters Incentive Plan/Irrevocable Trust for which Plaintiffs were a beneficiary.

- On or about March 11, 2024, the City denied part of Plaintiffs' FOIA request. A written denial is attached as Exhibit - B.
- 11. As required by MCL 15.235(5)(a), the City's written denial included its explanations for refusing to produce the requested documents. With respect to the documents sought the City stated:

"Part of your request for records has been denied." Offering as Reason for Denial:

 Exempt from Disclosure: This item is exempt from disclosure under FOIA Section 13, Subsection_____ (insert number) because: MCL 15.243
 (a), (d), (e), (g), (m), (w), (z)."

12. The Plaintiffs sought in their FOIA:

- a. 'Any and all communications between the IRS and the City of Troy and/or any of its departments, employees, or representatives concerning the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary.'
- b. 'Any and all directives or rulings received by the City of Troy and/or any of its departments, employees, or representatives from the IRS concerning the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary.'
- c. 'Any and all agreements signed between the IRS and the City of Troy and/or any of its departments, employees, or representatives from the IRS concerning the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary.'
- d. 'Any and all calculations made in relation to the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary and any and all calculations made in relation to the Volunteer Firefighters Incentive

Plan/Irrevocable Trust liquidation and/or which led to disbursements or payments to me.'

- 13. The City's explanations are insufficient, as a matter of law, to justify nondisclosure of important public records pertaining to the above referenced records of the City particularly given that the city council and administration have relied on the records they now seek to shield in taking action against the interests of the Plaintiffs in terminating the VFIP and liquidating its trust.
- 14. One document produced by Defendant, attached as Exhibit -C, is a receipt for a payment and states it is "IRS TEGE EP Closing Agreement Payment". However, Defendant did not produce any requested IRS agreements among other requested items.
- 15. Defendant has relied on the thin veil of 'TRS ordered us to do it' statement in liquidating said VFIP plan and Trust and though the document's existence is acknowledged in what the city provided to Plaintiffs; no such document was produced. The Plaintiffs, and the public it serves, will be irreparably injured, absent immediate and full disclosure of the information on this matter of public concern.
- 16. The Plaintiffs have no adequate remedy at law to redress the injury they will sustain if they do not receive immediate and full disclosure of the information requested from the City of Troy.

WHEREFORE, Plaintiffs, respectfully requests the court to:

- 1. Issue an order compelling disclosure of the following public records:
 - a. 'Any and all communications between the IRS and the City of Troy and/or any of its departments, employees, or representatives concerning the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary.'

b. 'Any and all directives or rulings received by the City of Troy and/or any of its

departments, employees, or representatives from the IRS concerning the Volunteer

Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a

beneficiary.'

c. 'Any and all agreements signed between the IRS and the City of Troy and/or any of

its departments, employees, or representatives from the IRS concerning the

Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a

beneficiary.'

d. 'Any and all calculations made in relation to the Volunteer Firefighters Incentive

Plan/Irrevocable Trust or any plan for which I am a beneficiary and any and all

calculations made in relation to the Volunteer Firefighters Incentive

Plan/Irrevocable Trust liquidation and/or which led to disbursements or payments

to me.'

2. Declare the nondisclosure of the requested documents violative of FOIA.

3. Award Plaintiffs their actual and reasonable attorney fees, as required by MCL 15.240(6).

4. Award such other relief as the court deems appropriate.

Respectfully submitted:

/s/ Ren Nushaj

REN NUSHAJ (P72986)

CARRAH CROFTON-WLOSZEK (P73119)

Attorneys for Plaintiff

5960 Livernois Rd.

Troy, MI 48098

Tel. (248) 649-1000

Dated: May 9, 2024

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EXHIBIT - A

February 15, 2024

FOIA Coordinator City of Troy 500 W Big Beaver Rd. Troy, MI 48084 Clerks@troymi.gov

RE: FOIA for Personal Records

Subject of Request: Se

Scott Stoglin

Address:

805 De Etta Dr.

Troy, MI 48085

Phone:

(248) 321-1629

Email:

sstoglin@sbcglobal.net

Dear Clerk:

I am requesting a copy of records related to my employment pursuant to the FOIA, MCL 15.231et. seq. Please send a copy of the following:

- 1. Any and all communications between the Internal Revenue Service (IRS) and the City of Troy and/or any of its departments, employees, or representatives concerning the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary.
- 2. Any and all directives or rulings received by the City of Troy and/or any of its departments, employees, or representatives from the Internal Revenue Service (IRS) concerning the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary.
- Any and all agreements signed between the Internal Revenue Service (IRS) and the City of Troy and/or any of its departments, employees, or representatives concerning

the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary.

4. Any and all calculations made in relation to the Volunteer Firefighters Incentive Plan/Irrevocable Trust, or any plan for which I am a beneficiary, and any and all calculations made in relation to the Volunteer Firefighters Incentive Plan/Irrevocable Trust liquidation and/or which led to disbursements or payments to me.

Please send all records to me at my residential address or via email:

Scott Stoglin 805 De Etta Dr. Troy, MI 48085

sstoglin@sbcglobal.net

Thank you,

Scott Stoglin

Date: 2-15-2074

February 15, 2024

FOIA Coordinator City of Troy 500 W Big Beaver Rd. Troy, MI 48084 Clerks@troymi.gov

RE: FOIA for Personnel Records

Subject of Request: John Milliron

Address:

271 W Hurst Dr.

Troy, MI 48098

Contact Information: Phone: (248) 931-0379

Email: silverback29@duck.com

Dear Clerk:

I am requesting a copy of records related to my employment pursuant to the FOIA, MCL 15.231et. seq. Please send a copy of the following:

- 1. Any and all communications between the Internal Revenue Service (IRS) and the City of Troy and/or any of its departments, employees, or representatives concerning the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary.
- 2. Any and all directives or rulings received by the City of Troy and/or any of its departments, employees, or representatives from the Internal Revenue Service (IRS) concerning the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary.
- Any and all agreements signed between the Internal Revenue Service (IRS) and the City of Troy and/or any of its departments, employees, or representatives concerning

the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary.

4. Any and all calculations made in relation to the Volunteer Firefighters Incentive Plan/Irrevocable Trust, or any plan for which I am a beneficiary, and any and all calculations made in relation to the Volunteer Firefighters Incentive Plan/Irrevocable Trust liquidation and/or which led to disbursements or payments to me.

Please send all records to me at my residential address or via email:

John Milliron 271 W Hurst Dr. Troy, MI 48098

silverback29@duck.com

Thank you,

John Milliron

Date: 09/15/09/

February 15, 2024

FOIA Coordinator City of Troy 500 W Big Beaver Rd. Troy, MI 48084 Clerks@troymi.gov

RE: FOIA for Personnel Records

Subject of Request: Joel Barthlow

Address:

6381 Houghten Dr.

Troy, MI 48098

Contact Information: Phone: (248) 840-9453

Email: j.barthlow@sbcglobal.net

Dear Clerk:

I am requesting a copy of records related to my employment pursuant to the FOIA, MCL 15.231et. seq. Please send a copy of the following:

- Any and all communications between the Internal Revenue Service (IRS) and the
 City of Troy and/or any of its departments, employees, or representatives concerning
 the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I
 am a beneficiary.
- 2. Any and all directives or rulings received by the City of Troy and/or any of its departments, employees, or representatives from the Internal Revenue Service (IRS) concerning the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary.
- Any and all agreements signed between the Internal Revenue Service (IRS) and the City of Troy and/or any of its departments, employees, or representatives concerning

the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary.

4. Any and all calculations made in relation to the Volunteer Firefighters Incentive Plan/Irrevocable Trust, or any plan for which I am a beneficiary, and any and all calculations made in relation to the Volunteer Firefighters Incentive Plan/Irrevocable Trust liquidation and/or which led to disbursements or payments to me.

Please send all records to me at my residential address or via email:

Joel Barthlow 6381 Houghten Dr. Troy, MI 48098

j.barthlow@sbcglobal.net

Thank you,

Joel Barthlow

Date: 2-15-24

February 15, 2024

FOIA Coordinator City of Troy 500 W Big Beaver Rd. Troy, MI 48084 Clerks@troymi.gov

RE: Request for Personnel Records

Subject of Request: 1

Peter Dungjen

Address:

6004 Elmoor Dr.

Troy, MI 48098

Phone:

(248) 933-2175

Email:

dungjenpa@gmail.com

Dear Clerk:

I am requesting a copy of records related to my employment pursuant to the FOIA, MCL 15.231et. seq. Please send a copy of the following:

- 1. Any and all communications between the Internal Revenue Service (IRS) and the City of Troy and/or any of its departments, employees, or representatives concerning the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary.
- 2. Any and all directives or rulings received by the City of Troy and/or any of its departments, employees, or representatives from the Internal Revenue Service (IRS) concerning the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary.
- Any and all agreements signed between the Internal Revenue Service (IRS) and the City of Troy and/or any of its departments, employees, or representatives concerning

the Volunteer Firefighters Incentive Plan/Irrevocable Trust or any plan for which I am a beneficiary.

4. Any and all calculations made in relation to the Volunteer Firefighters Incentive Plan/Irrevocable Trust, or any plan for which I am a beneficiary, and any and all calculations made in relation to the Volunteer Firefighters Incentive Plan/Irrevocable Trust liquidation and/or which led to disbursements or payments to me.

Please send all records to me at my residential address:

Peter Dungjen 6004 Elmoor Dr. Troy, MI 48098

dungjenpa@gmail.com

Thank you,

Pleter Dungjen

Date: 2/20/24

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EXHIBIT - B

City: Keep original and provide copy of both sides to requestor at no charge.

City of Troy 500 W Big Beaver Rd

Denial Form

Troy, MI 48084
Phone: (248) 524-3317
Public Summary available at: http://troymi.gov/Government/Departments/
CityClerk

Notice of Denial of FOIA Request
Michigan Freedom of Information Act, Public Act 442 of 1976, MCL 15.231, et seg

Request No.: 2024-108 Date Received: 2/21/2024		celved via: Email Fax
(Please Print or Type)	Date deliv	ered to lunk/spam folder:
Name	Date disco	vered in junk/spam folder:
John Million		Phone 248-931-0379
Firm/Organization	——————————————————————————————————————	Fax
Street	Email	,
271 W Hurst Dr.	silverback29	
Troy	State MI	Zlp 48098
Request for:	ection 🔲 Subscript	ion to record issued on regular basis
Delivery Method: Will pick up Mail to address above		bove Deliver on cd provided by the City
Record(s) You Requested: (Listed here or see attached copy of	orialnal remiect)	= = = = = = = = = = = = = = = = = = =
, and a second s	original reducativists	See attached
A.,		
TAIL or Part of your request for records has been denied. P	lease refer to this form	n for an explanation. If you have any questions
	for Denial:	5 50000000
1. Exempt from Disclosure: This item is exempt from disclosu because; MCL 15:243 (a); (d), (e); (g), (m); (w), (z)	re under FOIA Sectio	n 13, Subsection(insert number),
2. Record Does Not Exist: This item does not exist under the known to the City. If you believe this record does exist, provide a de	name provided in you escription that will ena	or request or by another name reasonably ble us to locate the record:
[a] 3. Redaction: A portion of the requested record had to be sepa Subsection 15.243(1)(a) (Insert number), because: Information of a person unwarranted invasion of an individual's privacy	rated or deleted (reda	icted) as it is exempt under FOIA Section 13, ure of the information would constitute a clearly
A brief description of the information that had to be separated or de	eleted:	
Notice of Requestor's Right You are entitled under Section 10 of the Michigan Freedom of Informat commence an action in the Circuit Court to compel disclosure of the request, after judicial review, the court determines that the City has not complied corlion of a public record, you have the right to receive attorneys' fees additional information on your rights.)	ion Act, MCL 15.240; sted records if you belle with MCL 15.235 in ma	to appeal this denial to the City Manager or to we they were wrongfully withheld from disclosure.
Signature of FOIA Coordinator:	icleson "	Date: March 11, 2024

FREEDOM OF INFORMATION ACT (EXCERPT) Act 442 of 1976

15.240.amended Options by requesting person; appeal; actions by public body; receipt of written appeal; judicial review; civil action; venue; de novo proceeding; burden of proof; private view of public record; contempt; assignment of action or appeal for hearing, trial, or argument; attorneys' fees, costs, and disbursements; assessment of award; damages.

(1) If a public body makes a final determination to deny all or a portion of a request, the requesting person may do 1 of the following at his or her option:

(a) Submit to the head of the public body a written appeal that specifically states the word "appeal" and identifies the reason or reasons for reversal of the denial.

(b) Commence a civil action in the circuit court, or if the decision of a state public body is at issue, the court of claims, to compel the public body's disclosure of the public records within 180 days after a public body's final determination to deny a request.

(2) Within 10 business days after receiving a written appeal pursuant to subsection (1)(a), the head of a public body shall do 1 of the following:

- (a) Reverse the disclosure denial.
- (b) Issue a written notice to the requesting person upholding the disclosure denial.
- (c) Reverse the disclosure denial in part and issue a written notice to the requesting person upholding the disclosure denial in part.
- (d) Under unusual circumstances, issue a notice extending for not more than 10 business days the period during which the head of the public body shall not issue more than 1 notice of extension for a particular written appeal.
- (3) A board or commission that is the head of a public body is not considered to have received a written appeal under subsection (2) until the first regularly scheduled meeting of that board or commission following submission of the written appeal under subsection (1)(a). If the head of the public body falls to respond to a written appeal pursuant to subsection (2), or if the head of the public body upholds all or a portion of the disclosure denial that is the subject of the written appeal, the requesting person may seek judicial review of the mondisclosure by commencing a civil action under subsection (1)(b).
- (4) In an action commenced under subsection (1)(b), a court that determines a public record is not exempt from disclosure shall order the public body to cease withholding or to produce all or a portion of a public record wrongfully withheld, regardless of the location of the public record. Venue for an action against a local public body is proper in the circuit court for the county in which the public record or an office of the public body is located has venue over the action. The court shall determine the matter de novo and the burden is on the public body to sustain its denial. The court, on its own motion, may view the public record in controversy in private before reaching a decision. Fallure to comply with an order of the court may be punished as contempt of court.
- (5) An action commenced under this section and an appeal from an action commenced under this section shall be assigned for hearing and trial or for argument at the earliest practicable date and expedited in every way.
- (6) If a person asserting the right to inspect, copy, or receive a copy of all or a portion of a public record prevails in an action commenced under this section, the court shall award reasonable attorneys' fees, costs, and disbursements. If the person or public body prevails in part, the court may, in its discretion, award all or an appropriate portion of reasonable attorneys' fees, costs, and disbursements. The award shall be assessed against the public body liable for damages under subsection (7).
- (7) If the court determines in an action commenced under this section that the public body has arbitrarily and capriciously violated this act by refusal or delay in disclosing or providing copies of a public record, the court shall order the public body to pay a civil fine of \$1,000.00, which shall be deposited into the general fund of the state treasury. The court shall award, in addition to any actual or compensatory damages, punitive damages in the amount of \$1,000.00 to the person seeking the right to inspect or receive a copy of a public record. The damages shall not be assessed against an individual, but shall be assessed against the next succeeding public body that is not an individual and that kept or maintained the public record as part of its public function.

History: 1976, Act 442, Eff. Apr. 13, 1977 ;-- Am. 1978, Act 329, Imd. Eff. July 11, 1978;-- Am. 1996, Act 553, Eff. Mar. 31, 1997 ;-- Am. 2014, Act 563, Eff. July 1, 2015

EXHIBIT - C

Lori G Bluhm

om:

notification@pay.gov

Sent:

Tuesday, November 21, 2023 4:30 PM

To:

Lori G Bluhm

Subject:

Pay.gov Payment Confirmation: IRS TEGE EP Closing Agreement Payment

You don't often get email from notification@pay.gov. <u>Learn why this is important</u>

CAUTION: This email did not originate from within the City of Troy. Do not click links or open attachments unless you recognize the sender and know the content is safe.



An official email of the United States government

Pay_xgov

Your payment has been submitted to Pay, gov and the details are below. If you have any questions regarding this payment, please contact Judith Balley at 513-975-6069 or Judith m. balley@irs.gov.

Application Name: IRS TEGE EP Closing Agreement Payment

Pay.gov Tracking ID: 27914MCF Agency Tracking ID: 76556711089

Transaction Type: Sale

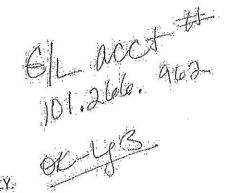
Transaction Date: 11/21/2023 04:30:06 PM EST

Account Holder Name: Lori Grigg Bluhm

Transaction Amount: \$1,000.00

Card Type: MasterCard Card Number: **********

THIS IS AN AUTOMATED MESSAGE, PLEASE DO NOT REPLY:





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