Troy City Council Special Meeting: 2021-22 Budget Priorities

November 16

Purpose

- Provide overview of the City's 27 funds
- Inform Council of the structural issues negatively effecting the General Fund and Capital Projects Fund
- Assist Council in identifying budget priorities and revenue options
- Facilitate City Council discussion to provide City staff direction

Agenda

- Funds Overview
- Residential Taxes
- Threats
- Opportunities
- Community Engagement
- Questions & Follow Up

Budget Priorities

Funds Overview

Financial Organization Chart

TOTAL CITY BUDGET \$179,276,079

General Fund \$67,845,078

General Gov't \$9,460,054

Public Safety \$36,939,656

Public Works \$7,581,248

Community Dev. \$4,429,508

Recreation/Culture \$8,434,612

Other Uses \$1,000,000

Special Revenue Funds \$23,421,629

Major Streets \$8,776,101

Local Streets \$4,282,345

Refuse Fund \$5,586,855

Transit Center \$94,110

Bud. Stabilz. \$-

Drug Forfeiture \$403,500

Library \$4,127,518

CDGB \$150,000

Cemetery \$1200

Debt Service Funds \$6,706,748

Gen. Debt Svc. \$2,879,260

Prop A Debt \$959,600

Prop B Debt \$1,175,850

Prop C Debt \$678,300

Ser. 2013-DDA \$1,013,738

Capital Project Funds \$16,849,250

Capital Proj. \$16,849,250

Spec. Assessments \$-

Enterprise Funds \$47,993,679

Sant. Lake GC \$2,485,385

Syl. Glenn GC \$1,226,390

Aquatic Ctr. \$764,170

Sewer \$21,381,550

Water \$22,136,184

Internal Service Funds \$16,459,695

Building Operations \$1,380,360

Fleet Maintenance \$7,355,845

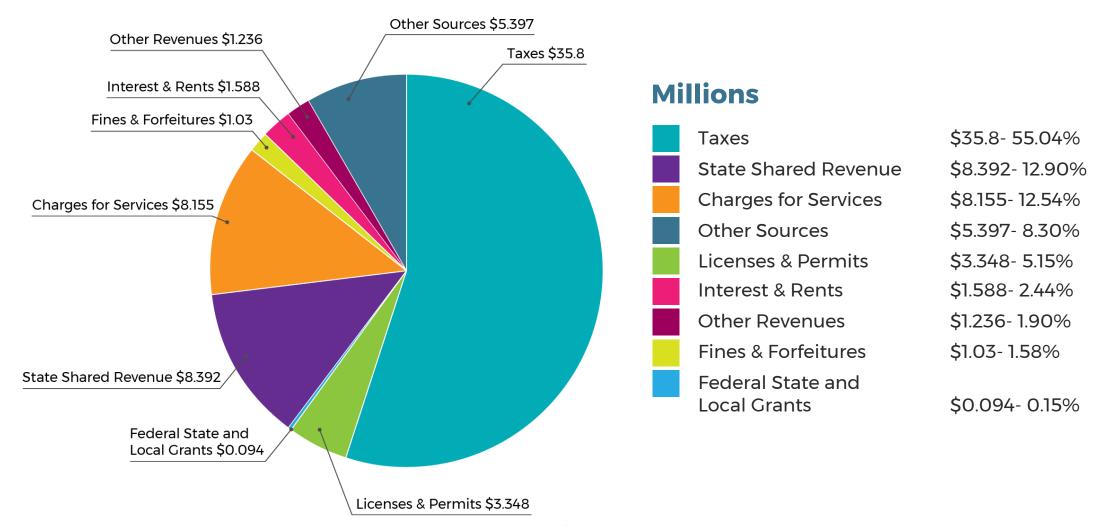
Information Tech. \$2.247,800

Unemployment \$3,640

Worker's Comp. \$765,000

Compensated Absences \$4,707,050

General Fund Revenue Sources



Capital Projects Fund

Total Capital Projects \$16,849,250

Major Streets \$6,228,000

- Major renovation of Major and County Roads throughout the City including
 - Square lake, Coolidge to Crooks (\$800K)
 - Square Lake, Adams to Coolidge (\$1.1 million)
 - Industrial Road Maintenance (\$1.5 million)

Local Streets \$3,500,000

- Concrete slab replacement (\$1.5 million)
- Asphalt Mill and Overlay \$2.0 million)

Police Department \$604,000

 *Mobile digital computer replacement (\$260K)

Fire Department \$160,000

*Roof Replacement Station 2 (95K)

Public Works \$350,000

*Parking lot maintenance (\$250K)

^{*} Indicates significant non-recurring capital projects budgeted

Capital Projects Fund (cont.)

Total Capital Projects \$16,849,250

Library \$595,000

Books and Materials (\$595K)

Parks \$2,015,000

- Trails and Pathways (\$750K)
- *Civic Center Skate Park Demo (\$500K)
- *Boulan Park Tennis Court Resurfacing (\$275K)

City Buildings \$737,000

*Training Center Improvements (\$192K)

City Buildings \$737,000 (cont.)

- *District Court Repairs (\$100K)
- *Access Control/Security Camera (\$300K)

Historic Village \$404,000

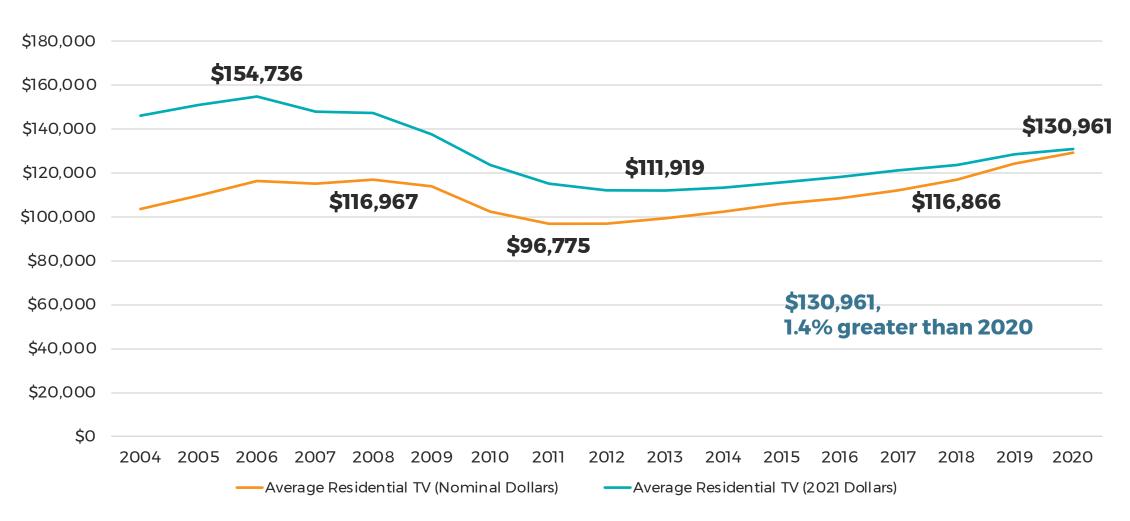
- *Stamped Concrete Walkways (\$130K)
- *Exterior Building Repairs and Painting (\$150K)
- *School House and General Store Roof Replace (\$124K)

^{*} Indicates significant non-recurring capital projects budgeted

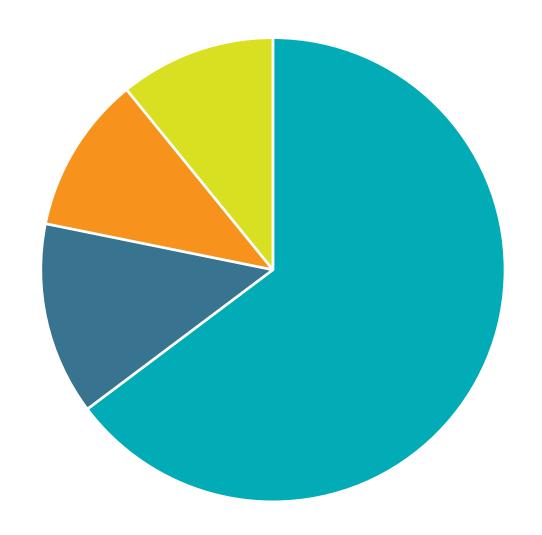
Budget Priorities

Residential Taxes

Troy Average Residential Taxable Value

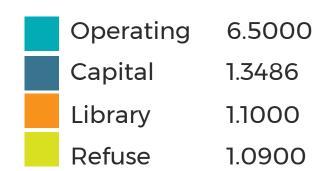


Projected 2021-2022 City Millage Rates

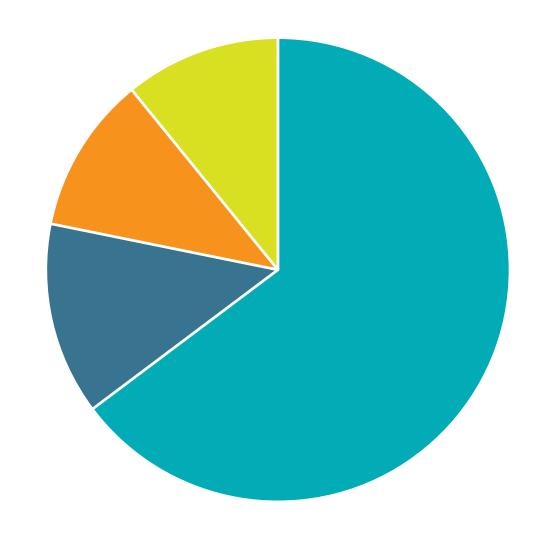


2021-2022 Projected

10.0386 Mills Total 0.40% greater than FYE 2021

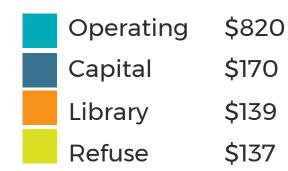


Average Residential PRE City Taxes

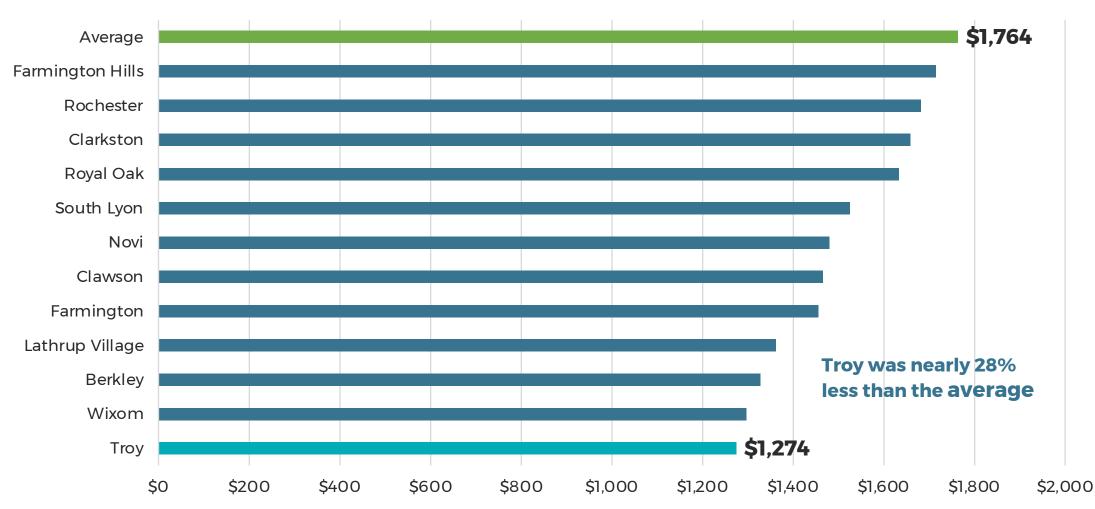


2021-2022 Projected

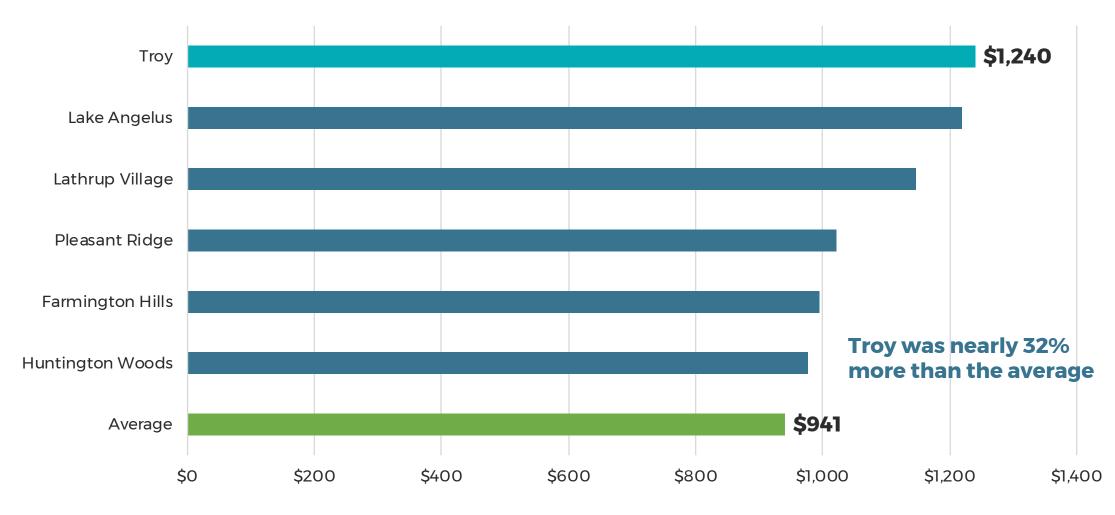
\$1,315 Total \$23 (1.8%) more than FYE 2021



Average Res. PRE City Taxes, 2019



Average Res. PRE School Taxes, 2019



Average Res. PRE Total Taxes, 2019



Expenditures Per Capita

General and All Other Governmental Funds, 2019



Budget Priorities

Threats

Threats Summary

- Library
- Troy Family Aquatic Center
- Sanctuary Lake Golf Course
- Headlee Amendment & Proposal A
- COVID-19 Pandemic
- Legacy Costs

Budget Priorities | Threats Library

Library

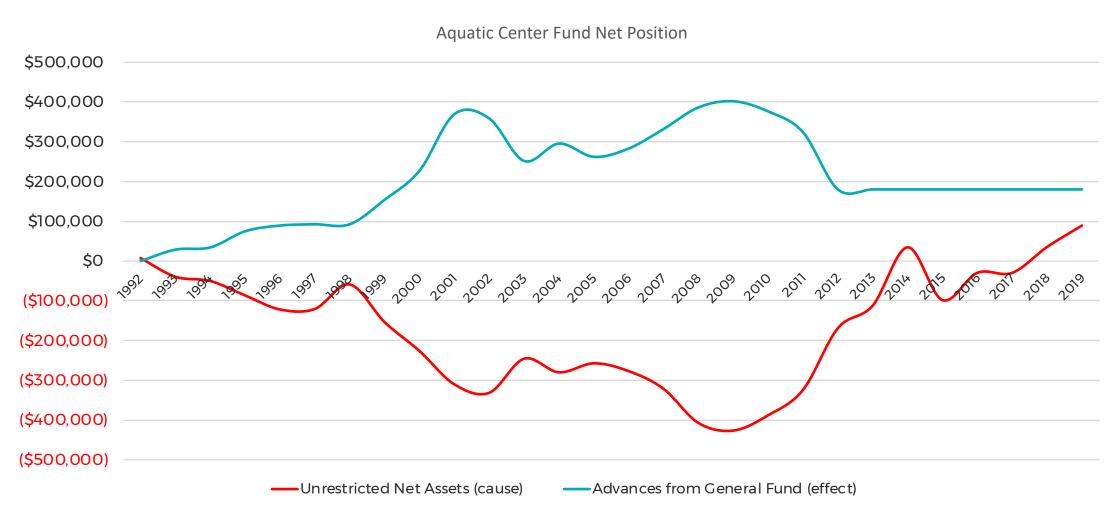
The library millage passed! Library repairs and other expenses are no longer a threat to the General Fund.

	1.1 mills	
Library Tax Revenue	\$5.6 million	
Hours	7 days; 65 hours; \$3.0million	
Building Maintenance & Upgrades	\$1.0 million	
Collection	\$600,000	
Computer Services	\$500,000	
Everything Else	\$500,000	

Budget Priorities | Threats

Troy Family Aquatic Center (TFAC)

TFAC Fund Net Position



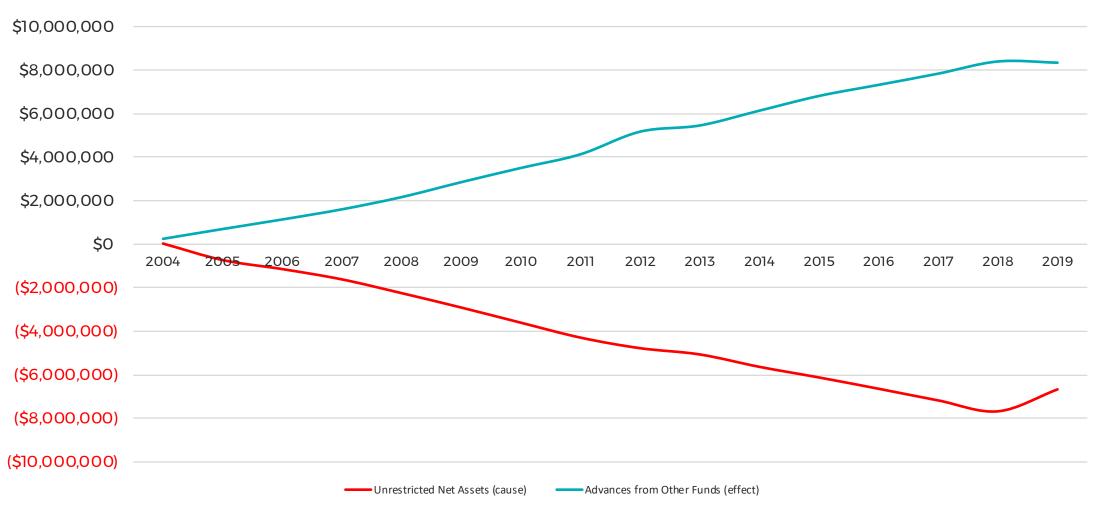
Troy Family Aquatic Center Expenses

Year	Expense	Estimated Cost
2020-2021	Marcite	\$125,000
2020-2021	Concession Repairs	\$5,000
2020-2021	Deck Lighting Upgrades	\$30,000
2020-2021	Cement and Drain Repairs	\$125,000
2021-2022	Water Heaters	\$75,000
2021-2022	Exterior Repairs	\$15,000
2021-2022	Play Structure	\$150,000
2021-2022	Pump Rebuilds	\$70,000
2022-2023	Pool Heaters	\$80,000
2023-2024	Slide Reconditioning	\$80,000
Total		\$755,000

Budget Priorities | Threats

Sanctuary Lake Golf Course

Sanctuary Lake GC Fund Net Position



Why?

Aquatic Center Fund

- Other Oakland County waterparks are supported by property taxes
 - Red Oaks County Park
 - Kensington Metropark
 - Waterford Oaks County Park
- The Troy Aquatic Center is not
- Increasing fees to cover more costs will drive users to other parks

Sanctuary Lake Golf Course Fund

- Annual operating income is much less than annual debt payment
- General Fund Advances = \$6.1 M
- Sylvan Glen Advances = \$2.8 M
- Estimated advances of \$13.5 M will be required to pay \$19.9 M debit

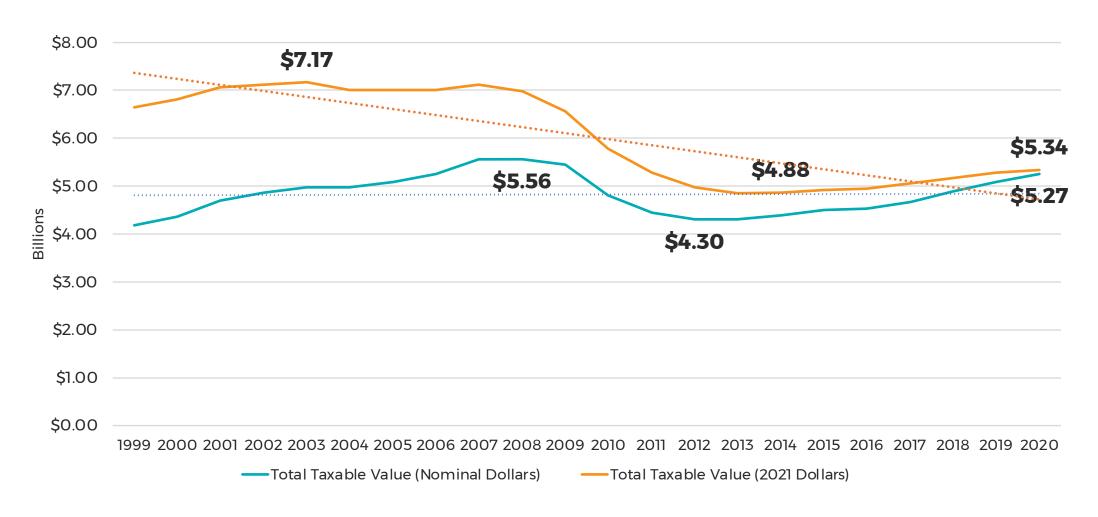
Budget Priorities

Headlee Amendment & Proposal A

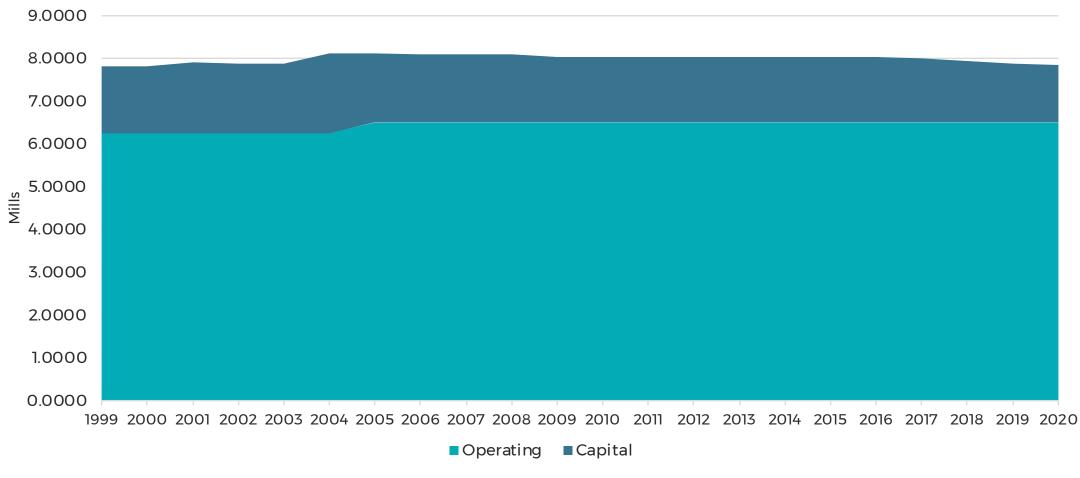
Headlee Amendment & Proposal A

- Headlee limits property tax rates.
- Proposal A established and limits Taxable Value growth.
- Together, they severely restrict the City's revenue growth.

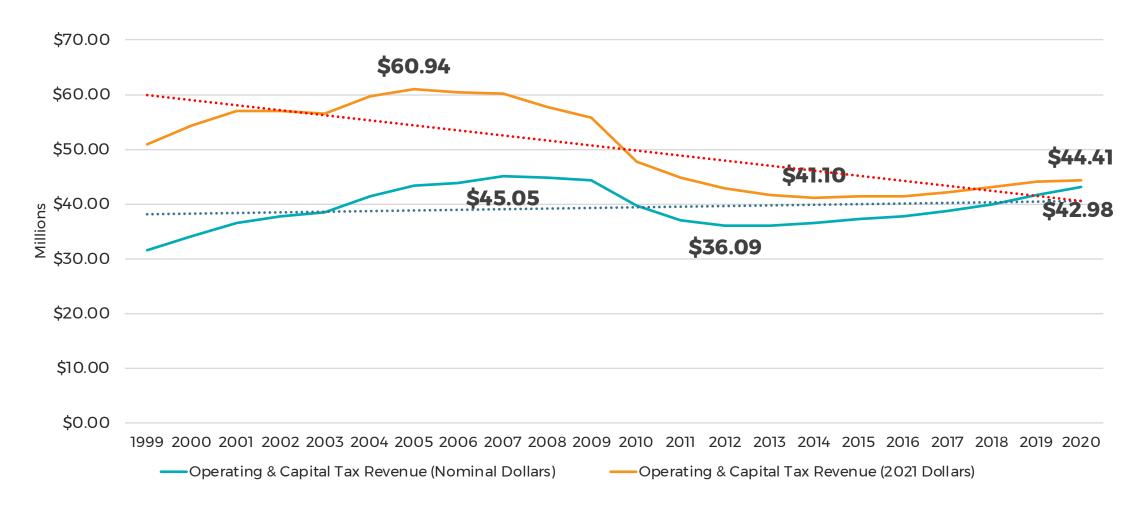
Total Taxable Value, 1999-2020



Millage Rates, 1999-2020



Tax Revenue, 1999-2020



Budget Priorities

COVID-19 Pandemic

₩ 27,339

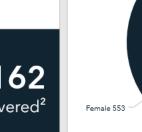
Total Cases¹

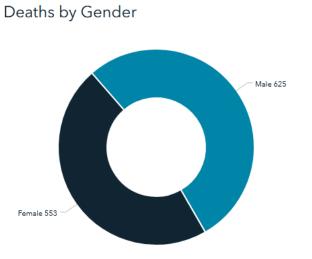
♥1,178

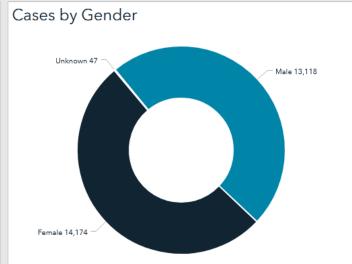
Total Deaths

About

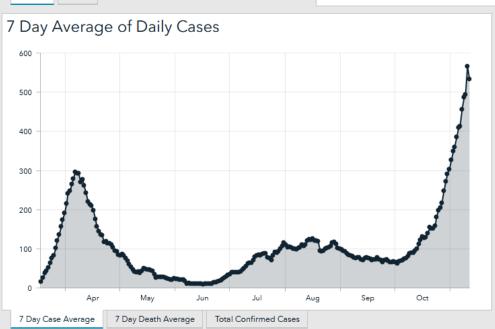
★17,162 Total Recovered²

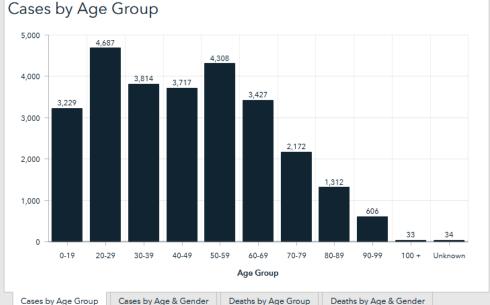


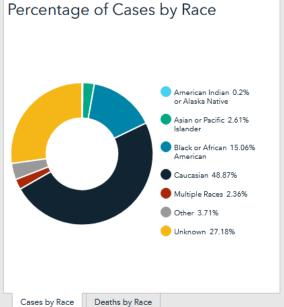












Budget Priorities

Legacy Costs

Legacy Costs

- Employee Retirement System (ERS)
- Volunteer Firefighter Incentive Program (VFIP)
- Retiree Healthcare

Employee Retirement System (ERS)

- \$122.41% funded
- The City has net position of \$196,393,768 as of June 30, 2020
- Fully funded at \$160,435,319

Year End December 31	Employer Contribution	Net Liability
2011	2,789,888	
2012	2,124,994	
2013	1,415,822	
2014	1,692,089	
2015	841,479	
2016	466,571	
2017	331,698	
2018	0	
2019	0	
2020	0	(\$35,958,449)

Volunteer Firefighters Incentive Plan

- 44.19%, funded
- The City has net position of \$11,224,175 as of June 30, 2020
- Fully funded at \$25,398,965

Valuation Date December 31,	Computed City's Contrib.	Net Liability
2011	\$858,472	
2012	\$843,872	
2013*#	\$1,100,632	
2014	\$1,113,496	
2015#	\$1,112,471	
2016	\$1,285,259	
2017	\$1,260,916	
2018#	\$1,319,272	
2019#	\$1,759,708	\$14,174,790

^{*} After changes in benefit provisions.

[#]After changes in actuarial assumptions.

Retiree Healthcare

- 82.34%, funded
- The City has net position of \$94,265,106 as of June 30, 2020
- Fully funded at \$114,486,138

Actuarial Determined Employer Contribution			
Fiscal Year	General Fund Cost	Net Liability	
2019	\$5,646,672		
2020	\$5,579,325		
2021	\$3,231,801		
2022	\$3,180,761		
2023	\$3,141,687	\$20,221,032	

Budget Priorities

Opportunities

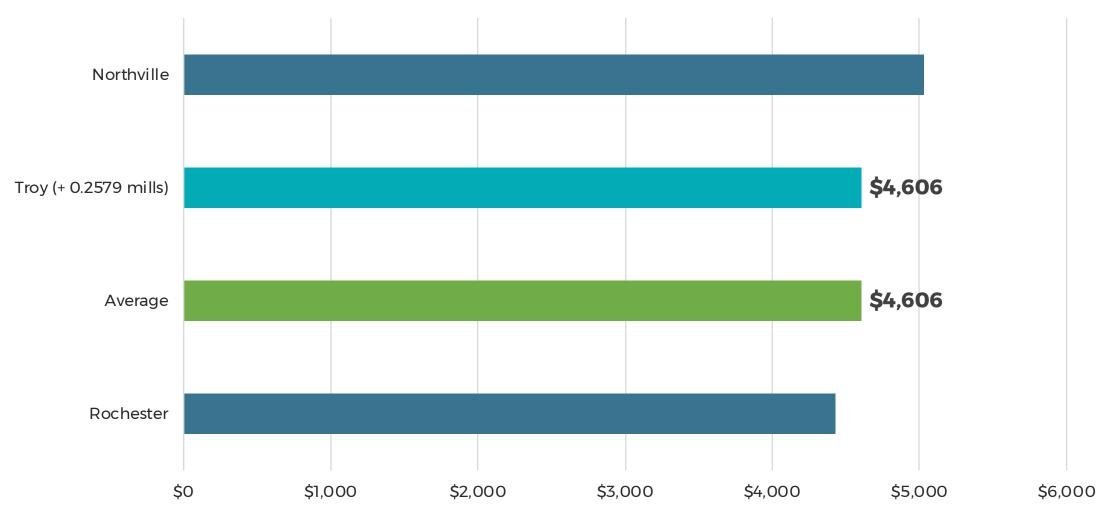
Opportunities

- Below Average Residential PRE City Taxes
- Expiring Debt Millage
- New Debt Millage
- New Dedicated Millage

Below Average Residential PRE City Taxes

- Troy's average residential PRE total tax bill was \$32 less than the Oakland County average in 2019.
- That equated to 0.2579 mills in 2019.
- An additional 0.2579 mills would have generated approximately \$1.3 million in 2019.
- An additional 0.2579 mills would have made Troy's average residential PRE total tax bill equal to the Oakland County average.

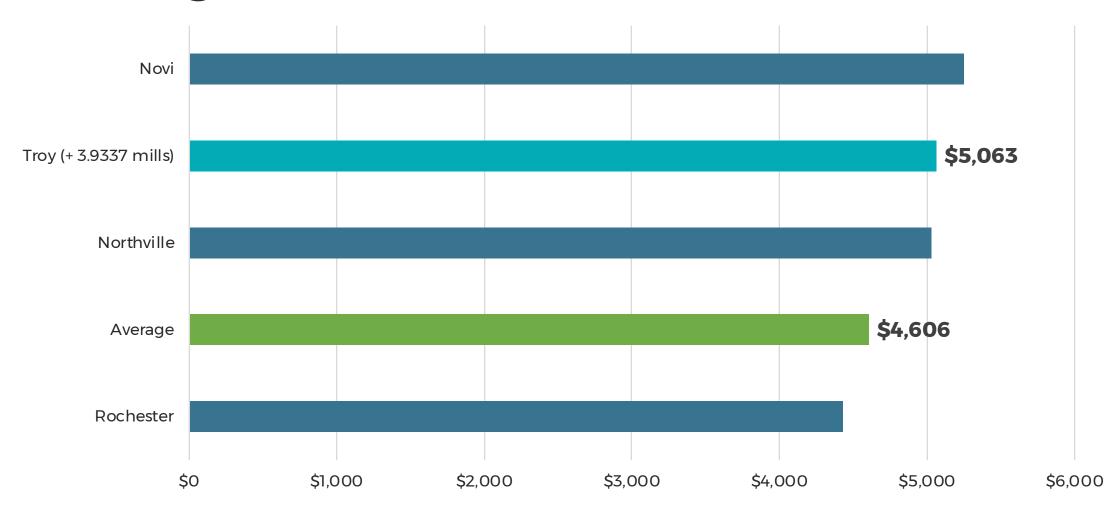
Average Residential PRE Total Taxes, 2019



Below Average Residential Taxes

- Troy's average residential PRE city tax bill was \$489 (nearly 28%) less than the Oakland County average in 2019.
- That equated to 3.9337 mills in 2019.
- An additional 3.9337 mills would have generated approximately \$19 million in 2019.
- An additional 3.9337 mills would have made Troy's average residential PRE total tax bill \$457 (nearly 10%) more than the Oakland County average.

Average Res. PRE Total Taxes, 2019



Debt Millages

Expiring Debt Millage

- Prop A: Public Safety
- Prop B: Streets
- Prop C: Recreation

New Debt Millage Options

- Public safety facility repairs and updates
- Streets
- Parks & Recreation facilities

Dedicated Millages

Library

- 1.1 mills for ten years
- Capital and operating expenses

Other Options

- Parks and Recreation
- Police
- Fire
- Streets
- Trails and Pathways

Budget Priorities

Community Engagement

Community Engagement

- Community survey to help identify priorities.
- Focus groups to collect input and test ideas.
- Town hall meetings to educate the community and answer questions.



Understanding the Charts:

WALLA Community Questions — Long-term Drivers



High scoring areas that do not currently have a large impact on engagement relative to the other areas. Action: May show over investment or under communication.

High impact areas where the City received high scores from citizens. They have a high impact on engagement if improved. Action: Continue investment

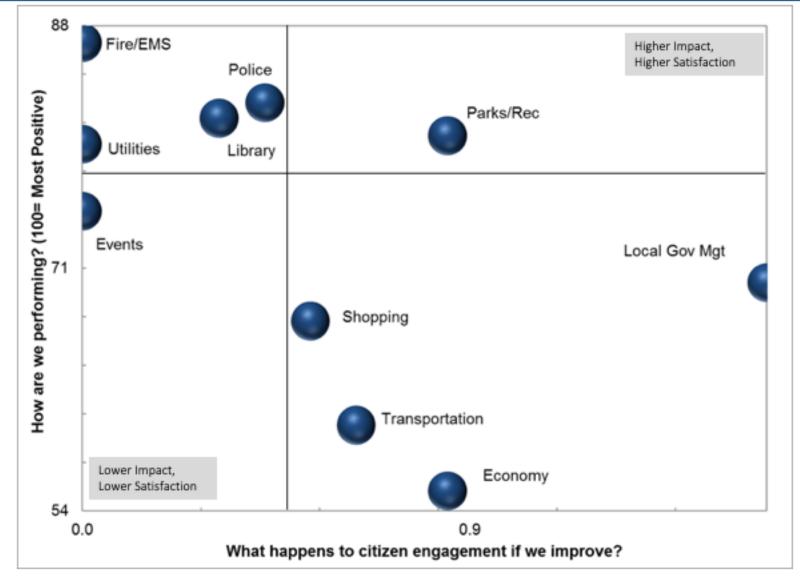
Low scoring areas relative to the other areas with low impact on engagement. Action: Limit investment unless pressing safety or regulatory consideration.

High impact on engagement and a relatively low score. Action: Prioritize investment to drive positive changes in outcomes.

Impact



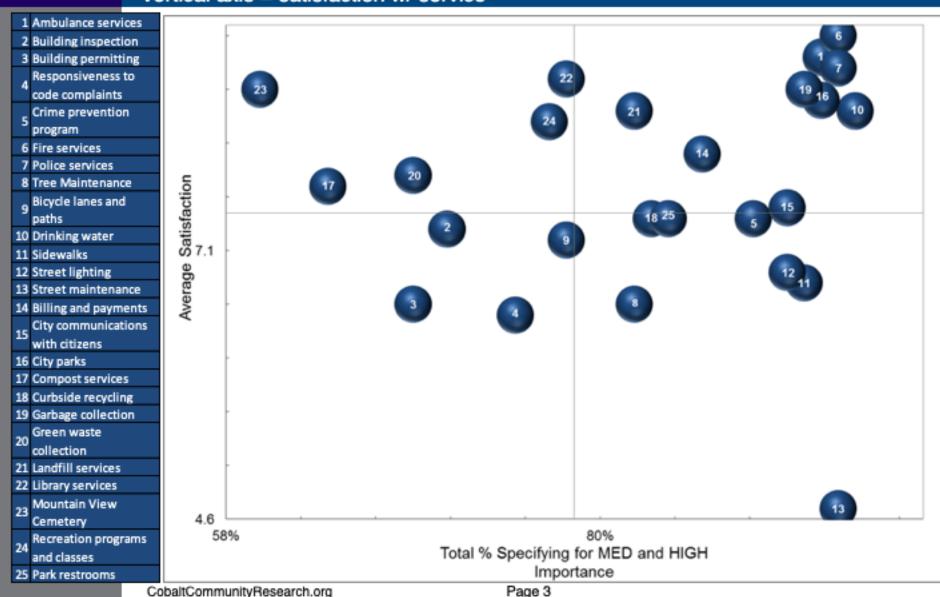
Drivers of Satisfaction and Behavior: Strategic Priorities





City Services & Programs Bubble Chart

Horizontal axis = % of respondents saying service is **MED** or **HIGH** importance, Vertical axis = satisfaction w/ service



Questions & Follow Up

Troy City Council Special Meeting | November 16