

500 West Big Beaver Troy, MI 48084 troymi.gov

# **CITY COUNCIL AGENDA ITEM**

Date: January 14, 2020

To: Mark F. Miller, City Manager

- From: Robert J. Bruner, Assistant City Manager R. Brent Savidant, Community Development Director
- Subject: <u>ANNOUNCEMENT OF PUBLIC HEARING REZONING REQUEST (Z JPLN2019-0030)</u> - Proposed Clearview Homes Rezoning, southwest corner of Rochester Road and De Etta Avenue (88-20-03-278-027), Section 3, From R-1B (One Family Residential) to O (Office) District.

The applicant Clearview Homes seeks rezoning of the subject parcel from R-1B (One-Family Residential) District to O (Office). The parcel is 0.24 acres in area.

The applicant intends to combine the subject parcel with the abutting 0.41 acre parcel to the south that is presently zoned O Office. The attached concept plan shows a (2) story office building on the combined parcel. This sketch is required as part of the application but is non-binding.

A summary of the project was prepared by the Planning Consultant and is included in the attached agenda item from the October 8, 2020 Planning Commission regular meeting.

The Planning Commission held a public hearing on this item on October 8, 2020 and recommended approval of the rezoning by a 9-0 vote.

A City Council public hearing has been scheduled for February 10, 2020.

Attachments:

- 1. Maps
- 2. Rezoning application
- 3. Report prepared by Carlisle/Wortman Associates, Inc.
- 4. Minutes from October 8, 2019 Planning Commission Regular meeting (excerpt)

RBS, G:\REZONING REQUESTS\Z JPLN2019-0030 CLEARVIEW HOMES OFFICE\CC Memo\_Announce Public Hearing 01 27 2020.docx



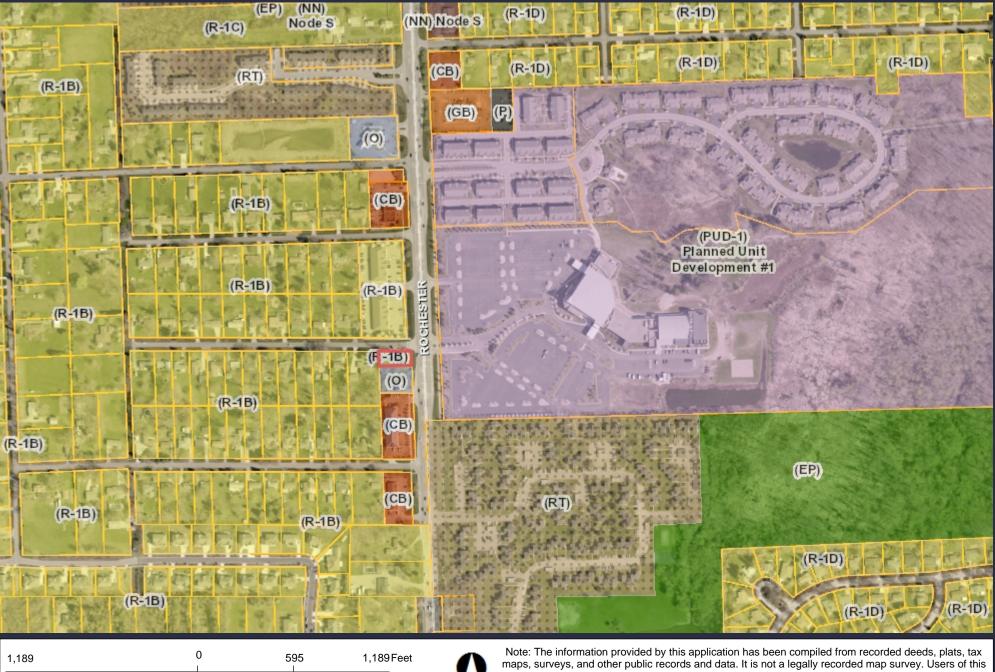
# **GIS Online**



Note: The information provided by this application has been compiled from recorded deeds, plats, tax maps, surveys, and other public records and data. It is not a legally recorded map survey. Users of this data are hereby notified that the source information represented should be consulted for verification.



## **GIS Online**



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# Z JPLN 2019-0030

# CITY OF TROY REZONING REQUEST APPLICATION

CITY OF TROY PLANNING DEPARTMENT 500 W. BIG BEAVER TROY, MICHIGAN 48084 248-524-3364 E-MAIL: planning@troymi.gov



REZONING REQUEST APPLICATION \$1,800.00

> ESCROW FEE \$1,500.00

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, Troy, MI 48085
OF THE SUBJECT PROPERTY: obin Siegel / Robert E French
IY s <u>283 W Square Lake Rd</u> roy <u>STATE</u> <u>MI</u> <u>zip</u> <u>48098</u> ONE <u>248-408-0283</u>
DWNER OF THE SUBJECT PROPERTY:
LACEMENT OF A SIGN ON THE PROPERTY
PLANNING Rev. Aug 20



September 6, 2019

R. Brent Savidant Planning Director City of Troy Planning Department 500 W. Big Beaver Troy, MI 48084

Re: Rezoning Request of 6511 Rochester Rd., Parcel 20-03-278-027

To Mr. Savidant:

Please accept this letter requesting to rezone the above parcel from its current designation of Residential (R-1B) to Office (O).

We believe this request is consistent with both the Master Plan and adjacent zoning because this is the last parcel in the vicinity along Rochester Rd. that is still zoned residential. As stated on page 88 of the Master Plan "*The areas between nodes should be developed as low-rise office and multifamily. The height differences encourage a visual pulse*". The adjacent parcel to the south at 6493 is already zoned Office (O), our purpose for this request would be to combine both parcels and build a new two-story office building that would be used to relocate Clearview Homes offices from our current location on South Blvd. in Rochester Hills.

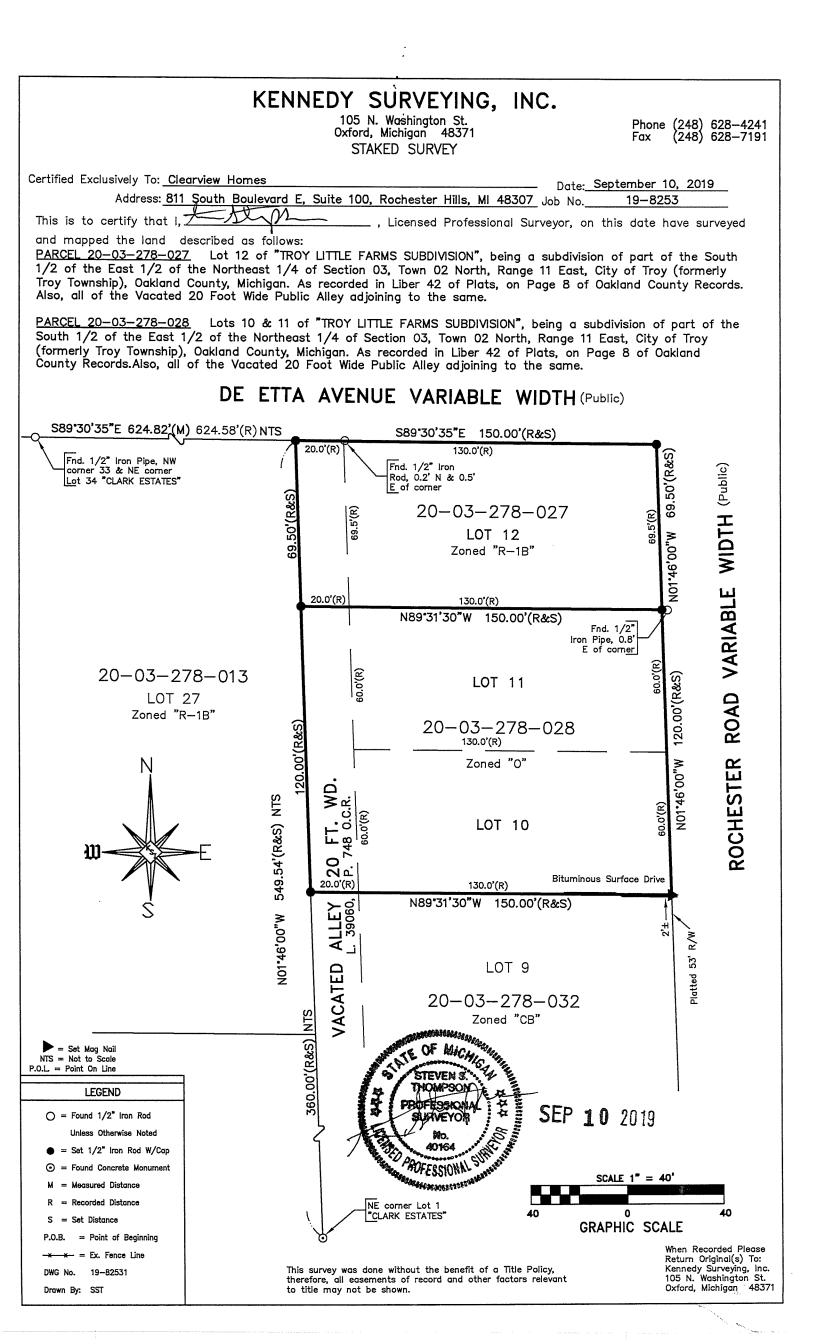
We do not feel that this rezoning will be detrimental to adjacent properties because the property to the south of this project is a retail center, the property to the north is already an office use, and to the east there is a large parcel containing a church. We feel an Office (O) use will help create a low impact buffer between the residential properties to the west of this parcel and the high traffic volumes of Rochester Rd.

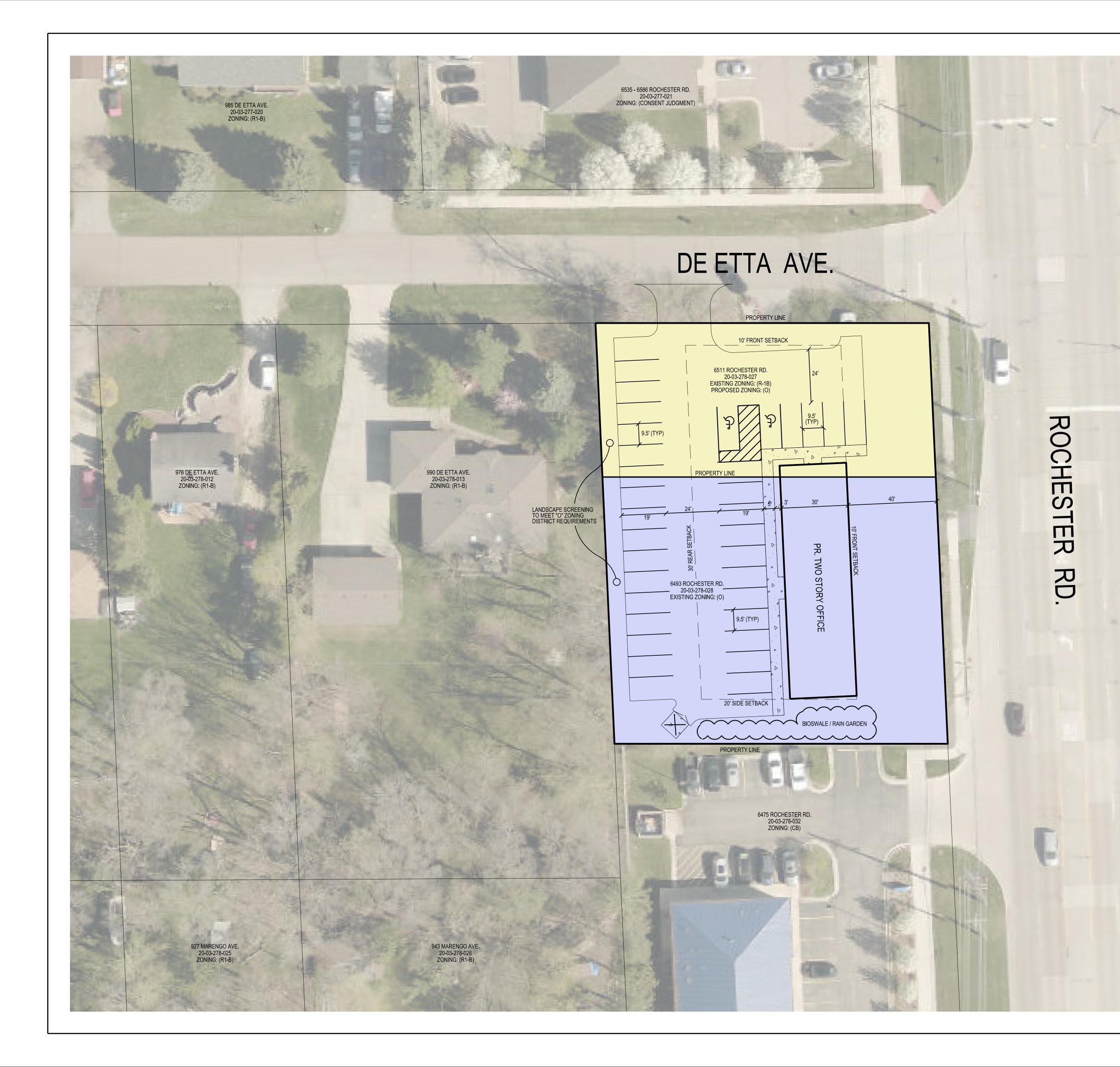
Sincerely,

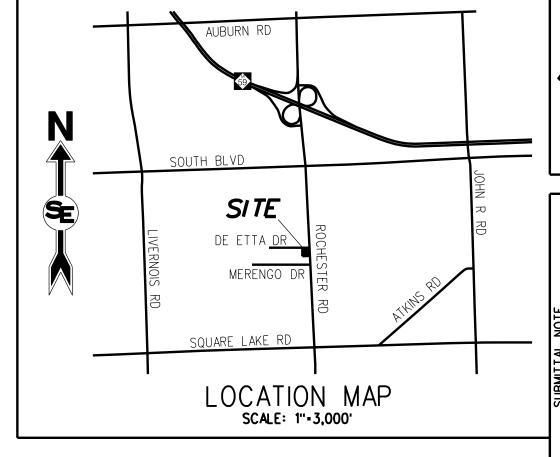
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Mike Robbe Land Development Manager Clearview Homes

Clearview Homes 811 E. South Blvd., Suite #100 Rochester Hills, MI 48307







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CURRENTLY ZONED "R-1B"



CURRENTLY ZONED "O"

# **REZONING REQUEST**

IT IS THE INTENT OF THIS REZONING REQUEST TO REZONE PARCEL 20-03-278-027 FROM "R-1B" TO "O" AND THEN COMBINE WITH PARCEL 20-03-278 028, WHICH IS ALREADY ZONED "O".

THE PROPOSED REZONING IS CONSISTENT WITH OTHER PROPERTIES DIRECTLY ABUTTING ROCHESTER ROAD AND THE CITY'S FUTURE LAND USE MAP.

# PROPERTY DESCRIPTION

PARCEL: 20-03-278-027 TOWN 2 NORTH, RANGE 11 EAST, SECTION 3; LOT 12 OF "TROY LITTLE FARMS SUBDIVISION" AS RECORDED IN LIBER 42, PAGE 8 OF PLATS; ALSO INCLUDING ALL OF THE VACATED ALLEY, 20 FEET IN WIDTH, AT THE REAR THEREOF. CONTAINING 0.24 ACRES. (PER OAKLAND COUNTY RECORDS)

# **PROPERTY DESCRIPTION**

PARCEL: 20-03-278-028 TOWN 2 NORTH, RANGE 11 EAST, SECTION 3; LOTS 10 & 11 OF "TROY LITTLE FARMS SUBDIVISION" AS RECORDED IN LIBER 42, PAGE 8 OF PLATS; ALSO INCLUDING ALL OF THE VACATED ALLEY, 20 FEET IN WIDTH, AT THE REAR THEREOF. CONTAINING 0.41 ACRES. (PER OAKLAND COUNTY RECORDS)

# PARKING REQUIREMENTS

USE: OFFICE SPACE PARKING CRITERIA: 1 SPACE / 300 SQ. FT. OF GROSS FLOOR AREA TOTAL PARKING PROVIDED = 35 SPACES (33 + 2 H.C.)

# <u>NOTES</u>

1. THERE IS EXISTING 12" SANITARY SEWER ON THE WEST SIDE OF ROCHESTER ROAD TO SUPPORT A PROPOSED OFFICE BUILDING.

- 2. THERE IS EXISTING 12" WATER MAIN ON THE WEST SIDE OF ROCHESTER ROAD TO SUPPORT A PROPOSED OFFICE BUILDING.
- 3. THERE IS AN EXISTING 24" STORM SEWER ON DE ETTA AVENUE AND A 54" STORM SEWER ON ROCHESTER ROAD. THE SITE IS INTENDED TO HAVE BIOSWALES, RAIN GARDENS, AND UNDERGROUND DETENTION THAT WILL CONNECT TO THESE EXISTING STORM SEWERS.
- THE SUBJECT PROPERTY IS LOCATED IN AN AREA OF MINIMAL FLOOD HAZARD (ZONE X) AS DENOTED BY FEMA PANEL 26125CO532F DATED 09/29/2006.

	SHARPE ENGINEERING, Inc	
	101 N. Washington Oxford MI 48371 248.877.2102	]
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-	SUBMITTAL NOTE	
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INITIAL SUBMITTAL:	09/06/19
THIS SUBMITTAL:	09/06/19
SCALE:	1" = 20'
SHEET:	01
PROJECT:	039.12.01



117 NORTH FIRST STREET SUITE 70 ANN ARBOR, MI 48104 734.662.2200 734.662.1935 FAX

Date: October 1, 2019

## Rezoning Analysis For City of Troy, Michigan

Applicant:	Mike Robbe (Clearview Homes)
Project Name:	De Etta Drive/Rochester Road Office Rezoning
Location:	Southwest corner of De Etta Drive and Rochester Road
Current Zoning:	R-1B, Single Family Residential and O, Office
Proposed Rezoning:	O, Office
Required Information:	As provided within this review

### **PROJECT AND SITE DESCRIPTION**

The applicant is proposing to rezone a parcel at 6511 Rochester Road from R1-B, Single Family Residential to O, Office. The parcel is a corner lot, bordered on the south by office, to the north and west by R-1B, single family residential, and by a PUD (church) across Rochester Road, to the east. The parcel is approximately 0.24 acres and is intended to be combined with the parcel to the south, subject to rezoning approval.

The applicant proposes to rezone the property, combine with the office zoned parcel to the south, and develop a two-story office building with necessary parking and green space, at the



#### *De Etta Drive Rezoning October 1, 2019*

corner of the lot. The current zoning of R-1B does not permit an office building.

If the site were to be rezoned, all uses permitted and special uses within the O, Office District would be allowed through a site plan and special use review. Permitted and special Uses for the O, Office are set forth in Section 4.16.

Please note that the applicant has submitted a concept site plan for the administrative/leasing building. The site plan is for informational purposes only. The applicant has not offered any conditions in relation to this rezoning. If the rezoning is approved, the applicant is required to submit a site plan for the future development for Planning Commission review.



## ZONING AND LAND USE

The Zoning and existing land uses for the subject site and surrounding parcels is listed below. The subject parcel is zoned R-1B, single-family residential. The site is surrounded by a mix of zoning including O, Office.

### Zoning/Existing Land Use

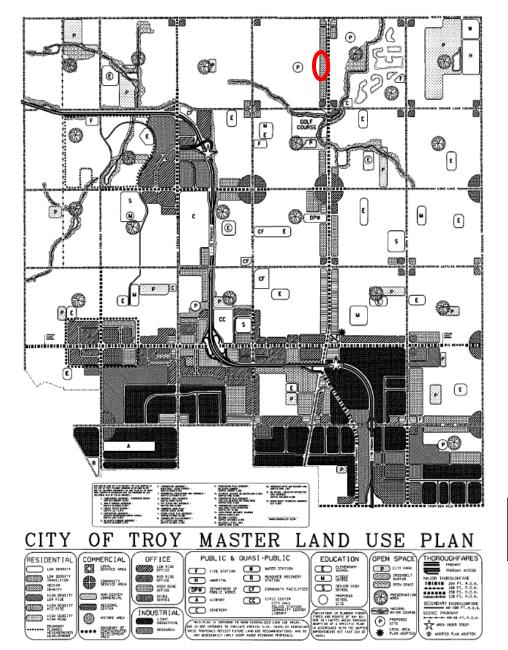
Direction	Zoning	Existing Use
North	R-1B, Single Family Residential	Strip Office Buildings
South	O, Office	Residential
East	PUD, Planned Unit	PUD, Religious
	Development	Facility/Campus
West	R-1B, Single Family Residential	Residential



#### MASTER PLAN

In 1999, the city updated the Master Land Use Plan. During the process, the city spent considerable amount of time and input deliberating the future use of key corridors including Big Beaver, Crooks, Maple, and Rochester. Due to traffic volume, noise, and market economics, the Future Land Use Plan recognized parcels that abut major mile corridors such as Rochester would be difficult to develop or redevelop as single-family residential. For this reason, the city considered alternative land use patterns along these corridors that were contextually relevant and compatible with surrounding and adjacent land use.

The 1999 amended Master Land Use Plan, added medium density residential along Rochester Road north of Wattles.



1999 Master Land Use Plan

*De Etta Drive Rezoning October 1, 2019* 

In 2002, the City adopted a Future Land Use Plan, which retained medium density residential along Rochester Road north of Wattles. In 2008, the City comprehensively updated the Master Plan. The process of updating the Master Plan included a significant public participation component that included numerous opportunities for public input. The 2008 comprehensive update to the Master Plan also retained medium density residential and other low impact uses along Rochester Road north of Wattles.

The Master Plan was updated in 2017, and also retained both medium density residential and other limited low impact uses along Rochester Road north of Wattles. From a land use perspective, the updated 2017 Master Plan calls for this site:

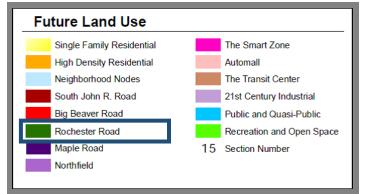
North of Long Lake Road, the land use pattern evolves, becoming a mix of commercial and office near the intersections and older single-family homes and multiple-family complexes in between.

Uses along Rochester Road will include a variety of mixed uses, established in a "pulsing" pattern where the most intense mixed-use or exclusively non-residential development will occur near the Neighborhood Nodes situated along its main intersections. Lower-impact

uses, such as small scale retail or condominiums should be encouraged along the corridor frontage between these nodes.....The areas between nodes should develop as lower-rise office and multiplefamily. The height differences encourage a visual "pulse." (pg. 87-88)

This section of Rochester Road Master Plan also calls for use of innovative stormwater management:





Ultimately, the Rochester Road Corridor will become a regional showcase for effective stormwater management and enhancement of the natural environment, while encouraging a combination of high-quality land uses. Effective landscaping focused on native plantings, and improved land use and access management along Rochester will create a green corridor that provides a high level of service for motorists, and which provides an effective natural buffer between high traffic volumes and people visiting adjacent properties. The creation of this green corridor would occur primarily in the right-of-way along road frontages and in the median of a future boulevard.

New construction along the corridor may include detention and retention basins that work together from site-to-site with other features to create a continuous, linear landscape

feature. By connecting properties, the basins create visual relief from traffic. Low impact development methods will be used throughout the corridor to filter stormwater runoff. (pg. 87)

The site has been master-planned for medium density multiple family residential for 20 years, and other low impact uses for the past 10 years. We find that a rezoning to O, Office, especially in light of office, directly abutting to the south, complies with the Master Plan.

### **PROPOSED DEVELOPMENT VS. BY-RIGHT**

The stated intent of the O, Office District is as follows:

SECTION 4.16 O, Office District

Intent. The O, Office District is intended to provide areas for office uses and limited related retail and service uses which support an office environment. These districts are typically located along commercial corridors in the City, or on the periphery of regionally prominent retail and service centers. The O District is not so diverse as to include prominent retail or other commercial components, which are more broadly available in the similar, but more intense OM, Office Mixed Use District, which is specifically designed for that purpose. Consequently, due to its less intense nature, the O District is suited to serve as a conventional transitional zone or in support of more regionally prominent areas and districts with a more intense concentration of uses.

The table below outlines the development differences of the proposed plan versus what could be done by-right under the current zoning:

	By-Right R-1B Zoning	Proposed by applicant if rezoned to O, Office Zoning
Density	1 single-family detached home	N/A
Height	2.5 stories and 30 feet	3 stories and 36 feet
Setbacks	Front (Rochester): 40 feet	Front (Rochester): 10 feet
	Front (De Etta): 40 feet	Front (De Etta): 25 feet
	Sides: 10 / 25 feet total	Side: 20 feet
	Rear: 45 feet	Adjacent Single-Family: 50-feet
Open	Max % of lot covered by building:	N/A
Space	30%	

*De Etta Drive Rezoning October 1, 2019* 

Due to the zoning requirements, future office development would require the building to be pushed up to Rochester with parking between the building and the adjacent single-family lot. The concept plan indicates a 10,500 sq/ft, 2-story office building.

### SITE ACCESS AND CIRCULATION

Due to intersection distance requirements, access for future development, regardless if rezoned or not, would remain off De Etta Avenue.

### **REZONING STANDARDS**

As set forth in Section 16.03.C, the Planning Commission shall consider the following standards:

- 1. The proposed rezoning is consistent with the Master Plan. If the current zoning is in material conflict with the Master Plan, such conflict is due to one of the following:
  - a. A change in City policy since the Master Plan was adopted.
  - b. A change in conditions since the Master Plan was adopted.
  - c. An error in the Master Plan.
- 2. The proposed rezoning will not cause nor increase any non-conformity.
- 3. Public services and facilities affected by a proposed development will be capable of accommodating service and facility loads caused by use of the development.
- 4. The rezoning will not impact public health, safety, or welfare.
- 5. The rezoning will ensure compatibility with adjacent uses of land.

We find that the rezoning standards have been met:

- The site has been master-planned for medium density multiple family residential for 20 years, and other low impact uses for the past 10 years. Rezoning the site that abuts Rochester Road from R-1B, One-Family Residential District to O, Office District is consistent with the Master Plan.
- The parcel directly to the south is zoned O, Office District. The sites will be combined for future development. We find that a rezoning to O, Office, especially in light of office zoning directly abutting to the south, complies with the Master Plan.
- Rezoning the site to O, Office District provides a transition from the heavily traveled Rochester Road arterial to the adjacent neighborhood.
- Innovative stormwater management can be required and confirmed during the site planning process.
- Due to the zoning requirements, future office development would require the building to be pushed up to Rochester with parking between the building and the adjacent single-family lot.

#### RECOMMENDATIONS

The proposed rezoning from R-1B, Single Family Residential to O, Office of parcel # 20-03-278-027 is consistent with the City of Troy Master Plan, is consistent with abutting zoning in the surrounding area, and meets the rezoning standards set forth in Section 16.03.C of the Zoning Ordinance.

We recommend approval of the proposed rezoning.

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CARLISLE WORTMAN ASSOC., INC. Benjamin R. Carlisle, AICP, LEED AP

UlnR. Carlso

CARLISLE/WORTMAN ASSOC., INC. Lauren Carlson Planner

<u>PUBLIC HEARING – CLEARVIEW HOMES REZONING REQUEST (Z JPLN2019-0030)</u> – Proposed Clearview Homes Rezoning, Southwest Corner of Rochester and DeEtta (88-20-03-278-027), Section 3, From R-1B (One Family Residential) Zoning District to O (Office) Zoning District

Mr. Carlisle reviewed the rezoning request application and compared what could be developed by-right with R-1B zoning versus the proposed office zoning. He addressed the Land Use Policies and findings of the Rezoning Standards. Mr. Carlisle recommended that the Planning Commission recommend to City Council to grant the rezoning request.

Mike Robbe said Clearview Homes, a single-family residential home builder, is under contract to purchase both parcels for the construction of their new headquarters. Mr. Robbe said a title research revealed no cross-access easement on the property. He indicated they had no building design at this time.

Mr. Savidant noted the conceptual sketch provided with the application confirms an office building can fit on the subject property.

## PUBLIC HEARING OPENED

- Eileen Roys, 990 DeEtta; addressed adjacent existing offices and businesses; expressed concerns with traffic impact, access off DeEtta and safety of children; prefer one-story office building.
- Scott Stoglin, 805 DeEtta; addressed concerns with safety of children at school bus stop, snow removal and trash removal; prefer one-story office building.
- Jeannie Stoglin, 805 DeEtta; addressed concerns with traffic, access off DeEtta.
- Earl Miller, Jr., 3240 Kilmer; real estate broker spoke favorably for rezoning.
- Lawrence Luca, 985 DeEtta; addressed concerns with traffic, safety of children at school bus stop, access off DeEtta; prefer one-story building.

### PUBLIC HEARING CLOSED

There was discussion on:

- Access; off DeEtta or Rochester.
- Potential for cross-access agreement.

## Resolution # PC-2019-10-070

Moved by:	Tagle
Support by:	Lambert

**RESOLVED**, That the Planning Commission hereby recommends to the City Council that the R-1B to O rezoning request, as per Section 16.03 of the City of Troy Zoning Ordinance, located on the southwest corner of Rochester and De Etta, within Section 3, being approximately 1.2 acres in size, be **GRANTED**, for the following reasons:

- 1. The proposed rezoning is consistent with the Master Plan.
- 2. The proposed rezoning does not appear to cause or increase any nonconformity.

- If rezoned the property will be capable of accommodating service and facility loads caused by use of the development.
  The rezoning does not appear to impact public health, safety or welfare.
  The rezoning will ensure compatibility with adjacent uses of land.

All present (9) Yes:

**MOTION CARRIED**