

TROY CITY COUNCIL

REGULAR MEETING AGENDA

JULY 25, 2022
CONVENING AT 7:30 P.M.

Submitted By The City Manager



The Honorable Mayor and City Council Members

City of Troy 500 West Big Beaver Troy, MI 48084

Dear Mayor and City Council Members:

In this packet, you will find the agenda for the City Council meeting. To help facilitate an informed discussion, the packet provides you with agenda items and additional details. The packet also contains recommended courses of action for your consideration and seeks to aid you in adopting sound policy decisions for the City of Troy.

This comprehensive agenda has been put together through the collaborative efforts of management and staff members. We have made all attempts to obtain accurate supporting information. It is the result of many meetings and much deliberation, and I would like to thank the staff for their efforts.

If you need any further information, staff is always available to provide more information and answer questions that may arise. You can contact me at CityManager@troymi.gov or 248.524.3330 with questions.

Respectfully,

Mark F. Miller, City Manager



Chapter 14A – Elected and Appointed Persons' Ethics Ordinance Section 14.3 Annual Training and Acknowledgement

We, the undersigned Members of Troy City Council, have reviewed *Chapter 14A – Elected and Appointed Persons' Ethics Ordinance*, understand its contents, and agree to be bound by its provisions.

Signed this 8th day of November, 2021.

EfroBe					
Mayor Etha	an Baker				
Alra Cleli					
Council Member Edna Abrahim	Council Member Theresa Brooks				
The her 1	au Eli Gell				
Council Member Rebecca Chamberlain-Creanga	Mayor Pro Tem Ann Erickson Gault				
Dans Hank	Ella GHodoul				
Council Member David Hamilton	Council Member Ellen Hodorek				



CITY COUNCIL AGENDA

July 25, 2022 - 7:30 PM City Council Chambers

500 W. Big Beaver Rd. Troy, MI 48084 (248) 524-3316

View the Meeting Live at: www.troymi.gov/webcast or on Local Access Cable Channels (WOW – Ch 10, Comcast – Ch 17, AT&T – Ch 99)

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INVOCATION:

PLEDGE OF ALLEGIANCE:

A. CALL TO ORDER:

B. ROLL CALL:

a) Mayor Ethan Baker
 Edna Abrahim
 Theresa Brooks
 Rebecca A. Chamberlain-Creanga
 Ann Erickson Gault
 David Hamilton
 Ellen Hodorek

Excuse Absent Council Members:

Suggested Resolution Resolution #2022-07-Moved by Seconded by

RESOLVED, That Troy City Council hereby EXCUSES the absence of _	at the
Regular City Council Meeting of July 25, 2022, due to	

Yes: No:

C. CERTIFICATES OF RECOGNITION AND SPECIAL PRESENTATIONS:

C-1 Proclamation to Recognize Troy City Clerk Aileen Dickson Named Michigan's 2022 City Clerk of the Year

D. CARRYOVER ITEMS:

D-1 No Carryover Items

E. PUBLIC HEARINGS:

E-1 No Public Hearings

F. PUBLIC COMMENT FOR ITEMS ON THE AGENDA FROM TROY RESIDENTS AND BUSINESSES:

In accordance with the Rules of Procedure for the City Council:

Any person not a member of the City Council may address the Council with recognition of the Chair, after clearly stating the nature of his/her inquiry or comment. **NOTE TO THE PUBLIC**: City Council requests that if you do have a question or concern, to bring it to the attention of the

appropriate department(s) whenever possible. If you feel that the matter has not been resolved satisfactorily, you are encouraged to bring it to the attention of the City Manager, and if still not resolved satisfactorily, to the Mayor and Council.

- Petitioners of items that are included in the pre-printed agenda booklet shall be given a fifteen (15) minute presentation time that may be extended with the majority consent of City Council.
- Any member of the public, not a petitioner of an item, shall be allowed to speak for up to three (3) minutes to address any Public Hearing item.
- Any member of the public, not a petitioner of an item, does not have the right to engage in discussion or debate with City Council during the Public Comment portions of the meeting.
- All members of the public who wish to address the Council at a meeting shall be allowed to speak only if they have signed up to speak within thirty minutes before or within fifteen minutes after the meeting's start time. Signing up to speak requires each speaker provide his or her name. If the speaker is addressing an item(s) that appears on the pre-printed agenda, then the speaker shall also identify each such agenda item number(s) to be addressed.
- City Council may waive the requirements of this section by a consensus of the City Council.
- Agenda items that are related to topics where there is significant public input anticipated should initiate the scheduling of a special meeting for that specific purpose.

Prior to Public Comment, the Mayor may provide a verbal notification of the rules of decorum for City Council meetings or refer to the pre-printed agenda booklet, which will include the following language, as approved by City Council:

Please direct your comments to the City Council as a whole rather than to any individual. Please do not use expletives or make derogatory or disparaging comments about any individual or group. If you do, there may be immediate consequences, including being muted and having your comments omitted from any re-broadcast of the meeting. Please abide by these rules in order to minimize the possibility of disrupting the meeting.

G. CITY COUNCIL/CITY ADMINISTRATION RESPONSE/REPLY TO PUBLIC COMMENT FOR ITEMS ON THE AGENDA FROM TROY RESIDENTS AND BUSINESSES:

H. POSTPONED ITEMS:

H-1 No Postponed Items

I. REGULAR BUSINESS:

- I-1 Board and Committee Appointments: a) Mayoral Appointments None; b) City Council Appointments Liquor Advisory Committee
- a) <u>Mayoral Appointments</u>: None
- b) <u>City Council Appointments</u>:

Suggested Resolution
Resolution #2022-07Moved by
Seconded by

RESOLVED, That Troy City Council hereby **APPOINTS** the following nominated person(s) to serve on the Boards and Committees as indicated:

Liquor Advisory Committee

Appointed by Council
7 Regular Members
3 Year Term

Nominations to the Liquor Advisory Committee:

Term Expires: 1/31/2025 Matthew Martin

Term currently held by: Andrew Kaltsounis

Yes: No:

I-2 Board and Committee Nominations: a) Mayoral Nominations – Brownfield Redevelopment Authority, Downtown Development Authority, Global Troy Advisory Committee, Local Development Finance Authority, Volunteer Firefighter Incentive Plan Board; b) City Council Nominations – Charter Revision Committee, Historic District Commission, Parks & Recreation Board, Traffic Committee

a) <u>Mayoral Nominations</u>:

Suggested Resolution Resolution #2022-07-Moved by Seconded by

RESOLVED, That the Mayor of the City of Troy hereby **FORWARDS** the following nominated person(s) to serve on the Boards and Committees as indicated to the next Regular City Council Meeting for action:

Brownfield Redevelopment Authority

Appointed by Mayor 6 Regular Members 3 Year Term

Last Name	First Name	App Res Expire	Appointment Expire	Notes 2
Beyer	Joseph	10/26/2022	4/30/2024	

Gottlieb	Steven	11/24/2016	4/30/2022	
Kornacki	Rosemary	12/14/2022	4/30/2023	
Noguez-Ortiz	Carolina	12/19/2019	4/30/2023	BRA exp 4/30/2023; GTAC exp 10/30/2022
Sweidan	Rami	4/28/2022	4/30/2023	
Vassallo	Joseph	3/27/2020	4/30/2024	

Nominations to the Brownfield Redevelopment Authority:

Term Expires: 4/30/2025

Term currently held by: Steven Gottlieb

Interested Applicants:

Last Name	First Name	App Resume Expire	Notes 2
Chanda	Hirak	12/30/2022	HDC exp 5/15/2024
Garmo	Kathleen	6/17/2024	
Marrero-Laureano	Alexander	10/26/2022	
McGerty	Ryan	9/18/2022	
Rahman	Mahfuzur	9/25/2022	
Swaminathan	Abi	11/22/2023	
Voglesong	Cheryl	1/10/2024	

Downtown Development Authority Appointed by Mayor

Appointed by Mayor 13 Regular Members 4 Year Term

Last Name	First Name	App Res Expire	Appointment Expire	Notes 1	Notes 2
Baker	Ethan		11/13/2023	At Large	City Council exp. 11/13/23
Blair	Timothy	6/17/2017	9/30/2023	In District	
Garmo	Kathleen	6/17/2024	9/30/2022	In District	
Keisling	Laurence	9/11/2022	9/30/2024	At Large	
Kiriluk	Alan	9/29/2022	9/30/2024	In District	
Knollenberg	Martin	6/28/2021	9/30/2023	In District	
Koza	Kenny	9/18/2019	9/30/2025	In District	
MacLeish	Daniel	6/28/2023	9/30/2025	In District	
Reschke	Ernest	10/4/2020	9/30/2022	At Large	

Schroeder	Douglas	9/10/2020	9/30/2022	At Large	No Reappointment
Stone	David	3/11/2023	9/30/2023	In District	
Tomcsik-Husak	Tara	9/22/2022	3/30/2024	In District	
Vacancy			9/30/2024	In District	Cheryl Bush resigned 9/22/21

Nominations to the Downtown Development Authority:

Unexpired	Term	Expiring:
9/30/2024		

Term currently held by: Vacancy-Cheryl Bush resigned 9/22/21

Interested Applicants:

Last Name	First Name	App Resume Expire	Notes 1	Notes 2
Beyer	Joseph	10/26/2022	In District	
Forster	Jeffrey	3/23/2023	At Large	Personnel Bd exp 4/30/24
Goetz	John	3/4/2023	At Large	
Kornacki	Rosemary	12/14/2022	At Large	Brownfield Redev Auth exp 4/30/23
Schick	Michael	12/22/2022	At Large	
Sekhri	Suneel	11/5/2023	At Large	
Sekhri	Arun	9/24/2022	At Large	
Thattai	Govindrajan	5/20/2024	At Large	Parks & Rec Bd exp 9/30/22
Vassallo	Joseph	3/4/2023	At Large	Brownfield Redev Auth exp 4/30/24

Global Troy Advisory Committee

Appointed by Mayor 12 Regular Members 3 Year Term

Last Name	First Name	App Res Expire	Appointment Expire	Notes 1
Baker	Ethan			Council Member
Bica-Grodsky	Lisa	9/23/2022	10/30/2023	
Burrus	MiVida	7/15/2018	10/30/2022	
Chezick	Edward		10/30/2022	
Fakhoury	Awni	4/28/2018	10/30/2024	Requests Reappointment
Liu	Allison	10/1/2022	7/31/2022	Student
Mohideen	Syeda	8/24/2020	10/30/2024	Requests Reappointment

Natcheva	Daniela	11/8/2021	10/30/2022	
Noguez-Ortiz	Carolina	12/19/2019	10/30/2022	Brownfield Redev Auth exp 4/30/23
Sekhri	Suneel	12/20/2021	10/30/2024	
Swaminathan	Sharanya		7/31/2022	Student
Vacancy			10/30/2023	Rebecca Chamberlain- Creanga resigned 2/26/20
Vacancy			10/30/2023	Cathleen Francois requested No Reappointment
Zhou	Yudong	10/23/2021	10/30/2022	

Nominations to the Global Troy Advisory Authority:

Term Expires: 7/31/2023 Student

Term currently held by: Allison Liu

Term Expires: 7/31/2023 Student

Term currently held by: Sharanya Swaminathan

Term Expires: 10/30/2023

Term currently held by: Vacancy-Rebecca Chamberlain-

Creanga resigned 2/26/20

Term Expires: 10/30/2023

Term currently held by: Vacancy - Cathleen Francois - No

Reappointment

Interested Applicants:

microsica Applica	<u></u>		
Last Name	First Name	App Resume Expire	Notes 1
Cicchini	Philippe	4/13/2023	
Emerson	Rosalyn	7/20/2024	
Faiz	Iqbal	12/4/2022	
MacDonell	Sharon	4/13/2023	
Marrero-Laureano	Alexander	10/26/2022	
McGee	Timothy	3/2/2023	
Rahman	Mahfuzur	9/24/2022	
Swaminathan	Abi	11/22/2023	
Sweidan	Rami	3/2/2023	
Wit	Callie	4/22/2024	

Local Development Finance Authority (LDFA)

Appointed by Mayor 5 Regular Members Staggered 4 Year Term

Current Members:

Last Name	First Name	App Res Expire	Appointment Expire	Notes 1	Notes 2
Bachert	Sandra	11/18/2023	6/30/2023	Resident Member	
Baker	Ethan		11/13/2023	Alternate; City Council	City Council exp. 11/13/23; DDA; GTAC, LDFA
Beltramini	Robin	7/17/2021	6/30/2022	Resident Member	No Reappointment
Hodorek	Ellen		City Council Term	Alternate; City Council	City Council exp 11/10/2025
Starks	Louis			Oakland County Designee	
Vacancy			6/30/2024	Resident Member	David Shield's term exp 6/30/16 - No Reappointment
Vacancy			6/30/2024	Resident Member	John Sharp resigned 11/1/19; Term exp 6/30/20.
Vacancy			6/30/2023	Resident Member	Nickolas Vitale resigned 7/17/21

Nominations to the Local Development Finance Authority (LDFA):

Unexpired Term Expiring: 6/30/2023

Resident Member

Term currently held by: Vacant – N. Vitale resigned 7/17/21

Term Expires: 6/30/2024 Resident Member

Term currently held by: Vacant– D. Shields–No Reappointment

Term Expires: 6/30/2024 Resident Member

Term currently held by: Vacant – J. Sharp resigned 11/1/19

Term Expires: 6/30/2026 Resident Member

Term currently held by: Robin Beltramini – No Reappointment

Interested Applicants:

Last Name	First Name	App Resume Expire	Notes 1
Mudaliar	Vinodh Kumar	3/2/2024	
Rahman	Mahfuzur	9/24/2022	

Schick	Michael	12/22/2022	
Vassallo	Joseph	3/4/2023	Brownfield Redev Auth exp 4/30/24

Volunteer Firefighter Incentive Plan Board

Appointed by **Mayor**/City Council
7 Regular Members
3 Year Term

Current Members:

Last Name	First Name	App Res Expire	Appointment Expire	Notes 1
Brooks	Theresa		11/13/2023	City Council Term exp 11/13/2023
Foster	John	2/12/2022	12/31/2022	Retiree Representative
Kniffen	Charles	2/24/2022	12/31/2022	Active Volunteer Firefighter
Maleszyk	Robert		12/31/2099	ERS/RHCBP&T VFIP
Miller	Mark F.		12/31/2099	BCBA; ERS/RHCBP&T VFIP
Rosenblum	Anthony	2/28/2021	4/30/2022	Citizen (Mayor Appointed)
Soriano	Al		12/31/2022	Active Volunteer Firefighter

Nominations to the Volunteer Firefighter Incentive Plan Board:

Term Expires: 4/30/2025 Citizen (Mayor Appt'd)

Term currently held by: Anthony Rosenblum

Interested Applicants:

No interested applicants on file.

Yes: No:

b) <u>City Council Nominations</u>:

Suggested Resolution Resolution #2022-07-Moved by Seconded by

RESOLVED, That Troy City Council hereby **FORWARDS** the following nominated person(s) to serve on the Boards and Committees as indicated to the next Regular City Council Meeting for action:

Charter Revision Committee

Appointed by Council 7 Regular Members 3 Year Term

Current Members:

Last Name	First Name	App Res Expire	Appointment Expire	Notes 1	Notes 3
Bartnik	Mark	3/19/2020	4/30/2024		
Beltramini	Robin	3/1/2024	4/30/2025	LDFA exp 6/30/22; Charter Rev exp 4/30/25	
Buechner	Toby	3/22/2023	4/30/2024		
Howrylak	Frank	4/28/2022	4/30/2023		
Kanoza	Shirley	2/26/2021	4/30/2022		NO Reappointment
Matthews	Susan	11/26/2021	4/30/2024		
Wilsher	Cynthia	4/28/2022	4/30/2023	Traffic Comm exp 1/31/2024	

Nominations to the Charter Revision Committee:

Term Expires: 4/30/2025

Term currently held by: Shirley Kanoza – No Reappointment

Interested Applicants:

Last Name	First Name	App Resume Expire	Notes 1
Comiskey	Ann	12/14/2022	Liquor Adv Comm exp 1/31/24
Fox	Tyler	6/15/2024	

Historic District Commission

Appointed by Council
7 Regular Members
3 Year Term

Last Name	First Name	App Res Expire	Appointment Expire	Notes 1	Notes 3
Adams	John Howard	3/8/2023	5/15/2024		
Chambers	Barbara	12/5/2021	3/1/2023	HC Recommendation	
Chanda	Hirak	3/22/2023	5/15/2024		
Dicker	Susanne Forbes	8/15/2022	3/1/2023		

McGee	Timothy S	3/23/2020	5/15/2024		
Petrulis	AI	12/16/2021	3/1/2023	ACAB exp 9/30/24; Traffic Comm. exp 1/31/23; HDC exp 3/1/23	
Voigt	W. Kent	11/18/2023	3/1/2022	HC Recommendation	Requests Reappointment

Nominations to the Historic District Commission:

Term Expires: 3/1/2025

Term currently held by: W. Kent Voigt

Interested Applicants:

Last Name	First Name	App Resume Expire	Notes 1
Cicchini	Philippe	4/13/2023	
Emerson	Rosalyn	7/20/2024	
Jennings	Janet	8/12/2022	
MacDonell	Sharon	4/13/2023	

Parks and Recreation Board

Appointed by Council

7 Regular Members and 1 Troy School Board of Education Representative Regular Member: 3 Year Term / Troy School Board Member: 1 Year Term

Last Name	First Name	App Res Expire	Appointment Date	Appointment Expire	Notes 1	Notes 3
Brady	Pamela	4/20/2024	9/9/2019	9/30/2022		Requests Reappointment
Brady	Michael	10/4/2020	10/11/2021	9/30/2024		
Colussi	Casey	8/20/2022	9/21/2020	9/30/2023		
Fulcher	Timothy	5/17/2024	10/11/2021	7/31/2022	Troy School Bd of Education Rep.	Requests Reappointment
Goul	Brian			12/31/2099		
Martin	Kelly	7/11/2021	9/21/2020	9/30/2023		
Patel	Hitesh	6/8/2024	10/11/2021	9/30/2022		Requests Reappointment
Sahu	Akshitha	9/28/2022	10/11/2021	7/31/2022	Graduates 2023	

Shepherd	John Chuck	7/19/2023	10/11/2021	9/30/2024	
Thattai	Govindrajan	5/20/2024	5/10/2021	9/30/2022	Requests Reappointment

Nominations to the Parks and Recreation Board:

Troy School Board of Education Rep.

Term currently held by: Timothy Fulcher

Term Expires: 7/31/2023 Student

Term currently held by: Akshitha Sahu

Interested Applicants:

Last Name	First Name	App Resume Expire	Notes 1	Notes 2
Aggarwal	Deepti	6/10/2023	Student – Graduates 2023	
Buechner	Toby	3/22/2023		Charter Rev. Comm. exp 4/30/2024
Cicchini	Philippe	4/13/2023		
Dicker	Susanne Forbes	8/15/2022		Hist. Dist. Comm. exp 3/1/2023
Emerson	Rosalyn	7/20/2024		
Faiz	Iqbal	12/4/2022		
Forster	Jeffrey D.	3/22/2023		Personnel Bd. exp 4/30/2024
Fox	Tyler A.	6/15/2024		
Frederick	Mary M.	4/28/2023		
Gill	Jasper	1/10/2024		
Hoef	Paul V.	12/14/2022		Local Dev. Finance Auth. exp 6/30/2023
McGee	Timothy	3/2/2023		Hist. Dist. Comm exp 5/15/2024
Mudaliar	Vinodh Kumar	3/2/2024		
Shah	Aanya	11/30/2023	Student – Graduates 2024	
Snyder	Margaret	9/28/2023		
Voglesong	Cheryl	1/10/2024		

Traffic Committee

Appointed by Council
7 Regular Members
3 Year Term

Current Members:

Last Name	First Name	App Res Expire	Appointment Expire	Notes 1	Notes 3
Huotari	William		Ex-Officio Member		
Kilmer	Richard	1/9/2019	1/31/2023		
Koralewski	Tyler	11/12/2023	7/31/2022	Student – Graduates 2022	
Nastasi	Frank		Ex-Officio Member		
Nurak	Cindy	1/16/2021	1/31/2025		
Petrulis	Al	12/16/2021	1/31/2023		
Riesterer	R. Chuck		Ex-Officio Member		
Sivaraman	Sunil	12/22/2020	1/31/2022		Requests Reappointment
Swaminathan	Abi	3/6/2022	1/31/2024		
Wilsher	Cynthia	1/18/2020	1/31/2024		
Ziegenfelder	Peter	12/4/2021	1/31/2023		

Nominations to the Traffic Committee:

Term Expires: 7/31/2023 Student

Term currently held by: Tyler Koralewski

Term Expires: 1/31/2025

Term currently held by: Sunil Sivaraman

Interested Applicants:

Last Name	First Name	App Resume Expire	Notes 1
Abdullah	Nehar	2/3/2023	
Chanda	Hirak	12/30/2022	Hist. Dist. Comm. exp 5/15/2024
Eisenbacher	David	4/6/2024	
Gill	Jasper	1/10/2024	
MacDonell	Sharon	4/13/2023	
Rose	Justin	11/5/2023	
Sahu	Akshitha	9/28/2022	Student - Graduates 2023
Shah	Aanya	11/30/2023	Student - Graduates 2024

Yes: No:	
I-3	Request for Closed Session
Resol Move	ested Resolution lution #2022-07- d by nded by
	RESOLVED, That Troy City Council SHALL MEET in Closed Session, as permitted by 15.268 (h) (MCL 15.243 (g)).
Yes: No:	
I-4	Pavement Markings on Major and Local Roads (Introduced by: Scott Carruthers, Streets and Drains Operations Manager)
Resol Move	ested Resolution lution #2022-07- d by nded by
budge	OLVED, That in the best interest of the City, Troy City Council hereby AFFIRMS expending eted funds to <i>PK Contracting of Troy, MI</i> , the City's pavement marking contractor, to refreshment markings on City owned roads for a total amount of \$171,434.20.
Yes: No:	
I-5	Resident Budget Priorities Study (Introduced by: Mark F. Miller, City Manager)
J.	CONSENT AGENDA:
J-1a	Approval of "J" Items NOT Removed for Discussion
Resol Move	ested Resolution lution #2022-07- d by nded by
prese	OLVED, That Troy City Council hereby APPROVES all items on the Consent Agenda as nted with the exception of Item(s), which shall be CONSIDERED after ent Agenda (J) items, as printed.
Yes:	

No:

J-1b Address of "J" Items Removed for Discussion by City Council

J-2 Approval of City Council Minutes

Suggested Resolution

Resolution #2022-07-

RESOLVED, That Troy City Council hereby **APPROVES** the following Minutes as submitted:

- a) City Council Meeting Minutes-Draft July 11, 2022
- J-3 Proposed City of Troy Proclamations: None Submitted
- J-4 Standard Purchasing Resolutions:
- a) Standard Purchasing Resolution 1: Award to Low Bidder and Budget Amendment Contract 22-06 Minnesota Water Main Replacement 14 Mile to American

Suggested Resolution

Resolution #2022-07-

RESOLVED, That Troy City Council hereby **AWARDS** Contract No. 22-06, Minnesota Water Main Replacement – 14 Mile to American, to *C & P Construction Co., Inc., 13249 West Star Dr., Shelby Township, MI 48315*, for their low bid of \$2,069,476.00.

BE IT FURTHER RESOLVED, That the award is **CONTINGENT** upon submission of proper contract and bid documents, including bonds, insurance certificates and all specified requirements, and if additional work is required such additional work is authorized in an amount not to exceed 15% of the total project cost.

BE IT FINALLY FURTHER RESOLVED, That Troy City Council **APPROVES** a budget amendment to the 2023 Water Fund in the amount of \$400,000 for the Minnesota Water Main Replacement – 14 Mile to American, Project No. 2022C0091 (Account No. 591.537.555.7972.225015).

b) Standard Purchasing Resolution 4: MITN and MiDeal Cooperative Purchasing Agreements – Fleet Trucks with Snow Removal and De-icing Systems

Suggested Resolution

Resolution #2022-07-

RESOLVED, That Troy City Council hereby **AWARDS** contracts to purchase two (2) Freightliner tandem axle truck chassis from *Wolverine Freightliner-Eastside, Inc., of Mt. Clemens, MI,* for an estimated total cost of \$228,082.00; two (2) tandem dump bodies with snow equipment from *Truck and Trailer Specialties, Inc., of Howell, MI,* for an estimated total cost of \$338,350.00 as per the MITN Cooperative Purchasing Contract RFP-RH-20-023; and

two (2) Ford F250 pickup trucks with plows from *Gorno Ford of Westland, MI*, for an estimated total cost of \$90,180.00 as per the MiDEAL Cooperative Purchasing Contract 071B7700181; for an estimated grand total cost of \$656,612.00, not to exceed budgetary limitations.

J-5 Changes to Union Clothing and Cleaning Allowances

Suggested Resolution

Resolution #2022-07-

WHEREAS, The methods for providing Clothing and Cleaning Allowances to unions are detailed in each respective collective bargaining agreement; and,

WHEREAS, The City must change some of the current processes to become compliant with IRS requirements for taxable earnings; and,

WHEREAS, The City has offered recommended contract language changes to which the Troy Command Officers Association (TCOA) and Troy Communication Supervisors Association (TCSA) have agreed;

THEREFORE, BE IT RESOLVED, That Troy City Council hereby **APPROVES** the contract language changes to Article 34 – Clothing and Cleaning Allowance for TCOA and Article 31 – Clothing and Cleaning Allowance for the TCSA.

J-6 2022 Oakland County Local Road Improvement Program – New King Drive – Project No. 20.106.5

Suggested Resolution

Resolution #2022-07-

RESOLVED, That Troy City Council hereby **APPROVES** the 2022 Oakland County Local Road Improvement Program agreement between the City of Troy and the Board of Commissioners of the County of Oakland in the amount of \$650,000 at an estimated cost to the City of Troy of \$442,905 for the removal and replacement of select concrete pavement on New King Drive, Corporate to the north end and New King Drive east to Crooks, and the Mayor and City Clerk are **AUTHORIZED** to execute the agreement, a copy of which shall be **ATTACHED** to the original Minutes of this meeting.

J-7 Cost Participation Agreement for Road Work on 14 Mile Road, I-75 (Barrington Street) to Dequindre Road – Project No. 21.102.6 and 21.103.6

Suggested Resolution

Resolution #2022-07-

RESOLVED, That Troy City Council hereby **APPROVES** the Cost Participation Agreement between the City of Troy and the Board of Road Commissioners of the County of Oakland for the resurfacing of 14 Mile Road, from I-75 (Barrington Street) to Dequindre Road at an estimated cost of \$5,537,121, with the City of Troy share of \$157,413, and the Mayor and City Clerk are **AUTHORIZED TO EXECUTE** the agreement, a copy of which shall be **ATTACHED** to the original Minutes of this meeting.

Funds for Troy's share of the work are included in the proposed 3-Year Capital Budget for Major Roads, Account # 401.447.479.7989.211026 and 401.447.479.7989.211036.

K. MEMORANDUMS AND FUTURE COUNCIL AGENDA ITEMS:

- K-1 Announcement of Public Hearings: None Submitted
- K-2 Memorandums (Items submitted to City Council that may require consideration at some future point in time): None Submitted
- L. PUBLIC COMMENT FOR ITEMS NOT ON THE AGENDA FROM TROY RESIDENTS AND BUSINESSES:
- M. CITY COUNCIL/CITY ADMINISTRATION RESPONSE/REPLY TO PUBLIC COMMENT FOR ITEMS NOT ON THE AGENDA FROM TROY RESIDENTS AND BUSINESSES:
- N. COUNCIL REFERRALS:

Items Advanced to the City Manager by the Mayor and City Council Members for Placement on the Agenda

N-1 No Council Referrals Submitted

O. REPORTS:

- **O-1** Minutes Boards and Committees:
- a) Civil Service Commission (Act 78)-Final June 14, 2022
- b) Zoning Board of Appeals-Final June 21, 2022
- **O-2** Department Reports:
- a) City of Troy 2022-2024 Parks and Recreation Master Plan Progress Update
- O-3 Letters of Appreciation: None Submitted
- a) To Paul Evans from Kathy Gualtieri
- b) To Chief Hullinger and Fire Staff from Congresswoman Elissa Slotkin
- O-4 Proposed Proclamations/Resolutions from Other Organizations: None Submitted
- O-5 Notice of Second Hearing for the Gas Customers of DTE Gas Company Case No. U-21064

- P. COUNCIL COMMENTS:
- P-1 No Council Comments
- Q. PUBLIC COMMENT FOR ITEMS ON OR NOT ON THE AGENDA FROM MEMBERS OF THE PUBLIC OUTSIDE OF TROY (NOT RESIDENTS OF TROY AND NOT FROM TROY BUSINESSES):
- R. CLOSED SESSION
- R-1 Closed Session
- S. ADJOURNMENT:

Respectfully submitted,

Mark F. Miller City Manager

2022 SCHEDULED SPECIAL CITY COUNCIL MEETINGS:

November 19, 2022......City of Troy Advance

2022 SCHEDULED REGULAR CITY COUNCIL MEETINGS:

August 15, 2022	Regular Meeting
August 22, 2022	Regular Meeting
September 12, 2022	Regular Meeting
September 19, 2022	Regular Meeting
October 3, 2022	Regular Meeting
October 24, 2022	Regular Meeting
November 14, 2022	Regular Meeting
November 21, 2022	Regular Meeting
December 5, 2022	Regular Meeting
December 12, 2022	Regular Meeting

PROCLAMATION TO RECOGNIZE TROY CITY CLERK AILEEN DICKSON NAMED MICHIGAN'S 2022 CITY CLERK OF THE YEAR

WHEREAS, The Office of the Professional Municipal Clerk, a time honored and vital part of local government exists throughout the world. Municipal Clerks provide the professional link between citizens, the local governing bodies, and agencies of government at other levels. Municipal Clerks have pledged to be ever mindful of their neutrality and impartiality, rendering equal service to all; and

WHEREAS, **Aileen Dickson** began her career with the City of Troy as a Troy Police Department Records Clerk. She transferred to the City of Troy Clerk's Office as an Office Assistant and then Administrative Aide from 2002 – 2011. Aileen was promoted to City Clerk on September 12, 2011; and

WHEREAS, Aileen has been a member of the Oakland County Clerks Association (OCCA) and the Michigan Association of Municipal Clerks since 2009. The purpose of the Michigan Association of Municipal Clerks (MAMC) is to promote, enhance, and encourage the professional development and standing of municipal clerks through cooperation, communication, education, and training; promote and encourage improvement of methods and procedures of duties performed by Clerks; and address legislative matters relating to the Municipal Clerk's responsibilities; and

WHEREAS, Aileen received her Master Municipal Clerk (MMC) certification from the International Institute of Municipal Clerks in 2015 and her Michigan Professional Municipal Clerk Level 2 (MiPMC2) certification from the Michigan Association of Municipal Clerks in 2016. She has served on the OCCA Executive Board in the roles of Secretary, Treasurer, VP, President, and Immediate Past President; and on the MAMC Executive Board since March, 2022, currently serving as Secretary; and

WHEREAS, The MAMC's Clerk of the Year program honors municipal clerks who demonstrate the professional and personal qualities representing the best of their profession. Criteria includes years of experience as a municipal clerk; demonstrated greater-than-average performance in the position; active in county, state and national associations; demonstrated interest in improving their professional and personal skills; a record of contributing to improvement of their community and respect of community leaders; and

WHEREAS, The outstanding accomplishments of Troy City Clerk Aileen Dickson include REV-up Troy initiative to get students interested and involved in voter registrations that increased student voter registration turnout at our registration drives and drove up our student election worker population by 90%; the Do Not Knock Registry which allows residents to register their addresses on a list that is provided to solicitors upon receiving their Peddler's Permit; and Drive-thru Clerk's Office and Pop-up Clerk's Office, creative solutions that bring the Clerk's Office out of City Hall and to the voters and residents of Troy;

NOW, THEREFORE, BE IT RESOLVED, That the Troy Mayor and City Council recognizes Troy City Clerk Aileen Dickson as Michigan Association of Municipal Clerks Clerk of the Year 2022, and extends appreciation to Aileen for her professionalism, dedication, and many contributions to the City of Troy for the betterment of our community; and

BE IT FURTHER RESOLVED, That we invite all Troy residents to recognize and celebrate **Troy City Clerk Aileen Dickson as Michigan's 2022 City Clerk of the Year** as well as for her outstanding achievements past, present, and into the future.

Presented the 25th Day of July 2022



CITY COUNCIL AGENDA ITEM

Date: July 25, 2022

To: Mark F. Miller, City Manager

From: Robert J. Bruner, Assistant City Manager

Rob Maleszyk, Chief Financial Officer

Dee Ann Irby, Controller

Kurt Bovensiep, Public Works Director

Scott Carruthers, Streets and Drains Operations Manager

Emily Frontera, Purchasing Manager

Subject: Pavement Markings on Major and Local Roads (Introduced by Scott Carruthers)

<u>History</u>

- The Streets and Drains Division is responsible for the maintenance of 346 miles of roads.
- Pavement marking is designed to keep motorists in their lanes and helps to keep traffic moving in a safe and orderly manner.
- City Council approved a contract with *P K Contracting of Troy, MI* on June 28, 2021 for pavement marking of Major and Local Roads, **Resolution # 2021-06-105-J-4a**.
- The resolution for P K Pavement Marking is unique in that pavement marking work is performed on an as-needed basis yet there is a dollar amount that is specified as "not-to-exceed" in combination with language that stated within budgetary limitations.
- Necessary pavement markings were assigned to the contractor without recognizing the limitations
 of the resolution.
- The expenditures do not require a budget amendment as the Streets Major Road Fund is within budget.

Purchasing

 Lane striping and marking of stop bars and crosswalks has been completed. The total cost of pavement marking in fall of 2021 was \$85,990.37 and the cost for the spring of 2022 was \$171,434.20 for a 2022 Fiscal Year total of \$257,424.20, with \$154,813.94 over the resolved amount.

Financial

Funding is available in the Major Street Fund for the 2022 Fiscal Year and does not require a budget amendment.



CITY COUNCIL AGENDA ITEM

Recommendation

Due to the need to protect our residents and other motorists passing through Troy, City Management authorized the refreshing of pavement markings on City owned roads to *P K Contracting of Troy, MI* for a total cost of \$171,434.20. City management requests City Council affirm the expending of budgeted funds for pavement markings for the Streets and Drains Division.



CITY COUNCIL AGENDA ITEM

Date: July 20, 2022

To: Mark F. Miller, City Manager

From: Robert J. Bruner, Assistant City Manager

Subject: Resident Budget Priorities Study

On June 22, 2020, City Council awarded contracts to Cobalt Community Research ("Cobalt") for a resident survey, business survey, and library survey. The library survey was conducted in July 2020, the resident survey was conducted in January and February 2021, and the business survey was conducted in January and February 2022. On June 11, 2022, City Council awarded Cobalt a contract to for a resident budget priorities survey.

City staff and Cobalt prepared a draft survey City Council discussed during its July 11, 2022 regular meeting. The survey was revised based on input provided by City Council and "DRAFT 5" is attached. Please note this is a rough draft and will be proofread before it is finalized and distributed. The 2021 resident survey is also attached for your information.

City staff will answer questions and facilitate discussion at the July 25, 2022 regular City Council meeting in order to collect feedback from City Council and work with Cobalt to finalize the survey. Our goal is to finalize the survey in July and distribute it in August so we will have results before the 2022 City of Troy Advance in November.

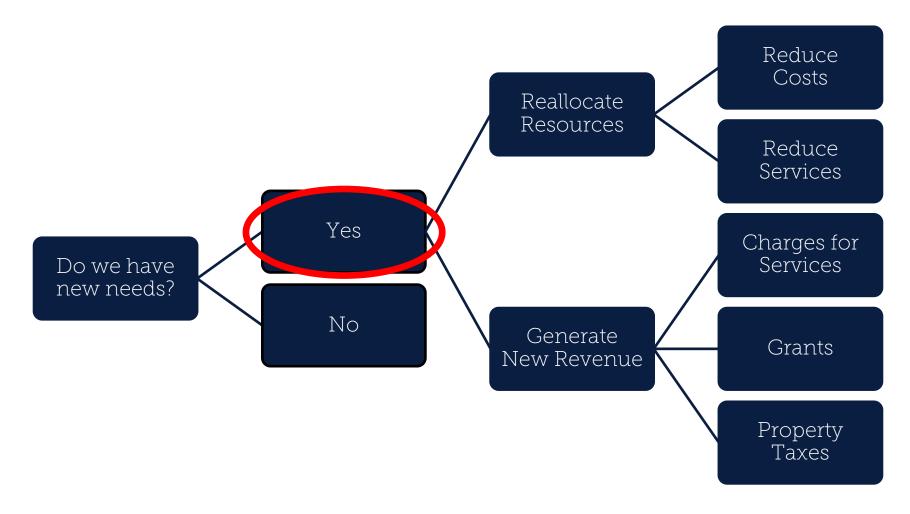
Resident Budget Priorities Study

Troy City Council Meeting | July 25, 2022

AGENDA

- Where We Have Been
- Where We Are
- What We Know
- What We Need to Know
- Why We Survey
- Where We Are Going
- Questions & Answers

WHERE WE HAVE BEEN



2021 City of Troy Advance:

Solutions and Recommendations

Topic 1: Communication and Community Engagement

• Develop a centralized communication and engagement team dedicated to public relations and outreach.

Topic 2A: Facilities (core facilities and infrastructure)

• Create, implement and communicate publicly a vision and budget for City Hall capital improvements.

2021 CITY OF TROY ADVANCE:

Solutions and Recommendations

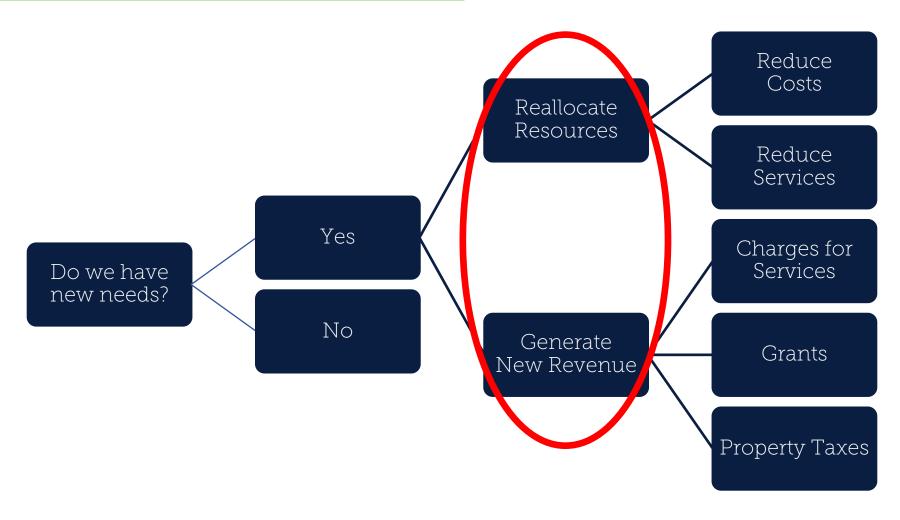
Topic 2B: Facilities (quality of life amenities and facilities)

 Explore ideas and publicly share options including funding strategies.

Topic 3: Funding

• Create, implement and communicate publicly a vision and budget for City Hall capital improvements.

WHERE WE ARE



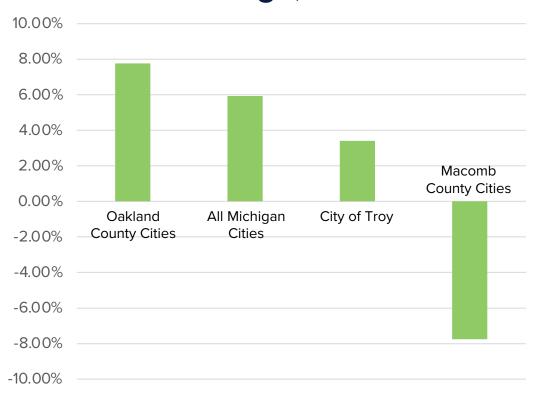
WHAT WE KNOW

Citizens Research Council of Michigan

- Local government officials have responded to Michigan's tax limitations by seeking, and often receiving, increases in tax rates.
- Most counties, cities, and townships, both urban and rural, increased their rates between 2004 and 2020.
- The average city tax rate, both urban and rural, increased 13.9 percent from 15.1 mills in 2004 to 17.2 mills in 2020.
- The average urban city tax rate increased 16.6 percent from 15.1 mills in 2004 to 17.6 mills in 2020.

WHAT WE KNOW

Tax Base % Change, 2004-2020



Tax Rate % Change, 2004-2020



WHAT WE KNOW

City Tax % Change, 2004-2020



Top Budget Priorities

- 71% Police services
- 63% Fire services
- 50% City parks
- 50% Condition of streets

Top Potential Improvements

- 63% Walking/biking trails
- 53% Winter sports (skating, sledding, skiing, etc.)
- 49% Street maintenance

About 66% of respondents are willing to provide additional funding for the options they selected

Quadrant 2

High Satisfaction Low Priority

Quadrant 1

High Satisfaction
High Priority

Quadrant 3

Low Satisfaction
Low Priority

Quadrant 4

Low Satisfaction High Priority

Quadrant 1

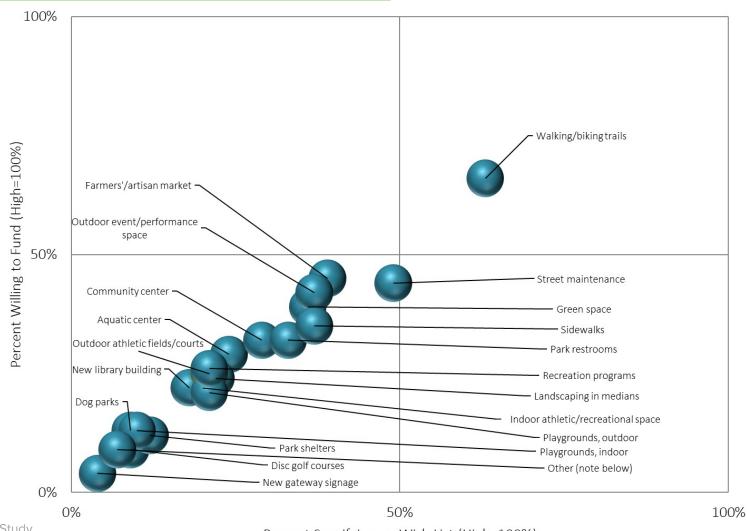
• Strengths to build on: Higher priorities with higher satisfaction.

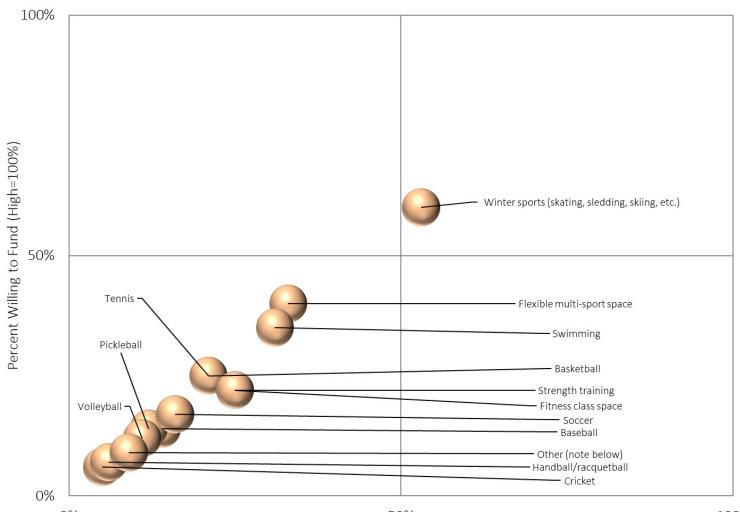
- Fire services
- Police services
- City parks (developed green spaces) were close with 50% Priority and 83 Satisfaction

Quadrant 4

• Areas of improvement: Higher priorities with lower satisfaction.

• Condition of local streets was close with 50% Priority and 73 Satisfaction





Resident Budget Priorities Study 0% 50% 100%

WHAT WE NEED TO KNOW

Resident Budget Priority Study Goals

- <u>Budget Priorities</u>: Understand how residents prioritize City programs, services, and facilities (nearly everything the City spends money on).
- <u>Budget Strategies</u>: Understand the preferred budget strategy for each budget priority (reallocate resources or generate resources).

WHY WE SURVEY

People

- 44,762 people voted on the 2020 Troy library proposal.
- It would take more than a year (56 40-hour weeks) to speak with 44,762 people for just three minutes each.
- Surveys provide data much faster.
- Results can be used to develop policy proposals for focus groups.

WHY WE SURVEY

PopulationPitcher of Lemonade

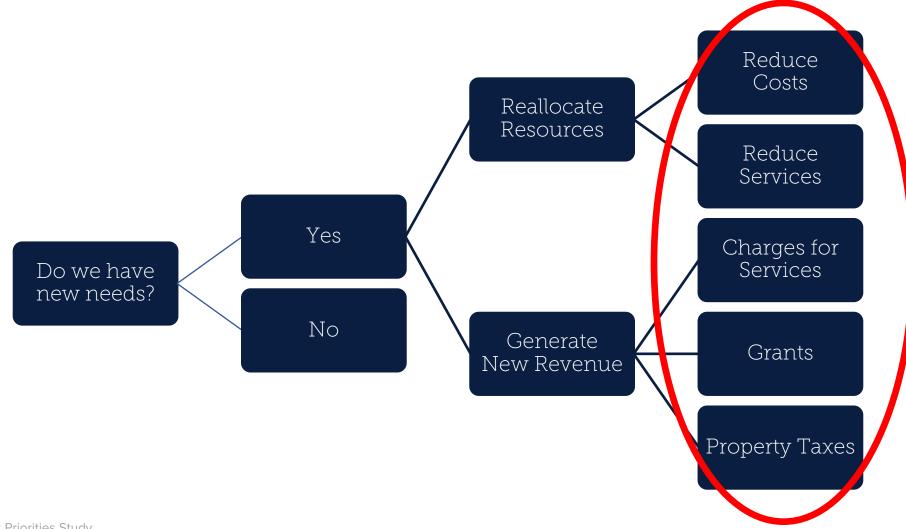
- 1 part sugar
- 1 part juice
- 7 parts water
- Total volume: 80 ounces
- Total cost: \$2.50

Sample Glass of Lemonade

- 1 part sugar
- 1 part juice
- 7 parts water
- Total volume: 8 ounces
- Total cost: \$0.25



WHERE WE ARE GOING



Questions & Answers



LOCAL GOVERNMENTS RESPOND TO PROPERTY TAX BASE LIMITATIONS BY RAISING TAX RATES

In a Nutshell

- Local government officials have responded to Michigan's tax limitations, which constrain growth in
 the property tax base, by seeking, and often receiving, increases in tax rates. From 2004 to 2020,
 the average county rate increased 17 percent, the average city rate increased 14 percent, and the
 average township rate increased 19 percent. The majority of local governments had higher tax
 rates in 2020 than they did in 2004.
- Tax rates increased for reasons other than just constraints on the tax base (e.g., some local governments had population increases or needed to expand service provision). Whatever the reason, local governments cannot perpetually increase tax rates; statutory caps and taxpayer tolerance create upper bounds.
- Policymakers must address the root problem with Michigan's local finance system Michigan depends too heavily on the local property tax to fund local government services. A municipal finance system with alternative tax options could ease the burden on the property tax.

Michigan has adopted property tax limitations to keep families from being taxed out of their homes and to keep the state attractive to businesses. Michigan's mix of tax limitations largely act to constrain the growth in the tax bases^A of local governments. This approach to limiting taxes raises the question as to what has happened to the tax rates levied by governments. Michigan law places caps on tax rates, but not to the same extent that it restricts tax base growth. As a follow up to the recent Citizens Research Council study examining the state's unique mix of tax base limitations, this report provides descriptive analyses of observed changes from the 2004 rates to the 2020 rates for counties, cities, and townships.

The statewide average tax rate for homestead (i.e., primary residence) property increased by 8.4 percent from 2004 to 2020. The analyses that follow show that local governments of all types, in urban and rural areas, have increased their tax rates. Neither the raw data nor our analyses provide the reason(s) behind the observed tax rate changes. Some governments, increased taxes in response to demands for more, or higher levels of, services. Other governments may have increased tax rates to meet the service demands arising from population growth. However, it is likely that many local governments have increased their tax rates in response to constraints placed upon their tax bases.

This is important because local governments that have grown in population and new development have fared the best under Michigan's assessment and levy limitations. Communities with limited prospects

^A Tax base is defined as the total amount of property subject to taxation by a tax authority. For Michigan local governments, it is the taxable value (formerly state equalized value) of property within their jurisdiction.

for new development have not seen their tax bases grow as much, leading to the need to increase tax rates. However, continually increasing tax rates is not sustainable because of existing statutory rate caps. Further, local governments have different abilities to raise rates. Those with the strongest tax bases are

usually levying taxes at low rates and have the most ability to raise rates in the future. But those local units with declining tax bases (due to population loss or other reasons) are usually already levying high rates and have little ability to continue down this path.

Background

Michigan law places a heavy burden on the property tax to fund all types of local governments and the myriad of services they provide. As this burden grew over the years, taxpayers pushed back by adopting limitations to restrain property tax growth and create more predictability in annual tax levies. The Research Council has documented the over-reliance on the property tax and the resulting tax constraints in a report on Michigan's property tax limitations. That study used 25 years of property tax data to evaluate the effects of these tax limitations for both local governments and taxpayers.¹

Property Tax Limitations in Michigan

States generally control property tax growth in one of three ways: rate limits, assessment limits, and/or levy limits. Michigan employs all three types of limitations. The state Constitution as well as statutory laws contain specific rate limitations, but they only apply to certain local governments and to property taxes supporting general operations. This narrow application of rate restrictions has allowed many local governments to effectively raise tax rates on property owners above the limitations listed in state law and, subsequently, failed to alleviate taxpayer frustration with property taxes.

In the face of rising taxpayer frustration, Michigan voters enacted a property tax levy limit in 1978. Through a statewide vote, the Headlee Amendment was adopted into the state Constitution and restricts

local taxes in two ways:

- 1. It requires voter approval to adopt a new tax and to increase the rate of an existing tax above what was authorized in 1978.
- 2. It limits total property tax revenue growth on a jurisdiction-wide basis (e.g., individual county, city, township, school district, etc.) to the rate of inflation. It does this by requiring local governments to downwardly adjust or "rollback" their maximum authorized tax rates if their tax bases (excluding the value of new construction such as new buildings or additions to a house) increase faster than inflation.²

While the Headlee Amendment created a check on the growth of property tax collections at the *jurisdiction level*, it failed to keep *individual property owners* from experiencing large yearly increases in their tax bills. Thus, in 1994, voters adopted Proposal A creating a new limitation on the general property tax and layered it upon the existing Headlee provisions. Proposal A created a modified acquisition value system^c for determining the taxable value (TV) of a parcel of property and allowed for differential taxation of business and homestead residential property. Once Proposal A was adopted, tax rates were no longer levied on state equalized value (SEV), which is based on the market value of a parcel. Instead,

CRC Board of Directors

MICHAEL P. McGEE, CHAIR CHASE CANTRELL, VICE CHAIR ORLANDO BAILEY LAURA BASSETT BETH BIALY LAWRENCE BLUTH LARRY BRYANT STEPHAN CURRIE DANIEL P. DOMENICUCCI RICHARD A. FAVOR JR. ANN FILLINGHAM MARY LYNN FOSTER CAROL GENBERG RON HALL JASON HEADEN KEVIN HEARD RENZE HOEKSEMA MICHAEL HORRIGAN EARLE IRWIN ANDREW JAMIESON NICK KHOURI CAROLEE KVORIAK THOMAS KYROS MAUREEN MCNULTY SAXTON ANNE MERVENNE ALEKSANDRA A. MIZIOLEK, JAMES POLEHNA KIRK PROFIT

NEIL SHERIDAN TONY STAMAS KATHLEEN WILBUR DIANE YOUNG ERIC W. LUPHER, PRESIDENT

^B The 1963 Michigan Constitution contains 15-, 18-, and 50-mill rate limitations. Statutory law includes tax rate limits for specific types of governments and taxes.

^c A modified acquisition value system determines the value of property by using purchase price adjusted annually by inflation, regardless of market value increase.

TV became the measure of the tax base with yearly increases for each parcel of property (excluding the value of new construction) restricted to the lesser of five percent or the rate of inflation. When a property is sold, the tax base resets to the current market value (SEV) and future annual changes to TV are then capped once again with the new owner.

Understanding the system created by these limitations is significant to the discussion that follows. Local governments do not have the discretion to unilaterally increase tax rates. With some exceptions, pincreasing tax rates requires a proactive action by the voters at the polls. Tax rate decreases do not require voter action; they can decrease with Headlee tax rate rollbacks or when millages expire.

Interactions of Tax Limitations

At the most basic level, Michigan's two property tax limitations work to control taxes by using different means to get to the same ends. The Headlee Amendment caps the unit-wide growth of the amount of taxes collected on all property to the rate of inflation. Proposal A confines the growth in the TV of individual parcels of property to the rate of inflation. With the adoption of TV as the property tax base, jurisdictions now calculate the unit-wide growth of their tax base using TV rather than market value. Because the appreciation of value for properties not transferred to new ownership is limited to inflation, tax rate rollbacks are triggered only by the change of value (i.e., pop up) of the properties that did change ownership.

The Research Council's retrospective analyses of property tax limitations used historic data to model how the two interacted. This provided insights into their individual impacts, as well as their combined effects on property tax bases and rates.³ The analysis found that the limitations yield less tax revenue than a scenario with no tax limitations. A bit more surprising was the finding that a scenario with both tax limitations in place yields more revenue in recent years than one with just the Headlee Amendment restriction in operation. This result was largely due to the length and depth of the Great Recession (2007-2009) because the modified

acquisition value system instituted by Proposal A resulted in the market value of a parcel typically exceeding its taxable value by a significant amount. That reduced the impact of declining property values during the recession by creating reservoirs of TV (i.e., tax base) that communities could draw on even though market values were declining. In effect, fewer tax rate rollbacks and the reservoir of TV enabled the per-parcel assessment limit instituted by Proposal A to have a mitigating effect, rather than a compounding effect, on the Headlee Amendment's unit-wide tax base limitation during periods of economic contraction.

It is important to note that this previous analysis used actual property tax data to model how the tax limitations interacted retrospectively. It did not consider how rates changed during the observation period. This was done to isolate the operation of the limitations and hold constant policy preferences that could be reflected in a changing tax rate. Although based on actual tax base data, by not considering changes in tax rates, the modeling created hypothetical scenarios that did not reflect the actual revenue collected by local government. The analysis of property tax data and limitations with constant 1993 tax rates found that post-recession revenues were not keeping pace with the rate of inflation and that the limitations were diminishing the relationship between the appreciation of property values and tax revenue collections. In the real world, actual government tax collections were affected by voter-approved tax rate changes and Headlee Amendment millage reduction overrides, as well as expiring millages that were not renewed ^E

Tax Limitations Create Pressure on Tax Rates

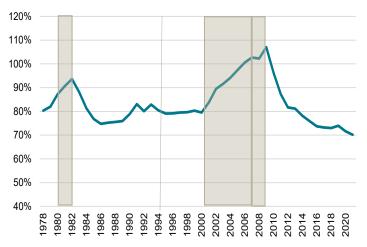
Michigan's property tax base growth limits (jurisdiction-wide and at the individual parcel level) have created more predictability in the amount of taxes owed by taxpayers and the amount of expected revenues received by local governments. But in doing so, they have diminished the size of the property tax base relative to the personal incomes of Michigan taxpayers (see **Chart 1**). This ratio is important because personal income can be viewed as a measure of taxpayers' ability to pay and has fluctuated over

^D The Headlee requirement was proactive, the need for voter approval applied to proposals for new taxes and tax rate increases. Taxes that were levied in 1978 and other taxes that were authorized but maybe not levied do not require voter approval.

^E Millage (or mill) is a tax term that represents one dollar of taxation for every \$1,000 of taxable value.

the period. The chart illustrates how TV has changed relative to taxpayer ability to pay. Statewide TV as a percent of personal income always grows during recessionary periods because personal income declines (or, at a minimum, increases more slowly). The vertical line represents the adoption of Proposal A in 1994.

Chart 1Statewide TV as a Percent of Statewide Personal Income, 1978 to 2021



Note: The shaded areas represent three periods of recession (early 1980s, early to mid-2000s, and 2007-2009).

Sources: U.S. Bureau of Economic Analysis, Regional Data, GDP and Personal Income

https://apps.bea.gov/iTable/iTable.cfm?reqid=70&step=1&acrdn=2

Michigan Department of Treasury, Ad Valorem Tax Levy Reports https://www.michigan.gov/taxes/0,4676,7-238-43535_43925-540359--,00.html

Chart 1 shows that, except for recessionary periods, statewide TV averaged around 80 percent of personal income. This is true before and after the adoption of Proposal A. While this percentage increased due to Michigan's early 2000s recession and the Great Recession, recovery after these recessions has seen the average trending downward and fall to around 70 percent of personal income by 2021. That decline can be partially explained by the slow growth in TV since the Great Recession and the exemption of certain personal property from property taxation. However, post-Great Recession the trend suggests that the property tax base is shrinking relative to the incomes of Michigan residents and businesses.

Chart 2 shows the annual ratio of statewide local government property tax revenue to personal income since 1978. This way of measuring the property tax burden highlights the percentage of personal income that taxpayers, on average, pay in property taxes.

The property tax burden tends to be higher during and immediately following recessions as personal income tends to be lower during these periods. At the time of adoption of Proposal A in 1994, the statewide property tax levy averaged around 1.3 percent of personal income. The years immediately following adoption of Proposal A saw no real change in this percentage until Michigan began to go into recession around 2001. In the years following the Great Recession, the burden declined and stabilized once again at around 1.3 percent.

Chart 2

Local Government Property Tax Levy as Percent of Statewide Personal Income, 1978 to 2021



Note: The shaded areas represent three periods of recession (early 1980s, early to mid-2000s, and 2007-2009).

Sources: U.S. Bureau of Economic Analysis, Regional Data, GDP and Personal Income

https://apps.bea.gov/iTable/iTable.cfm?reqid=70&step=1&acrdn=2

Michigan Department of Treasury, Ad Valorem Tax Levy Reports https://www.michigan.gov/

taxes/0,4676,7-238-43535_43925-540359--,00.html

The data in **Chart 1** suggests that the property tax burden, measured in **Chart 2**, should also be declining if tax rates are constant and the tax base is declining. However, **Chart 2** shows that the property tax burden has remained relatively constant during

the periods before and after the adoption of the Proposal A limitation and it has stabilized at around 1.3 percent of personal income coming out of the Great Recession. It is unclear if this will continue in the coming years, but the emerging trend post-Great Recession suggests that this may continue. What is clear is that from 2010 to 2021, statewide TV as a percent of personal income has continued a downward trend while the property tax burden on taxpayers has largely stabilized.

Local governments have increased tax rates partly in response to increased pressure on the tax base

following the implementation of Proposal A. It is clear coming out of the Great Recession that the extent of property value losses in many local governments was an impetus for some governments to increase tax rates to maintain existing public service levels. However, not all local governments suffered deep tax base losses. The increased tax rates reflected in the data that follows could also reflect policy decisions to ask for more from taxpayers to pay for new or expanded services. Further study would be required to determine what led to property tax rate increases in individual units of government.

Analysis of Tax Rate Data

The Research Council analyzed general operating tax rates^F for all counties, cities, and townships in 2004 and 2020 to identify how rates have changed between those two years. It is important to note that this is an examination of tax rates at two points in time and those rates may have fluctuated in the years between 2004 and 2020.

Tax rate data was collected for Michigan's 83 counties, as well as over 1,500 cities and townships. This analysis considers rate changes across different types of governments (e.g., county, city, or township) as well as the urban/rural designation of each local government. This distinction is important because government services and needs are different in urban and rural communities. Urban communities tend to have larger populations and higher densities. Rural communities tend to have more developable land,

but much of that land may be used for agricultural or other purposes. While most Michigan residents live in urban areas, **Map 1** shows that 17 counties in Michigan are considered urban. And those counties accounted for 69 percent of the 2020 statewide taxable value.

Map 1
Urban and Rural Counties



Source: U.S. Census Bureau

F This includes operating and charter millages, as well as dedicated millages to support operating services and pension obligations. Debt millages and millages levied by authorities are excluded (e.g., public safety or library authority millages). Ad valorem special assessments are included as they are used to fund general operating services and are levied unit-wide like property taxes.

^G The U.S. Census Bureau states that urban areas are "densely developed territory, and encompass residential, commercial, and other non-residential urban land uses." All areas that do not fall into this definition of urban are considered rural. See CRC Report 400: "Exploring Michigan's Urban/Rural Divide" (April 2018, https://crcmich.org/publications/exploring-michigans-urban-rural-divide) for more information on urban and rural areas in Michigan.

Primary Findings

Based on the descriptive analyses of state data, 2020 tax rates were higher than 2004 tax rates in:

- 74 (89 percent) of the 83 counties
- 191 (68 percent) of the 281 cities
- 762 (62 percent) of the 1,228 townships

Further, within 66 counties, 50 percent or more of the constituent local governments had 2020 rates that exceeded tax rates in 2004. On average statewide, tax rates between 2004 and 2020 increased by:

- 17 percent in counties
- 14 percent in cities
- 19 percent in townships

Including Unit-Wide Ad Valorem Special Assessments in the Data

Most taxpayers are familiar with the ad valorem property tax; it is levied based on the value of property and is used by all types of local governments to fund services. In addition to this tax, some local governments apportion special assessments on parcels of real property within confined geographic areas of municipalities that benefit from capital improvements (e.g., street paving or water or sewer connections). However, over the last 50 years, Michigan local governments have increasingly turned to a revenue-raising device called the ad valorem special assessment, a type of special assessment apportioned on the value of property, much like the ad valorem property tax. Ad valorem special assessments are technically not taxes, but they are indistinguishable from property taxes.

Because they are levied unit-wide based on property value like taxes and they fund general government services, the analyses of tax rate changes include all ad valorem special assessments in the tax rate data for 2004 and 2020.

Additionally, these assessments are an important part of the tax rate discussion because their use continues to grow. In 2004, 135 townships (11.0 percent) levied at least one ad valorem special assessment with an average levy of 2.4 mills; in 2020, 164 townships (13.4 percent) levied at least one ad valorem special assessment with the average levy of 2.5 mills. For cities, the numbers are much lower, but it is important to remember that not all cities are authorized to levy ad valorem special assessments. In 2004, 10 cities (3.6 percent) levied at least one ad valorem special assessment with an average levy of 1.4 mills; in 2020, 24 cities (8.5 percent) levied at least one ad valorem special assessment with an average of 5.2 mills. These average ad valorem special assessment rates hide extremes that range from levies of less than one mill to levies of over 30 mills.

The use of unit-wide ad valorem special assessments to fund general government services raises some issues, which the Research Council discussed in a 2019 report⁵:

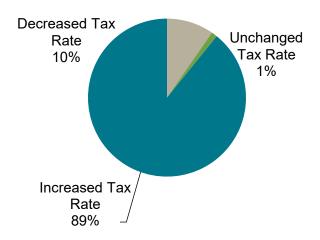
- 1. They are apportioned unit-wide on property value like a tax but are treated like an assessment under state law and skirt many of the tax limitations contained in law.
- 2. Their use undermines legal and practical distinctions between taxes and special assessments.
- 3. Their availability to only select local governments (i.e., townships and small cities) is unfair to other local governments that are supporting the same general services through property taxes.
- 4. Their use is unfair to taxpayers as they circumvent tax limitations under Michigan statutory and constitutional law and distort the use of the special assessment.

Clear legal distinctions exist between property taxes and conventional special assessments, but these become less clear with ad valorem special assessments that are treated like special assessments under some state laws and like property taxes under others.

Counties

Counties were originally organized to perform administrative roles on behalf of state government, but, over time, counties have evolved from administrative arms of the state government to regional local governments with increased authority to deliver local services. County service levels vary across the state with both urban and rural counties providing services for their constituent local governments (e.g., county sheriffs providing local police services). County tax rates in 2004 ranged from 3.9 mills in Livingston County to 12.9 mills in Ontonagon County with an average of 7.1 mills. In 2020, the range expanded from 3.7 mills to 14.5 mills with an average of 8.3 mills. Chart 3 shows that almost 90 percent of counties levied higher tax rates in 2020 than they did in 2004.

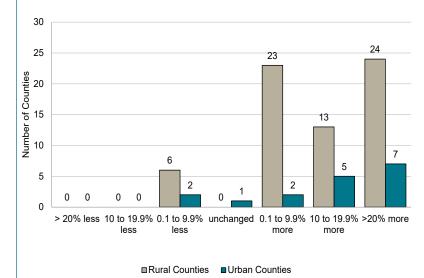
Chart 3Percent of Counties that Changed Tax Rates, 2004 to 2020



Source: Michigan Department of Treasury

Chart 4 shows that 74 counties increased their tax rates; 33.8 percent increased tax rates by less than 10 percent, 24.3 percent by 10 to 20 percent, and 41.9 percent by more than 20 percent. Of the remaining counties, eight decreased their tax rates, each by less than 10 percent, and Wayne County's rate was unchanged.

Chart 4Changes in County Tax Rates, 2004 to 2020



Source: Michigan Department of Treasury

Among the 83 counties, 66 (79.5 percent) had at least half of their constituent local governments (cities and townships) increase their tax rates by 2020. Of these 66 counties, two^H had all their constituent local governments raise their tax rates while another 10 counties^H had at least 80 percent of their local units raise their 2004 tax rate.

The remaining 17 counties had less than 50 percent of their constituent local governments raise their tax rates. Of those 17 counties, one did not have any of its local governments increase its tax rate. In two counties less than 30 percent of the constituent local units raised their tax rates. The remaining counties had somewhere between 30 and 50 percent of their constituent units raise tax rates.

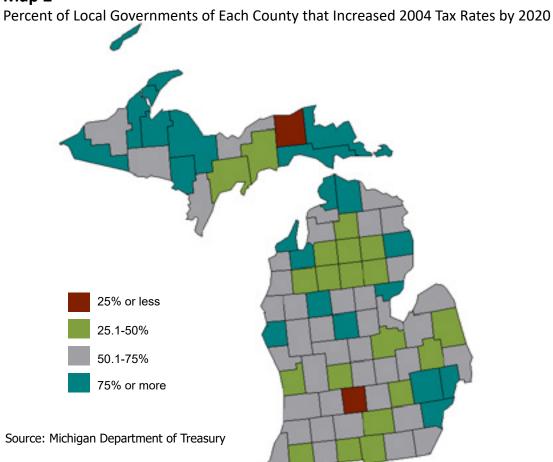
See **Map 2** and **Table 1** for more detail on the variance across the counties.

^H Cheboygan and Emmet counties

¹ Arenac, Baraga, Dickinson, Houghton, Keweenaw, Leelanau, Oceana, Macomb, Oakland, and Wayne counties

J Luce County

K Eaton and Missaukee counties



Map 2

Table 1 Counties with Fewest and Most Local Governments that Raised 2004 Tax Rates by 2020

County	Total Number of Local Units	Raised Tax Rates	Percent	Decreased Tax Rates	Percent
Cheboygan	20	20	100%	0	0%
Emmet	18	18	100%	0	0%
Houghton	16	15	94%	1	6%
Arenac	15	14	93%	1	7%
Oceana	17	15	88%	2	12%
Livingston	18	6	33%	12	67%
Hillsdale*	22	7	32%	12	55%
Missaukee	17	5	29%	12	71%
Eaton*	20	5	25%	14	70%
Luce	4	0	0%	4	100%

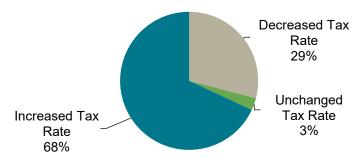
^{*} Both Eaton and Hillsdale counties had units with unchanged tax rates

Source: Michigan Department of Treasury

Cities

The study analyzed tax rates in 281 cities across Michigan. Although cities are defined by their urban size and density, some are considered rural because of the larger geographic area in which they are located. They vary in geographic size, population, and service delivery needs, from small communities like Lake Angelus in Oakland County with 274 residents to Detroit with over 600,000 residents. Like counties, most cities (68 percent) had higher 2020 tax rates than their 2004 rates (see **Chart 5**).

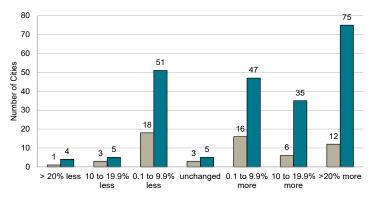
Chart 5Percent of Cities that Changed Tax Rates, 2004 to 2020



Source: Michigan Department of Treasury

Of the 191 cities that raised tax rates, 33.0 percent raised tax rates by less than 10 percent, 21.5 percent raised rates between 10 and 20 percent, and 45.5 percent raised rates by at least 20 percent. While 82 cities decreased their tax rates, most of them (69 cities or 84.1 percent) did so by less than 10 percent (see **Chart 6**).

Chart 6 Changes in City Tax Rates, 2004 to 2020



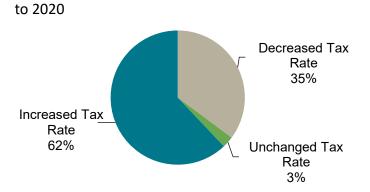
■Rural Cites ■Urban Cities

Source: Michigan Department of Treasury

Townships

This study analyzed 1,228 townships. In contrast to cities, many townships are rural and township service levels vary more so than city service levels. As an example of the variation, consider Novi Township (Oakland County) with a geographic area of 0.11 square miles and a population of 152 residents and Clinton Township (Macomb County) with a geographic area of 28.4 square miles and a population of over 100,000 residents. Multiple Upper Peninsula townships cover several hundred square miles. **Chart 7** shows that over 60 percent of townships had higher 2020 tax rates than their 2004 rates.

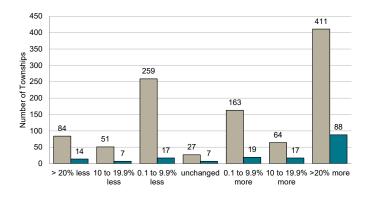
Chart 7Percent of Townships that Changed Tax Rates, 2004



Source: Michigan Department of Treasury

Over 750 townships increased their 2004 tax rates with the majority (499 townships or 65.5 percent) increasing their rates by 20 percent or more. Over 425 townships decreased their tax rates with the majority (276 townships or 63.9 percent) decreasing their rates by less than 10 percent (see **Chart 8**).

Chart 8
Changes in Township Tax Rates, 2004 to 2020



■Rural Townships ■Urban Townships

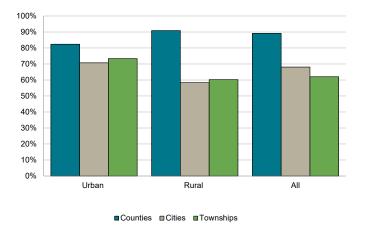
Source: Michigan Department of Treasury

Breakdown of Changing Tax Rates

Most counties, cities, and townships increased their tax rates between 2004 and 2020 (see **Chart 9**). While some local governments had large tax rate increases or decreases, the average tax rates for counties, cities, and townships all increased by a small number of mills (see **Chart 10**).

The average tax rate for all counties increased from 7.1 mills in 2004 to 8.3 mills in 2020 (16.9 percent). Over 90 percent of rural counties increased their tax rates, causing the average rural rate to increase from 7.3 mills in 2004 to 8.4 mills in 2020, a 15.1 percent increase. Similarly, the vast majority (over 80 percent) of urban counties increased their tax rates, raising the average urban rate from 6.3 mills in 2004 to 7.7 mills in 2020, a 22.2 percent increase.

Chart 9Percent of Local Governments that Raised Tax Rates, 2004 to 2020

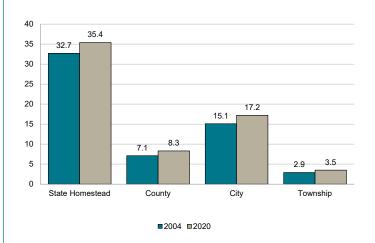


Source: Michigan Department of Treasury

The average city tax rate increased 13.9 percent from 15.1 mills in 2004 to 17.2 mills in 2020. Over 70 percent of urban cities increased their tax rates with the average urban rate going from 15.1 mills in 2004 to 17.6 mills in 2020, a 16.6 percent increase. Just under 60 percent of rural cities increased their tax rates with the average rural rate going from 15.1 mills in 2004 to 16.1 mills in 2020, a 6.6 percent increase.

The average township tax rate increased 20.7 percent from 2.9 mills in 2004 to 3.5 mills in 2020. Over 70 percent of urban townships increased their tax rates, growing from an average of 4.5 mills in 2004 to 5.6 mills in 2020, a 24.4 percent increase. Similarly, over 60 percent of rural townships increased their tax rates with the average rural tax rate going from 2.7 in 2004 to 3.1 in 2020, a 14.8 percent increase.

Chart 10Changes in Average Tax Rates, 2004 to 2020



Source: Michigan Department of Treasury

Implications of Tax Rate Data —

The local governments that have grown in population and attracted new real estate development have fared best with the tax limitations in Michigan's property tax system. This is because the limits do not apply to new development; if a local government has new development, this activity is added to the tax base and revenues grow unconstrained.

If a community is already built-out and does not have room for new development or if it is agriculturally or rurally based, its tax base and revenues are limited to inflationary growth. The interaction of the two tax limitations can even constrain tax revenue growth to less than the rate of inflation. This is a problem because the current measure of inflation, the Consumer Price Index (CPI), does not necessarily reflect the costs faced by local governments on a yearly basis. Other states use other growth measures, such as growth in statewide personal income or the Bureau of Economic Analysis implicit price deflator for state and local governments, to restrict tax revenue growth.7 Additionally, while the limitations restrict property value growth to the rate of inflation as measured by CPI, they do not restrict property value decline during times of recession. During the Great Recession, property values declined substantially in many communities, but their growth coming back out of the recession has been restricted by the limitations.8

Limited prospects for new development in a community can also create a negative cycle that further decreases the tax base. For example, a local government with a shrinking tax base may increase its tax rate, but this can lead to people leaving the community for a different community with lower taxes.9 This exodus can contribute to an even lower tax base. This negative cycle can lead to the decline of urban and suburban areas and can contribute to population loss and further tax base erosion. 10,11 It can also result in urban sprawl by pushing development growth further out into previously rural communities because those areas have land to develop. This is not a sustainable approach or solution as developable land is finite and expanding urban sprawl further strains local government budgets.

In examining 2004 to 2020 tax rate changes, most

counties, cities, and townships have increased their rates, both urban and rural communities. Some of these local units responded to constraints in their tax bases. Others may have experienced growth, but this can lead to increasing tax rates if growing local governments are faced with the need to expand service provision for their residents. This suggests that the increase in tax rates reflects both the loss of tax base due to tax limitations and the effects of the Great Recession, as well as policy decisions to expand services. Either way, continually increasing tax rates is not sustainable.

Continually Increasing Tax Rates Not Sustainable

Michigan's property tax limitations restrain growth in tax bases. One consequence of this has been continued pressure on local governments to raise tax rates. It has led to a proliferation of dedicated millages but that cannot continue indefinitely. Local governments will eventually run up against statutory tax rate caps. High tax rates impact business property and make investing in a community less appealing. It can also make purchasing residential property prohibitively expensive when high tax rates are combined with the taxable value popping-up to market value. For these reasons and more, continually increasing tax rates is not sustainable.

Prior to the adoption of the 1978 Headlee Amendment, property tax increases did not require voter approval and were decided by local officials. Some may argue that the current system is preferable to the pre-tax limitation system as these rate increases are receiving voter approval at the ballot box by the people that must pay the increased rate. However, about one-third of the statewide property value is in commercial and industrial property. The owners of these businesses do not participate in the millage votes unless they also live within the local government boundaries. Continually increasing tax rates can make owning and operating businesses prohibitively costly in some communities, as well as detract from the predictability that the tax limitations were meant to provide.

Local governments cannot perpetually increase tax

rates whether they have voter approval or not. The system puts pressure on tax rates, but statutory caps and taxpayer patience create upper bounds. The Michigan Constitution provides for a 15-mill property tax limitation or an alternative "local option" of up to 18 mills, either of which may be increased by voters to a maximum of 50 mills for up to 20 years at any one time. 12 These restrictions apply to the operating millages levied by unchartered counties, general law townships, and school districts, while state law provides the following limits for other types of local governments:

- Charter counties 10 mills
- Charter townships 5 mills (may be increased to 10 with voter approval)
- General law villages 12.5 mills (may be increased to 20 mills with three-fifths voter approval and may levy additional 5 mills for highway funds)
- Home Rule cities and villages 20 mills (city and village charters may set lower maximums)
- Home Rule cities may levy, without the need for voter approval, additional 3 mills for garbage services, 1 mill for library services, 1 mill for services for older adults, and millages to fund pension plans for police and fire personnel¹³

Many voters approving tax rate increases are doing so for dedicated millages rather than general tax increases. Counties, cities, and townships have rarely gone to voters with a simple message that constrained growth of the tax base has impeded the ability to deliver services, so a tax rate increase is warranted. Past research has documented that local governments do better at gaining voter approval of millage requests when they are tied to specific services than when they are just for general operating support. 14,15 Consequently, requests for tax rate increases usually are couched in requests for dedicated funding for services the local governments have

been funding from their general funds – such as police and fire protection, 9-1-1 dispatch, waste collection and recycling, senior citizen services, parks and recreation, mosquito control, and road millages. Some tax increases may have been for new services, but often they are sought for the continuation of existing services with dedicated funding sources.

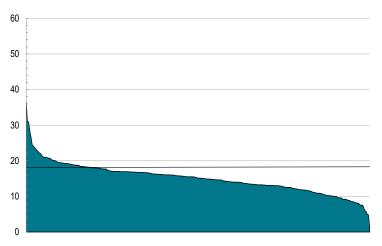
Continually increasing tax rates, whether for dedicated millages or general tax increases, is not sustanable over the long term. Not only do ever-increasing tax rates push up against rate limits in state law, they also lessen the attractiveness of owning property – that is living and working – in Michigan.¹⁶ In 2020, the Tax Foundation ranked Michigan as having the 14th highest property taxes across all states with an effective property tax rate of 1.4 percent of a property's value (highest was New Jersey with a rate of 2.2 percent and lowest was Hawaii with a rate of 0.3 percent).¹⁷ Local governments do not possess equal abilities to raise tax rates. Many urban, built-out communities are already levying property taxes at high rates.

To illustrate the extent to which communities are approaching their statutory rate limits, consider the Home Rule Cities Act 20-mill limitation. **Chart 11** shows the number of cities with rates near the 20-mill limit in 2004. A total of 67 (of 281) cities (23.8 percent) were levying 18 mills or more in operating taxes (the black horizontal line). It is important to note that the reported data includes ad valorem special assessments, as well as dedicated millages and taxes to fund pensions (some of these are authorized outside of the 20-mill limit for cities), but the data does not include debt millages.

By 2020, 110 cities (39.1 percent) were levying 18 mills or more (see **Chart 12**). This suggests that constraining tax base growth and increasing rates are pushing several cities much closer to the statutory rate limits.

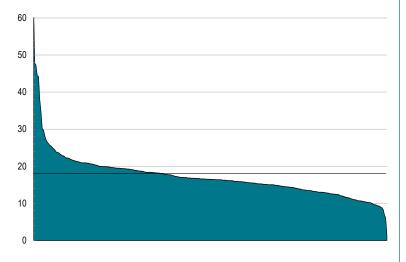
Chart 13 illustrates how the tax limitations prevent appreciating property values from taxing property owners

Chart 11Tax Rates in Michigan Cities, 2004



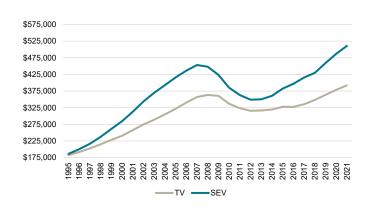
Source: Michigan Department of Treasury

Chart 12Tax Rates in Michigan Cities, 2020



Source: Michigan Department of Treasury

Chart 13
Change in Statewide SEV and TV, 1994 to 2021 (dollars in millions)



Source: Michigan Ad Valorem Tax Levy Reports, 1995-2021

out of their homes or businesses. SEV reflects market value and rises much faster with a growing economy than TV. The growing gap reflects the difference between the property value that property owners would be taxed on without constraining the tax base (SEV) and the property value that taxpayers are taxed on with the limitations in place (TV). While constraining the tax base provides an element of certainty for taxpayers allowing them to know the maximum amount by which their property values (and tax burden) can increase each year, it also creates horizontal inequities wherein owners of properties with similar market values are valued differently for purposes of taxation depending on how long the property has been owned. Again, this is not sustainable because high tax rates and greater tax burdens at the time of purchase may preclude people from buying property.

Local Government Comparisons: Increasing Tax Rate Versus Growing Tax Base

By identifying the commonality of tax rate increases and the degree of change, it has become clear that some taxpayers are not better off financially with the property tax limitations than they would have been without them. It is important to note that "better off" is a subjective concept. Some would argue that taxpayers are better off with the tax limitations because they require voter approval for new taxes or tax increases regardless of whether the tax limitations have reduced the financial burden of taxes.

To illustrate the fact that the tax limitations have not decreased the financial burden of taxes for all taxpayers, hypothetical residential properties with market values of \$100,000 in 2004 (\$50,000 SEV/TV) were created in three communities. Taxes owed in 2020 are calculated based on two different scenarios. The first scenario involves no tax limitations and assumes that a) the value of the property would have appreciated at the average rate of growth in that community and b) the 2004 tax rate would still be in effect in 2020 (without constraints on the tax base, the rate would have, theoretically, yielded sufficient tax revenue).

The second scenario assumes both tax limitations were adopted and that a) the value of the property is based on TV, which was limited to inflationary growth, and b) the tax rate changed to make up for constraint of the property's tax base.

Table 2State Equalized Value (SEV), Taxable Value (TV), and Tax Rates, 2004 and 2020 (dollars in millions)

	SEV				TV		Tax Rate			
	2004	2020	% Change	2004	2020	% Change	2004	2020	% Change	
Farmington Hills	\$4,613.3	\$4,652.5	0.8%	\$3,974.6	\$3,589.4	-10.7%	10.2	17.0	39.9%	
Centerville Township	\$117.6	\$165.7	29.0%	\$66.8	\$113.7	41.2%	0.6	2.3	72.3%	
Jackson County	\$5,234.0	\$6,229.4	16.0%	\$3,789.8	\$4,833.2	21.6%	6.1	7.7	21.1%	

Source: Michigan Department of Treasury, Ad Valorem Tax Levy reports and forms L-4029

Table 2 shows that in Farmington Hills (Oakland County), SEV grew only 0.8 percent from 2004 to 2020 (declining year over year in many years). Over the same period TV declined 10.7 percent. In Centerville Township (Leelanau County), SEV grew 29.0 percent and TV grew 41.2 percent. In Jackson County, SEV grew 16.0 percent from 2004 to 2020; TV grew 21.6 percent. In all three communities, the actual tax rate increased from 21 to 72 percent depending on the community.

Table 3Property Value and Tax Burdens in Three Communities, 2004 and 2020

		Property Value		Tax Burden			
	2004	2020-SEV	2020-TV	2004	2020-SEV	2020-TV	
Farmington Hills	\$50,000	\$46,408	\$35,069	\$512	\$475	\$597	
Centerville Township	\$50,000	\$66,538	\$57,954	\$32	\$43	\$134	
Jackson County	\$50,000	\$57,607	\$50,254	\$303	\$349	\$385	

Source: Citizens Research Council calculations based on property value data from Michigan Department of Treasury

Table 3 shows what the hypothetical properties would be valued at in 2020. In Farmington Hills, a \$50,000 property in 2004 would have dropped to \$46,408 in SEV and \$35,069 in TV by 2020. In the other two communities, the sample property would be worth more by 2020, though only slightly more in based on TV in Jackson County.

Table 3 highlights what each property's tax burden would be in 2020. In every community, the tax burden is higher in 2020 when based on TV and the higher rate.

These examples demonstrate how suppressing the tax rate and base can impact tax collections. In each of these communities, if the tax limitations had not been adopted and the rates had not been increased, the hypothetical property-owners would be paying less taxes than they would pay with tax limitations and the subsequent increased tax rates. If the increasing tax rates are a direct result of suppressing the tax base, then taxpayers would have been better off financially without the limitations in these communities. However, there is no evidence that the tax base constraints are the only reason for tax rate increases. If voters would not have adopted tax limitations and tax rates still increased, then they would be paying even more in yearly tax levies on their property.

Local Governments Need Diverse Tax Structures

Michigan voters adopted property tax limitations in 1978 and 1994 in response to the unpredictable variations and unconstrained growth of assessed values that were affecting tax bills. This report documents that local governments have responded to this, at least in part, by increasing the tax rates applied to those constrained tax bases. Continually increasing tax rates is unsustainable for many reasons identified above and local governments will run up against statutory rate limits as well as limits to taxpayer willingness to continue raising rates. The issue is not equally important to all local governments at the present time because some communities have growing populations and land to develop and have been able to fund services while keeping tax rates low; other communities are built out and levying high rates and still not able to fund all needed services. This suggests the need for systemic reform of Michigan's municipal finance model.

Policymakers must address the root problem with Michigan's local finance system: that Michigan depends too heavily on the local property tax to fund local government services. A municipal finance system with alternative tax options could ease the burdens on both the tax rates and the base. The Research Council has published multiple reports discussing

Michigan's local government finance system. Rather than small changes to the property tax limitations or ever-increasing property tax rates, local units need the ability to levy more local-option taxes to better reflect local economies and service delivery needs.¹⁸

Furthermore, reforming the state revenue sharing system so that the state is shares its own diverse revenues with local governments rather than diverting those revenues to meet state budget needs would provide local governments with more stable revenues. ¹⁹ State revenue sharing was originally adopted in place of allowing for local-option taxes; it provided local governments with diverse revenues and centralized the revenue-raising function at the state level. This only works when it is fully funded.

Finally, local governments also need to fix their finance systems by rethinking how local services are provided. Service provision is largely done at the most local level (cities and townships) despite advances in transportation, communication, and technology that would make regional governments, like counties, better suited to provide services more effectively and efficiently in many instances.²⁰

Endnotes _

- ¹ Citizens Research Council of Michigan. Report 411: "Michigan's Overlapping Property Tax Limitations Create an Unsustainable Municipal Finance System," August 2021. Accessed January 13, 2022 https://crcmich.org/publications/michigans-overlapping-property-tax-limitations.
- ² 1963 Michigan Constitution, Article IX, Sec. 31. Accessed January 13, 2022 https://www.legislature.mi.gov/(S(siloh5twl4n2byvoc24d5yxh))/mileg.aspx?page=getObject&objectName=mcl-Article-IX-31.
- ³ Citizens Research Council of Michigan. Report 411: "Michigan's Overlapping Property Tax Limitations Create an Unsustainable Municipal Finance System," August 2021. Accessed January 13, 2022 https://crcmich.org/publications/michigans-overlapping-property-tax-limitations.
- ⁴ Michigan Department of Treasury.
- ⁵Citizens Research Council of Michigan. Report 407: "A Distinction without a Difference: Ad Valorem Special Assessments and Property Taxes," June 2019. Accessed January 20, 2022 https://cremich.org/publications/a-distinction-without-a-difference-advalorem-special-assessments-and-property-taxes.
- ⁶ Citizens Research Council of Michigan. Report 395: "Counties in Michigan: An Exercise in Regional Government," March 2017. Accessed April 26, 2022 https://crcmich.org/publications/counties_regional_service_provider-2017.
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A Fact Tank Cannot Run on Fumes

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Citizens Research Council of Michigan 38777 Six Mile Road, Suite 208 Livonia, MI 48152-3974

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2022 City of Troy Budget Engagement Study - DRAFT 5

Thank you for your participation in this study; we value your opinion. Please respond on behalf of your household. All answers will remain completely confidential.

Property Tax Rates

In 1978, Michigan voters approved an amendment to the Michigan Constitution known as the Headlee Amendment that affects state and local taxes. The Headlee Amendment requires voters to approve any local property tax increases or new property taxes established after the amendment was approved.

According to a July 2022 report from the Citizens Research Council of Michigan, voters have often approved tax rate increases to maintain and improve local services. Most local governments had higher tax rates in 2020 than they did in 2004.

Statewide, the average city tax rate increased 14 percent between 2004 and 2020. The total of all Oakland County city tax rates increased 24 percent in that time. Troy's city tax rate increased less than six percent.

	General Budget Strategies
1.	Like most families, the City of Troy must operate within its budget. Which general budget strategies do you support as the City works to balance programs, services, facilities, and infrastructure with the funding provided by residents and businesses? (Mark all that apply.)
	Eliminate local programs and services to keep taxes/fees at the current level Maintain current local programs and services with a small tax/free increase
	Close existing City facilities to keep taxes/fees at the current level Maintain City facilities and infrastructure to prevent deterioration with a small tax/free increase
	Reduce local programs and services to keep taxes/fees at the current level Improve current local programs and services with a small tax/free increase
	Delay facility and infrastructure maintenance to keep taxes/fees at the current level, even if will cost more in the future taxes/fees at the current level, even if will cost more in the
	City Programs and Services
2.	If revenues (taxes, fees, etc.) were not adequate to maintain City programs and services at current levels, please indicate the budget strategies you would support for each of the programs and services listed below. (Mark all that apply.) Share with Another Eliminate the Service Reduce Service Levels Increase Taxes Increase Fees Community
	Ambulance services
	Fire services
	Park maintenance
	Police services
	Recreation facilities and programs
	Senior programs

3.	One approach to protect funding for import to understand what residents want and are you would support, oppose, or need more i below.	e willin	g to p	oay befo	re aski	ing voter:	s to cor	isider a t	ax prop	osal. Ple	ease ind and se	licate if
	Ambulance services							Si	upport	Oppose	info	rmation
	Fire services											
	Park maintenance											
	Police services											
	Recreation facilities and programs											
	Senior programs											
	If you would support a tax increase, what less \$0 - I do not support \$5-\$10/additional funding	month)		[\$11	l-\$20/mo	nth		More	than \$2 quality		·
5.	Briefly, what would you like City leadershi	p to un	ders	tand abo	out hov	v you res	ponded	l to the p	otentia	l option	s above	<u>:?</u>
	C:	ь Гос	:1:4:	as and	Infua	structu	10					
6	What is your satisfaction with the followin					structure?		ach usin	g a scale	from 1	to 10 v	vhere
٠.	1 means "Low satisfaction" and 10 means "											
		ow Sat action	2	3	4	5	6	7	8		10= High S atisfaction	Don't Know
	Core facilities and infrastructure										_	
	City Hall building											
	Fire stations			Щ	Щ		Щ	Щ	Щ	Щ	Ц	
	District Court 52-4		Щ_	\Box	Щ	\Box	Щ	Ш	Щ	Ш	\perp	Щ
	Police Station		Щ	Щ	Щ		Щ	Ш	Ш	Ш	Ш	Щ
	Police & Fire Training Center		Щ_	\Box	Щ	\Box	Щ	Ш	Щ	Ш	\perp	Щ
	Public Works (4693 Rochester Road)			Щ	Щ		Щ	Щ	Ш	Щ	Ш	Щ
	Sidewalks		Щ_	\perp	\perp	\perp	Щ	Ш	Щ	\perp	Щ	Щ
	Storm water drainage/flood control		Щ	Щ	Щ		Щ	Ш	Ш	Ш	Ш	Щ
	Streets		Щ_	\perp	\perp	\perp	Щ	Ш	Щ	\perp	Щ	Щ
	Troy Transit Center											
	Quality of life amenities and facilities											
	City parks (developed green spaces)	\neg							П			
	Sanctuary Lake Golf Course		Ħ	H	H		H	Н	H	H	H	H
	Stage Nature Center		П	H	П	H	Н	H	П	H	П	H
	Sylvan Glen Golf Course		Ħ.		П		Ħ		П		H	H
	Trails and pathways		П	H	П	H	Н	H	П	H	П	H
	Troy Community Center		Ħ.		П		Ħ		П		H	H
	Troy Family Aquatic Center	\exists	Ħ	П	П		Ħ		H	П		П
	Troy Historic Village			H	Ħ		Ħ		H	H	H	H
	Troy Public Library				П	H	П				П	
	Undeveloped City parks			H	H		H			П	H	
	,											

7.	Which facilities and infrastructure are the City Hall building City parks (developed green spaces) District Court 52-4 Fire stations Police & Fire Training Center Police Station Public Works (4693 Rochester Road)	Sanctuary La Sidewalks Stage Nature	ke Golf Course Center drainage/flood Golf Course		y budgets? (Mark Troy Community Troy Family Aqua Troy Historic Vill Troy Public Libra Troy Transit Cen	Center atic Center age ary	
8.	If revenues (taxes, fees, etc.) were not ac strategies you would support for each of	dequate to maint	ain City facilit)	_
	City Hall building City parks (developed green spaces) Fire stations Police Station Stage Nature Center Streets Trails and pathways Troy Community Center Troy Family Aquatic Center Troy Historic Village	Close the F	acility li	ncrease Fees	Increase Taxes		ith Another annunity
9.	Please indicate if you would support, op below. City Hall building	pose, or need mo	ore information	n about a tax	increase to maint	cain each fa	Cility Need more information
	City parks (developed green spaces) Fire stations Police Station Stage Nature Center Streets Trails and pathways Troy Community Center Troy Family Aquatic Center Troy Historic Village						
10.	. If you would support a tax increase, wha \$10 - I do not support \$5-\$1 additional funding	t level of additio O/month		you believe i 20/month	More	than \$20/n quality	nonth if

	Tax Proposal Preference
11.	Think about the tax increases you support. What type of tax proposal would you prefer? (Mark all that apply.) A general tax proposal or "Headlee override" to return the City's general tax rate to the rate originally authorized by the City Charter. A bonding proposal to allow the City to borrow a specific amount of money and issue bonds for the purpose of paying for specific capital improvements. A dedicated millage proposal to allow the City to levy a new millage to fund a specific program or service that cannot be used for other expenses (for example, public safety or streets, etc.). Need more information No preference I would not support a tax increase under any circumstance
П	he following optional questions are for analysis only and will not be used in any way to identify you.
12.	How long have you been living in Troy? Less than 1 year
13.	What is your age group? Under 18 18 to 24 25 to 34 35 to 44 45 to 54 55 to 64 65 or over
14.	Who lives in your home (other than yourself and/or a spouse). (Mark all that apply.) Child(ren) age 6 or under Child(ren) age 13 to 18 Dependent parent Adult child(ren) age 19 to 30 None of these
15.	What is your employment status? (Mark all that apply.) Employed full Employed part Self employed Stay-at-home Retired Student time parent Unemployed
16.	Which category best describes your level of education? Some high High school Some college College graduate Graduate degree(s)

Thank you for your time. Please return this assessment in the postage-paid envelope provided.



2021 City of Troy Resident Engagement and Priority Study

Thank you for your participation in this study; we value your opinion. All answers will remain completely confidential.

1. First, think about Troy's <i>fire and emergency medical services</i> on the following attrib "Poor" and 10 means "Excellent." If you are not sure or have no opinion, please made of the Troy Fire Department	ark "Don't Know." 5 6 7 8 9 = 10 Know
Overall perception of the Troy Fire Department	5 6 7 8 9 = 10 Know
	Excellent Don't
2. Now, think about Troy's <i>local public school system</i> and rate it on the following attrib	
Meeting the needs of the community Preparation of students for solid careers Preparation of students for college Communication with the public	
3. Please think about the <i>transportation infrastructure</i> in Troy and rate it on the follow	wing attributes:
Street maintenance/repair Road signage Traffic congestion on the roads Public transportation options Accommodation for bicycle and foot traffic Ease of finding parking	5 6 7 8 9 = 10 Know
4. Next, rate the <i>utility services</i> (water, garbage, etc.) that you use on the following at	attributes:
Drinking water quality Garbage collection service Brush and leaf disposal Recycling service	5 6 7 8 9 = 10 Know
5. Please rate Troy's <i>local law enforcement</i> (police department) on the following attril	ibutes:
Respectful treatment of citizens Fair and equitable enforcement Safety education Response time to emergencies	5 6 7 8 9 = 10 Know

6.	Have you paid property taxes in the last 12 months	hs?				Yes		No (Skip to Q8)				
7.	Rate Troy's <i>property taxes</i> on the following attribut	es:									Excellent	Don't
		Poor= 1	2	3	4	5	6	7	8	9	= 10	Know
	Fairness of property appraisals	H	H	H	H	H	H		H	H		H
	Adequacy of period to pay taxes	H	H	H	H	H	H	-H	H	H		H
	Fairness of tax levels											
	Amount and quality of services you receive for the local taxes you pay											
	Communication on how tax dollars are used											
8.	Think about the shopping opportunities in Troy using community for providing:	g the s	cale wh	nere 1 n	neans "	Poor " a	nd 10 m	neans " E .	xcellen	t. " Plea	se rate y	Our Don't
		Poor= 1	2	3	4	5	6	7	8	9	= 10	Know
	Shopping convenience for everyday items	H	H	H	H	\vdash	H		Н	H		H
	Shopping convenience for major items	H	H	\mathbb{H}	\mathbb{H}	\mathbb{H}	뭐	-	H	\mathbb{H}		\mathbb{H}
	Sufficient choices for most of your needs	Н.	Н.	Н.	Н.	-	Щ.		н.	-		Н.
	Area restaurant choices	ш										
9.	Rate the <i>local government</i> in Troy on the following:										Excellent	Don't
	Harden land and rule and torretors which	Poor= 1	2	3	4	5	6	7	8	9	= 10	Know
	Having leaders who are trustworthy	H	H	H	H	H	H	H	H	H		H
	Being well-managed (efficient, organized)	H	H	H	H	H	H	H	H	H		H
	Having employees who are well-trained	H	H	H	\vdash	\vdash	\mathbb{H}	\vdash	Н	\vdash		H
	Communicating effectively with the community	H	H	H	H	H	H	-H	H	H		H
	Spending dollars wisely	Н.	\vdash	\vdash	\vdash	\vdash	\mathbb{H}		\vdash	\vdash		\vdash
	Encouraging citizen ideas and involvement	닞	H	\Box	H	\vdash	H	\perp	\Box	\Box		\square
	Maintaining a website that meets your needs			Ш					Ш			Ш_
	Enforcing appearance/safety codes for residential and business properties											
	Openness to resident questions or concerns											
	Level of professionalism of local staff											
	The follow-up provided by local staff											
	The ease of getting your question answered											
10.	How frequently do you contact (visit, email, call) Tr	oy's go	overnm	ent?								
	Never Fewer than 6 tin	nes a y	ear	6-1	2 times	a year			More th	an 12 t	imes a ye	ar
11.	Rate Troy's <i>community events</i> on the following:										Excellent	Don't
		Poor= 1	2	3	4	5	6	7	8	9	= 10	Know
	Range of cultural offerings	H	H	\square	\square	\square	\square		\square	\vdash		H
	Strong and vibrant arts community			\square			Щ		\square	-		
	Quality sporting events to attend	\vdash	\vdash	Щ.	Щ.				\perp	Щ.		Щ
	Variety of festivals and community events	Щ	Щ	Щ					Щ			Щ
	Activities that interest you											

12.	Rate the <i>economic health</i> of Troy on the following as	spects:										
	ı	Poor= 1	2	3	4	5	6	7	8	9	Excellent = 10	Don't Know
	Cost of living	Ц_	Щ	Щ	Ц_	Ц_	Ц_	Ц_	Щ	\perp	Щ	Ш
	Quality of jobs			ш	Ш	Ш		Ш	Щ	Ш		Ш
	Affordability of housing											
	Availability of jobs											
	Stability of property values											
	Strength of local economy											
	Access to health care services											
13.	How frequently do you use Troy's parks and recreati	ion faci	lities ar	nd progr	ams?							
	Never Fewer than 6 tim		Г		times a	vear		Пм	ore tha	n 12 tii	nes a ye	ar
		-				•			010 1110	12	1105 01 7 00	
14.	Next, rate Troy's <i>local parks and recreation</i> facilities	and pr	ograms	on the f	followin	ng attrik	outes:				Excellent	Don't
		Poor= 1	2	3	4	5	6	7	8	9	= 10	Know
	Parks/facilities meet your needs	Ц.	Щ	Н.	Ц.	Ц.	Ц.	Н.	Ц.	Н.	Н.	Н
	Parks/facility maintenance and cleanliness	닏	Щ	닏	$oxed{\sqcup}$	oxdot	\sqcup	닏	닏	\Box		닏
	Quality of recreational programs	Ц_	Ц_	Ц.	Ц.	Ц.	Ц_	Ц.	Щ.	Ц.	Ц_	Н
	Variety of recreational programs											
15.	How frequently do you use Troy's local library?											
	Never Fewer than 6 tim	nes a ye	ar [6-12	times a	year		\square M	ore tha	n 12 tii	nes a ye	ar
16	Next, rate Troy's <i>local library</i> on the following attrib	utoc										
10.				•		_	,	_	•		Excellent	Don't
	Hours of operation	Poor= 1		3	4	5	6	\bigcap	r ⁸	ń	= 10	Know
	Adequacy of resources to meet your needs	H	H	H	H	H	H	H	H	H		H
	Quality of programming	H	H	H	H	H	H	H	H	H	H	Н
	Variety of programming			H		H	H		H	H		H
	variety of programming									ш		
			0									
17	Consider your experiences in the last year with Troy	, How	Overal		ou? Hsa	2 10 <u>-</u> n	oint sc	ale whe	ro 1 m	eans "	Verv	
17.	Dissatisfied" and 10 means "Very Satisfied."	y. 110vv	Jacisiic	cu ai e y	ou. Osc	2 a 10 p	OIIIL SC	aic, wiic	ic I III	Calls	very	
	Very Dissatisfied= 1 2 3 4		5	_6	5	7		8		9	Very Satis	fied= 10
10	Consider all of the expectations you have about Tro	v Hso	a 10 na	int coal	owhore	1 maa	nc "Eall	c Short	of Vour	Evnoct	ations"	and
10.	10 means "Exceeds Your Expectations." To what exte											
	Falls Short= 1 2 3 4		5	6	5	7		8		9	Exceeds	
10	Imagina an ideal community. How closely does Tray	, comp	ara wit	h that ic	laal2 DI	0000 110	o o 10 i	agint co	طبيدماه	oro 1 i	: "No+\/	0 K) (
17.	Imagine an ideal community. How closely does Troy Close to the Ideal" and 10 is "Very Close to the Ideal."		are with	ii tiiat it	ieai: Pi	ease us	e a 10-	JOHN SC	ale WII	ere i is	NOLVE	er y
	Not Very Close= 1 2 3 4		5	_6	<u>5</u>	7		8		9	Very Clo	se= 10
20	On a scale where 1 means "Not Likely" and 10 mean	s "Verv	ı l ikelv '	' how lil	celv are	vou to	take th	e follow	ing act	ions:		
_0.					.c.y are	, 50 10	, raise tri		6 act			Very
	Recommend Troy as a place to live	ikely= 1	2	3	4	5	6	7	8	ו ר	9 Lik	kely=10
				H	H		H			 		
	Remain living here <i>five</i> years from now		H	H	H		-H			 		
	Be a community volunteer				H							
	Encourage someone to start a business here		H	H	H		-H					
	Support current local elected officials											

21.	On a scale where 1 is "Strongly Disagree" and 10 i			ly A	gree ," t	o wha	at ext	tent do	you ag	gree th	at Troy i	s:		
	1	Strongly = =Strongly		2	3	_	4_	_5	6	7	8	9	Strongly Agree= 10	Don't Knov
	A safe place to live	Щ				L	_	Ц.	Щ.	\perp	\perp	_Ц	\perp	Щ.
	An enjoyable place for children	Ш	Į					Щ	Щ			Щ	\Box	Щ
	An enjoyable place for young adults (age 18-35)					L	_ 							
	An enjoyable place for senior citizens (age 65+)	Ш												
	An enjoyable place for people to visit	Ш				L		Ш						
	Physically attractive/great curb appeal	Ш												
	A great place for families													
	A great place to have a business													
	A city that is growing responsibly													
	A safe place to bike and walk													
	A safe place to bike and walk at night													
	A perfect community for me													
	A place that is inclusive and celebrates diversity													
22.	Briefly, what do you <i>like most</i> about the City of T	roy?												
23	Briefly, what do you <i>like least</i> about the City of Ti	rov?												
					nd Pla									
24.	What is your satisfaction with the following City "Low satisfaction" and 10 means "High satisfactio												ere 1 me	eans
	Low sutisfaction and 10 means High sutisfaction	<i>II.</i> 11	you		HOL I AI	IIIIIai	VVILII							Don't
	Public Safety	Low= 1		2	3		4	5	6	7	8	9	High= 10	Know
	Ambulance services													
	Animal control	П						H	H	H		H		H
	Building inspection	П	Ī				┪	Н	H	H	H	H	H	H
	Code enforcement	П						H	H	H		H		H
	Fire services	H	i		\neg		┪	Ħ	H	H	Н	H	H	H
	Police services	H						H	H	H		H	H	H
	1 Office ser vices													Don't
	Parks and Recreation	Low= 1		2	3		4	5	6	7	8	9	High= 10	Know
	City parks (developed green spaces)		-											
	Daisy Knight Dog Park	H						H	H	H				H
	Green space (undeveloped spaces)	H		=	\vdash	-	╡	H	H	H	H	H	H	H
	Recreation programs	H						H	H	H		H		H
	Sanctuary Lake Golf Course	H		H			=		\mathbb{H}	H	-H	H	-H	-H
		H		\dashv				H	H	-H		-H		-H
	Sylvan Glen Golf Course	H		뮈			\dashv	H		닉		-H	H	H
	Trails and pathways	H		\dashv			+	H	H	\dashv		-H	-H	-H
	Troy Family Aquatic Center			Ш										

		Low=	1	2		3	4		5		6		7		8	9)	High= :		Don't Know
	Other City Services		Ī				_	_	_	,			_		_	_	_			
	Billing and payments			Щ		Щ		4		_		L	_	Į	_		_	Щ		Ц.
	Customer service at City Hall	_		Ц		닏	_	┩	L			_	ᆜ		_	Ļ		Щ		Щ
	Curbside recycling and garbage collection			Щ		Щ		4	L	_		L	_	Į	_	<u> </u>	4	Щ		Щ
	Election and voting process	_		Ц		닏	_	┩	L			_	ᆜ		_	Ļ		Щ		Щ
	Farmers' market			Щ		Щ		_		_		L		Į	_		_	Ш		Ц.
	Library services	Ļ		Щ		Ц	_	4	L			Ļ	ᆜ	ļ	4	Ļ	4	Щ		Щ
	Condition of local streets			Щ		Ц		╧	L	_		Ļ	_	Į	_		_	Щ		Ц.
	Tree maintenance/replacement			Щ		Щ							ᆜ					Щ		Щ
	Water and sewer services			Щ		Щ		┸	┸	_		L	_	Į				Щ		Щ
	Troy Community Center					Ш							Ц							
25.	Which seven services/programs below are the m	nost i	mpo	rta	nt to	o pri	oritiz	e in	futu	re Ci	tv ł	oudge	ts?	? (M:	ark u	n to	7)			
	Ambulance services City parks	.000.		,,		, <u>p. </u>	Trails					Juugi	[arme			et		
	Animal control Daisy Knig	ht Do	g Pa	rk			╡		•			enter	j	=	ibrar					
	Building inspection Green space		0				=		•	ayme			j	_		•		reets		
	Code enforcement Recreation		rams	;			=	-	-	-		ity Ho	וווי	_	ree n					
	Fire services Sanctuary				ırse		Curb					,		r	eplac	eme	nt			
	Police services Sylvan Glei						_garb	age	colle	ction				\v	Vater	and	l sew	er se	rvice	es
		. 00.,	, 000	11.50]Elect	ions	and	votii	ng				roy C	omr	nuni	ty Ce	nter	
	Residents have shared a number of ideas regard of the following would you like to see added or e Aquatic center Community center Disc golf courses Dog parks Farmers'/artisan market Green space Residents have shared a number of ideas regard of ideas regard or e Indoor athle space Landscapir New gatew New library Outdoor at fields/court	nhan letic/i ng in r y ay sig y buil chletic	reced recre medi gnag ding	in t atic ans e	he f	utur	e? (<u>M</u> Outo space Park Park Plays	ark loor rest she grou	up t ever troom Iters inds, inds,	o 7.) nt/penns indo	rfor or oor	manc	e [ecred idew treet Valki Other	atior alks mai ng/b (not	n pro nten iking	gram ance g trail	S	iich
27.	Which types of athletic spaces below would you Baseball Flexible mu					d or	enhar]Swin			he tu	tur	e? (<u>№</u>	ar [orts I	′skati	nσ	
	Basketball Handball/r			•	.6	F	Tenn		ıg				ı			•		3, etc.	•	
	Cricket Pickleball	асци	CLDU				Volle		II						Other	(not	e be	low)		
	Fitness class space Soccer						Strer			nino										
								igui.	tran	ша										
	 28. Would you be willing to fund the improvements you selected in the two questions above? What level of additional funding do you believe is reasonable if the ideas you selected above were implemented? \$0 - I do not support \$5-\$10 per month \$11-\$20 per month the ideas were implemented improvements noted above 29. Which types of businesses or services would you like to see more of in the City of Troy? 																			

Communication Preference							
30.	Where do you go most often fo	r local news? (<u>Mark all that appl</u>	<u>v</u> .)				
	TV stations	Newspapers	Family/friends/colleagues None of these				
	Radio stations	Internet	Social media				
31.	How do you prefer to receive in	nformation from the City (events	s, programs, updates, etc.)? (Mark all that apply.)				
	Newspaper	Print newsletter	MITroy App Text message				
	Email	Online newsletter	Troy YouTube channel Troy Today				
	=	Facebook/social	Phone voice message WTRY Government Ac				
	City website	media		cess			
	Electronic newsletter		U.S. mail				
32.	Which social media do you use						
	Facebook	Instagram	NextDoor				
	Twitter	Snapchat	Other (note below)				
	YouTube	LinkedIn	None				
33.	. Which TV stations do you use f	or local news? (Mark all that appl	ly.)				
	WDIV Channel 4	Fox Channel 2	Other (note below)				
	WXYZ Channel 7	PBS	None				
34.	Which newspapers (print or on	line) or blogs do you use for loca	al news?				
	The Free Press	Oakland County Times	MLive None				
	The Detroit News	Troy Times	Troy Today				
	The Oakland Press	Troy-Somerset Gazette	Other (note below)				
35.	Other: Which additional source	es do you use?					
	The following questi	ons are for analysis only a	nd will not be used in any way to identify you.				
Ho	w long have you been living in 1						
Γ	One year or less	1-5 years	6-10 years More than 10 years				
Do	you own or rent/lease your res						
	Own	Rent/Lease					
ls v	our place of employment locate						
	Yes	No, a different community	I am not currently employed I am retired				
Wh	nat is your age group?						
Γ	18 to 24 25 to 3	4 35 to 44	45 to 54 55 to 64 65 or over				
Wh	nich of the following categories						
Γ		sh school graduate Some col		e(s)			
L	less			(-)			
Wh	nich of the following categories	includes your total household i	ncome last year?				
	\$25,000 or less	\$25,001 to \$50,000	\$50,001 to \$100,000 Over \$100,000				
Ple	ease indicate your marital status						
Γ	Single	Married/living with	h partner Widowed/separated/divorced				
			er than yourself). Check all that apply.				
Ma	rk the boxes that describe the p	beople living in your house (oth					
Ma [
Ma [Child(ren) age 12 or under	Spouse/partner	Dependent parent age 65 or None of these older				
	Child(ren) age 12 or under Child(ren) over age 12		Dependent parent age 65 or None of these				
	Child(ren) age 12 or under Child(ren) over age 12 nat is your gender?	Spouse/partner Roommate	Dependent parent age 65 or None of these older				
[Wh	Child(ren) age 12 or under Child(ren) over age 12 nat is your gender? Male	Spouse/partner Roommate Female	Dependent parent age 65 or None of these older Other				
[Wh	Child(ren) age 12 or under Child(ren) over age 12 nat is your gender? Male which group do you consider yo	Spouse/partner Roommate Female surself to belong? Check all that	Dependent parent age 65 or None of these older Other t apply.				
[Wh	Child(ren) age 12 or under Child(ren) over age 12 nat is your gender? Male which group do you consider yo	Spouse/partner Roommate Female ourself to belong? Check all that	Dependent parent age 65 or None of these older Other t apply. American Indian/Alaska Other				
 Wh [To \	Child(ren) age 12 or under Child(ren) over age 12 nat is your gender? Male which group do you consider yo Asian White/Caucasian	Spouse/partner Roommate Female surself to belong? Check all that	Dependent parent age 65 or None of these older Other t apply.				
 Wh [To \	Child(ren) age 12 or under Child(ren) over age 12 nat is your gender? Male which group do you consider yo Asian White/Caucasian which ZIP Code do you live?	Spouse/partner Roommate Female ourself to belong? Check all that Black/African American Hispanic/Latinx	Dependent parent age 65 or older Other t apply. American Indian/Alaska Native/Native Hawaiian				
 Wh [To \	Child(ren) age 12 or under Child(ren) over age 12 nat is your gender? Male which group do you consider yo Asian White/Caucasian which ZIP Code do you live? 48083	Spouse/partner Roommate Female ourself to belong? Check all that Black/African American Hispanic/Latinx 48084	Dependent parent age 65 or None of these older Other t apply. American Indian/Alaska Other				



Mayor Baker performed the Invocation. The Pledge of Allegiance to the Flag was given.

A. CALL TO ORDER:

A Regular Meeting of the Troy City Council was held on July 11, 2022, at City Hall, 500 W. Big Beaver Rd. Mayor Baker called the meeting to order at 7:31 PM.

B. ROLL CALL:

a) Mayor Ethan Baker
Edna Abrahim
Theresa Brooks
Rebecca A. Chamberlain-Creanga
Ann Erickson Gault
David Hamilton
Ellen Hodorek

C. CERTIFICATES OF RECOGNITION AND SPECIAL PRESENTATIONS:

C-1 Proclamation Celebrating Transportation Insight and Nolan Transportation Group for Planting Trees at Boulan Park in the City of Troy

D. CARRYOVER ITEMS:

D-1 No Carryover Items

E. PUBLIC HEARINGS:

- **E-1** No Public Hearings
- F. PUBLIC COMMENT FOR ITEMS ON THE AGENDA FROM TROY RESIDENTS AND BUSINESSES:
- G. CITY COUNCIL/CITY ADMINISTRATION RESPONSE/REPLY TO PUBLIC COMMENT FOR ITEMS ON THE AGENDA FROM TROY RESIDENTS AND BUSINESSES:
- H. POSTPONED ITEMS:
- H-1 No Postponed Items

I. REGULAR BUSINESS:

- I-1 Board and Committee Appointments: a) Mayoral Appointments Downtown Development Authority; b) City Council Appointments None
- a) Mayoral Appointments:

Resolution #2022-07-095 Moved by Baker Seconded by Brooks

RESOLVED, That the Mayor of the City of Troy hereby **APPOINTS** the following nominated person(s) to serve on the Boards and Committees as indicated:

Downtown Development Authority

Appointed by Mayor 13 Regular Members 4 Year Term

Nominations to the Downtown Development Authority:

Unexpired Term Expiring: 9/30/2022

Kathleen Garmo

Term currently held by: Vacancy–W. Randol Jr. resigned 2/1/21

Yes: All-7 No: None

MOTION CARRIED

- b) City Council Appointments: None
- I-2 Board and Committee Nominations: a) Mayoral Nominations None; b) City Council Nominations Liquor Advisory Committee
- a) Mayoral Nominations: None
- b) <u>City Council Nominations</u>:

Resolution #2022-07-096 Moved by Erickson Gault Seconded by Abrahim

RESOLVED, That Troy City Council hereby **FORWARDS** the following nominated person(s) to serve on the Boards and Committees as indicated to the next Regular City Council Meeting for action:

Liquor Advisory Committee

Appointed by Council 7 Regular Members 3 Year Term

Nominations to the Liquor Advisory Committee:

Term Expires: 1/31/2025 Matthew Martin

Term currently held by: Andrew Kaltsounis

Yes: All-7 No: None

MOTION CARRIED

I-3 No Request for Closed Session

I-4 Proclamations and Congratulatory Certificates (Introduced by: Robert J. Bruner, Assistant City Manager)

Resolution #2022-07-097 Moved by Baker Seconded by Abrahim

RESOLVED, That Troy City Council hereby **ADOPTS** the Troy City Council Rules of Procedure, as amended; a copy of which shall be **ATTACHED** to the original Minutes of this meeting

Yes: All-7 No: None

MOTION CARRIED

I-5 Bid Waiver – HAAS Alert: Safety Cloud Advanced Collision Prevention System – Fire Department (Introduced by: Pete Hullinger, Fire Chief)

Resolution #2022-07-098 Moved by Abrahim Seconded by Hodorek

RESOLVED, That in the best interest of the City, Troy City Council hereby **WAIVES** the bid process and **AWARDS** a contract to the sole source provider, *HAAS Alert of Chicago, IL*, for the HAAS Alert: Safety Cloud Advanced Collision Prevention System, encompassing 24 vehicles for the Fire Department, for a three (3) year subscription period, for an estimated annual cost of \$12,000.00 as per the **ATTACHED** proposal; a copy of which shall be **ATTACHED** to the original Minutes of this meeting.

Yes: All-7 No: None

MOTION CARRIED

I-6 Bid Waiver – Building Management System Controls and Standard Purchasing Resolution 5: Approval to Expend Budgeted Funds – Building Management System Upgrade and Replacement (Introduced by: Dennis Trantham, Facilities & Grounds Operations Manager)

Resolution #2022-07-099 Moved by Brooks Seconded by Chamberlain-Creanga

RESOLVED, That in the best interest of the City, Troy City Council hereby **WAIVES** the bid process and **AWARDS** a contract to *MCMI Facility Automation* of *Sterling Heights, MI*, for Building Management System Control upgrade and replacement for an estimated cost of \$172,200 not to exceed budgetary limitations as per the attached proposal; a copy of which shall be **ATTACHED** to the original Minutes of this meeting.

BE IT FURTHER RESOLVED, That the award is **CONTINGENT** upon contractor's submission of properly executed contract documents, including insurance certificates and all other specified requirements.

Yes: All-7 No: None

MOTION CARRIED

I-7 Resident Budget Priorities Study (Introduced by: Robert J. Bruner, Assistant City Manager)

Resolution #2022-07-100 Moved by Hodorek Seconded by Hamilton

WHEREAS, Section 12.1 of the City Chapter directs City Management to obtain comparative prices for the purchase and sale of all materials except in the employment of professional services; and,

WHEREAS, All sales or purchases in excess of \$10,000 shall be approved by City Council and competitively bid except where Council shall determine that the public interest will be best served without obtaining sealed bids; and,

WHEREAS, Cobalt Community Research is a Michigan-based organization and has successfully provided community research services to the City;

THEREFORE, BE IT RESOLVED, That in the best interest of the City, Troy City Council hereby **WAIVES** the bid process and **AWARDS** a contract for Community Research Services to *COBALT COMMUNITY RESEARCH of Michigan* for a not to exceed amount of \$16,000 for a residential survey including unforeseen contingencies.

BE IT FINALLY RESOLVED, That the award is **CONTINGENT** upon the submission of properly executed documents, including insurance certificates and all other specified requirements.

Yes: All-7 No: None

MOTION CARRIED

J. CONSENT AGENDA:

J-1a Approval of "J" Items NOT Removed for Discussion

Resolution #2022-07-101-J-1a Moved by Abrahim Seconded by Erickson Gault

RESOLVED, That Troy City Council hereby **APPROVES** all items on the Consent Agenda as presented.

Yes: All-7 No: None

MOTION CARRIED

J-1b Address of "J" Items Removed for Discussion by City Council

J-2 Approval of City Council Minutes

Resolution #2022-07-101-J-2

RESOLVED, That Troy City Council hereby **APPROVES** the following Minutes as submitted:

a) City Council Meeting Minutes-Draft – June 27, 2022

J-3 Proposed City of Troy Proclamations:

Resolution #2022-07-101-J-3

a) Proclamation to Recognize Troy City Clerk Aileen Dickson Named Michigan's 2022 City Clerk of the Year

J-4 Standard Purchasing Resolutions:

a) Standard Purchasing Resolution 2: Low Bidder Meeting Specifications – Water System Materials

Resolution #2022-07-101-J-4a

RESOLVED, That Troy City Council hereby **AWARDS** a one-year contract to provide requirements for Water System Materials to the low bidder meeting specifications, *Ferguson*

Waterworks of Warren, MI, for an estimated total cost of \$250,337.50, at the unit prices contained in the bid tabulation opened June 23, 2022, a copy of which shall be **ATTACHED** to the original Minutes of this meeting, with the contract expiring June 30, 2023.

BE IT FURTHER RESOLVED, That the award is **CONTINGENT** upon the contractor's submission of properly executed bid and proposal documents, including insurance certificates and all other specified requirements.

b) Standard Purchasing Resolution 2: Award to Low Bidder Meeting Specifications and Standard Purchasing Resolution 4: OMNIA Cooperative Purchasing Contract – Phase III and IV Roof Replacement at the Community Center and Flat Roof Replacement at the Fire and Police Training Center and Budget Amendment

Resolution #2022-07-101-J-4b

RESOLVED, That Troy City Council hereby **AWARDS** a contract for the Community Center Phase III and IV Roof Replacement as per bid specifications to the lowest qualified bidder meeting specifications, *Lutz Roofing Company, Inc. of Shelby Township, MI,* for an estimated total cost of \$977,000 at unit prices contained in the bid tabulation opened June 23, 2022; a copy of which shall be **ATTACHED** to the original Minutes of this meeting, and in the best interest of the City, Troy City Council hereby **WAIVES** the bid process and **AWARDS** a contract to *Garland-DBS, Inc. of Cleveland, OH,* based on the OMNIA Partners Cooperative Purchasing Contract for \$1,164,303 for an estimated total of \$2,141,303 with a contingency of \$214,000 for a total amount not to exceed \$2,355,303.

BE IT FURTHER RESOLVED, That Troy City Council hereby **AWARDS** a contract for the Fire and Police Flat Roof Replacement as per bid specifications to the lowest qualified bidder meeting specifications, *Lutz Roofing Company, Inc.* of *Shelby Township, MI,* for an estimated total cost of \$107,500 at unit prices contained in the bid tabulation opened June 23, 2022; a copy of which shall be **ATTACHED** to the original Minutes of this meeting, and in the best interest of the City, Troy City Council hereby **WAIVES** the bid process and **AWARDS** a contract to *Garland-DBS, Inc.* of *Cleveland, OH*, based on the OMNIA Cooperative Purchasing Contract for \$108,178 for an estimated total of \$215,678 with a contingency of \$21,568 for a total amount not to exceed \$237,246.

BE IT FURTHER RESOLVED, That Troy City Council hereby **APPROVES** a budget amendment in the amount of \$27,250 to the Fire and Police Training Center Capital Fund.

BE IT FINALLY RESOLVED, That the award is **CONTINGENT** upon the contractor's submission of properly executed contract documents, including insurance certificates and all other specified requirements.

c) Standard Purchasing Resolution 4: Oakland County Purchasing Cooperative Contract – Ventilation System Replacement – Department of Public Works Streets Equipment Garage, Water/Sewer Garage, and Fleet Garage

Resolution #2022-07-101-J-4c

RESOLVED, That in the best interest of the City, Troy City Council hereby **WAIVES** the bid process and **AWARDS** a contract to *Limbach Inc. of Pontiac, MI*, for the replacement of the

ventilation system in the Department of Public Works Streets Equipment Garage, Water/Sewer Garage, and Fleet Garage for an estimated cost of \$682,200 not to exceed budgetary limitations, as detailed in the attached proposal and per the Oakland County Purchasing Cooperative Contract #005013.

BE IT FURTHER RESOLVED, That the award is **CONTINGENT** upon contractor's submission of properly executed contract documents, including insurance certificates and all other specified requirements.

d) Standard Purchasing Resolution 4: MITN Cooperative Purchasing Contract – Enclosed Service Body for Utility 2 – Fire Department

Resolution #2022-07-101-J-4d

RESOLVED, That Troy City Council hereby **APPROVES** a contract to purchase one (1) enclosed service body including installation on one (1) City-owned truck chassis vehicle from *Truck and Trailer Specialties, Inc of Howell, MI,* for the Fire Department as per the MITN Cooperative Purchasing Group contract RFP-RH-20-023, for an estimated total cost of \$72,490.00; not to exceed budgetary limitations.

e) Standard Purchasing Resolution 4: State of Michigan MiDEAL Cooperative Purchasing Agreement – Street Sweeper

Resolution #2022-07-101-J-4e

RESOLVED, That Troy City Council hereby **APPROVES** a contract to purchase an Elgin Regen X Regenerative Street Sweeper from the authorized Michigan dealer; *Bell Equipment Company of Lake Orion, MI*, utilizing the State of Michigan MiDEAL Cooperative Contract #071B7700091 for an estimated total cost of \$253,500.00 not to exceed budgetary limitations.

f) Standard Purchasing Resolution 4: MITN Cooperative Purchasing Award – DPW Cab Chassis Dump Bodies with Snow Removal Equipment

Resolution #2022-07-101-J-4f

RESOLVED, That Troy City Council hereby **APPROVES** a contract to purchase dump bodies, tool boxes and snow plows including installation on four (4) City-owned truck chassis vehicles from *Truck and Trailer Specialties of Howell, MI*, for the Department of Public Works as per the MITN Cooperative Purchasing Group contract RFP-RH-20-023 for an estimated total cost of \$143,900.00; not to exceed budgetary limitations.

J-5 Bid Waiver – Real Estate Appraisal and Appraisal Review Services, Rochester Road, Barclay to Trinway – Project Number 2022CG0002

Resolution #2022-07-101-J-5

WHEREAS, Section 12.1 of the City Charter directs City Management to obtain comparative prices for the purchase and sale of all materials except in the employment of professional services; and,

WHEREAS, All sales or purchases in excess of \$10,000 shall be approved by City Council and competitively bid except where Council shall determine that the public interest will be best served without obtaining sealed bids; and,

WHEREAS, Kurschat & Company, and RS Thomas and Associates/Harold Blake Co. are real estate appraisal and consulting companies with extensive experience in federally funded projects and knowledge of federal laws, regulations, requirements, and expertise in the condemnation process and court testimony; and,

WHEREAS, A market survey was conducted which verified that the current rates provided by Kurschat & Company, and RS Thomas and Associates/Harold Blake Co. are comparable to other appraisal firms and are the best value for the City;

THEREFORE, BE IT RESOLVED, That in the best interest of the City, Troy City Council hereby **WAIVES** the bid process and **APPROVES** the attached Agreements for Appraisal and Appraisal Review Services and the rates contained therein with *Kurschat & Company of Troy, MI* and *RS Thomas and Associates/Harold Blake Co. of Livonia, MI* for the Rochester Road Improvement Project, Barclay Drive to Trinway – Project Number 2022CG0002, for a period of three (3) years with a two-year option to extend the agreements.

BE IT FURTHER RESOLVED, That Troy City Council hereby **AUTHORIZES** the Mayor and City Clerk to **EXECUTE** the Agreements, copies of which shall be **ATTACHED** to the original Minutes of this meeting.

BE IT FINALLY RESOLVED, That the awards are **CONTINGENT** upon the submission of properly executed documents, including insurance certificates and all other specified requirements.

J-6 Changes to Union Clothing and Cleaning Allowances

Resolution #2022-07-101-J-6

WHEREAS, The methods for providing Clothing and Cleaning Allowances to unions are detailed in each respective collective bargaining agreement; and

WHEREAS, The City must change some of the current processes to become compliant with IRS requirements for taxable earnings; and,

WHEREAS, The City has offered recommended contract language changes to which the Michigan Association of Police (MAP) and Troy Fire Officers Association (TFSOA) have agreed;

THEREFORE, BE IT RESOLVED, That Troy City Council hereby **APPROVES** the contract language changes to Article 33 - Uniforms and Article 34 - Cleaning Allowance for MAP and Article 28 - Uniforms for TFSOA.

J-7 Cost Participation Agreement for Road Work on Maple Road, Rochester Road to Dequindre Road – Project No. 15.105.6

Resolution #2022-07-101-J-7

RESOLVED, That Troy City Council hereby **APPROVES** the Cost Participation Agreement between the City of Troy and the Board of Road Commissioners of the County of Oakland for the resurfacing of Maple Road, from Rochester Road to Dequindre Road at an estimated cost to the City of Troy of \$225,000, and the Mayor and City Clerk are **AUTHORIZED TO EXECUTE** the agreement; a copy of which shall be **ATTACHED** to the original Minutes of this meeting.

Funds for Troy's share of the work are included in the proposed 3-Year Capital Budget for Major Roads, Account # 401.447.479.7989.151056.

J-8 Contract Amendment: Fire Service Online Training Management Software – Fire Department

Resolution #2022-07-101-J-8

RESOLVED, That the Troy City Council hereby **APPROVES** an amendment to the contract with *Vector Solutions of San Diego, CA*, to expand user quantities for the Target Solutions LMS online training software and the addition of Evaluations+ Skill Assessment module for the Fire Department for an estimated yearly cost of \$24,000 with annual price adjustments not to exceed 3%, as detailed in the amended agreement proposal.

J-9 Request for Acceptance of a Permanent Easement, Troy Westington, LLC, Sidwell #88-20-21-101-047

Resolution #2022-07-101-J-9

RESOLVED, That Troy City Council **ACCEPTS** a permanent easement for public and franchise utilities from Troy Westington, LLC, owner of the property having Sidwell #88-20-21-101-047.

BE IT FURTHER RESOLVED, That the City Clerk is hereby **DIRECTED TO RECORD** the permanent easement with Oakland County Register of Deeds, a copy of which shall be **ATTACHED** to the original Minutes of this meeting.

J-10 Third Amendment to Consent Judgment in the Matter of Somerset Collection, et al v City of Troy Lawsuit, Case Number 87-CV-72022

Resolution #2022-07-101-J-10

RESOLVED, That the Troy City Council **APPROVES** the attached Third Amendment to Consent Judgment in the *Somerset Collection*, *et al v City of Troy* lawsuit, Case Number 87-cv-72022, authorizing certain improvements to the parking lot and the construction of an exterior patio to serve the building located at 2850 Coolidge Road, as described and approved in the site plan attached to Third Amendment to Consent Judgment.

RESOLVED, That Troy City Council **AUTHORIZES** the City Attorney to execute the document on behalf of the City and to have it entered by the United States District Court. A copy of the fully executed Third Amendment to Consent Judgment shall be recorded with the Oakland County Register of Deeds and also attached to the Minutes of this meeting.

K. MEMORANDUMS AND FUTURE COUNCIL AGENDA ITEMS:

- K-1 Announcement of Public Hearings: None Submitted
- K-2 Memorandums (Items submitted to City Council that may require consideration at some future point in time): None Submitted

L. PUBLIC COMMENT FOR ITEMS NOT ON THE AGENDA FROM TROY RESIDENTS AND BUSINESSES:

Thomas Meitzler	Commented on the Troy Tennis Club's use of outdoor tennis courts at Boulan Park and the need for a permit
Animesh Agarwal	Commented on the need for a permit or ability to reserve court time for the Troy Tennis Club
Vinodh Mudaliar	Invited City Council and City Administration to the Youth Cricket Championship

M. CITY COUNCIL/CITY ADMINISTRATION RESPONSE/REPLY TO PUBLIC COMMENT FOR ITEMS NOT ON THE AGENDA FROM TROY RESIDENTS AND BUSINESSES:

City Manager Miller replied that he has met with representatives of the Troy Tennis Club about the possibilities and options available, what the Troy Tennis Club would want, and offered to create a league. He said the tennis organization should work with Recreation Director Brian Goul, to coordinate a tennis tournament club, for example.

Mayor Baker replied that Council received a memo regarding this subject, and that Mr. Goul can assist the club.

N. COUNCIL REFERRALS:

Items Advanced to the City Manager by the Mayor and City Council Members for Placement on the Agenda

N-1 No Council Referrals Submitted

O. REPORTS:

- **O-1** Minutes Boards and Committees:
- a) Election Commission-Final April 6, 2022
- b) Civil Service Commission (Act 78)-Final May 2, 2022
- c) Planning Commission-Final June 14, 2022

Noted and Filed

O-2 Department Reports:

- a) 2nd Quarter 2022 Litigation Report
- b) City Manager Status Report

Noted and Filed

- **O-3** Letters of Appreciation: None Submitted
- O-4 Proposed Proclamations/Resolutions from Other Organizations: None Submitted
- O-5 Notice of Hearing for the Electric and Natural Gas Customers of Consumers Energy Company Case No. U-21205

Noted and Filed

P. COUNCIL COMMENTS:

P-1 Council Comments

Mayor Pro Tem Erickson Gault asked for clarification regarding the type of sample of residents being used. Mr. Bruner responded that there will be a mail distribution to 2,000 households, and the method of selecting that sample can be discussed at a later date, plus the survey could be released generally to the public through social media, for example.

Council Member Hamilton commented that he would like to see something in the survey that presents City facility needs to the residents in order to get feedback on what residents are willing to pay for as far as repairing and upgrading City facilities.

Council Member Chamberlain-Creanga commented that she doesn't want residents to get confused by an overly long survey. She said that she would like to see facilities addressed in the survey as well. She commented that she would like to see focus groups. Mr. Miller commented that focus groups haven't been discussed yet, but they will be soon.

Council Member Hodorek commented that residents seem to want our recreation offerings to be competitive with the cities surrounding us, and they don't understand why they aren't. She said that residents don't necessarily understand that our Recreation Department has not returned fully from staffing and funding levels before the 2009 recession. She said she would like to see what residents are willing to support, besides the Aquatics Center and pickleball, for example. She cautioned against the survey tool becoming a means for misinformation.

Council Member Abrahim commented that we need to communicate in a way that residents will understand, especially those residents who are not familiar with the Budget. She said questions for residents about how they access parks, and some explanation about where Budget money goes, and questions about what residents are willing to pay for.

Council Member Brooks commented that with the Library, there were tiers of funding presented to residents, and she would like that kind of presentation of information to residents with these topics as well.

Mayor Baker commented that he doesn't feel this draft represents conversations that Council has had. He said that a public safety millage has not been discussed, so asking about it in the

survey makes it seem as though it is not properly funded now or that the funding is in question, which is not the case. He said he has concerns about how these issues are worded, and he would like to see some discussion points about facilities in this survey. He said that he is more comfortable talking about bond financing for facilities since this option has been discussed by Council, and he would like to see questions about bonds in this survey.

Q.	PUBLIC COMMENT FOR ITEMS ON OR NOT ON THE AGENDA FROM
	MEMBERS OF THE PUBLIC OUTSIDE OF TROY (NOT RESIDENTS OF
	TROY AND NOT FROM TROY BUSINESSES):

R.	CLOSED SESSION	
R-1	No Closed Session	
S.	ADJOURNMENT:	
The	Meeting ADJOURNED at 8:35 PM.	
		Mayor Ethan Baker
		M. Aileen Dickson, MMC, MiPMC II City Clerk

2022 SCHEDULED SPECIAL CITY COUNCIL MEETINGS:

November 19, 2022 City of Troy Advance

2022 SCHEDULED REGULAR CITY COUNCIL MEETINGS:

July 11, 2022	Regular Meeting
July 25, 2022	Regular Meeting
August 15, 2022	Regular Meeting
August 22, 2022	Regular Meeting
September 12, 2022	Regular Meeting
September 19, 2022	Regular Meeting
October 3, 2022	Regular Meeting
October 24, 2022	Regular Meeting
November 14, 2022	Regular Meeting
November 21, 2022	Regular Meeting
December 5, 2022	Regular Meeting
December 12, 2022	Regular Meeting



Date: July 18, 2022

To: Mark F. Miller, City Manager

From: Robert Bruner, Assistant City Manager

Robert C. Maleszyk, Chief Financial Officer

Dee Ann Irby, Controller

Kurt Bovensiep, Public Works Director William J. Huotari, City Engineer

Subject: Standard Purchasing Resolution #1: Award to Low Bidder and Budget Amendment

Contract 22-06 – Minnesota Water Main Replacement – 14 Mile to American

History

The 8" diameter water main on the west side of Minnesota, from 14 Mile to American in Section 36, is under sized and has exceeded its service life. This project will replace and upsize this main to meet current size and fire flow standards while eliminating costly main breaks that are common with older water mains. Work will include replacing the existing 8" diameter water main on the above noted road with a 12" diameter water main. In addition, partial pavement reconstruction will also be required. The work is anticipated to start in August and be completed by December.

Purchasing

Bids were received and publicly read on July 13, 2022. The low bid of \$2,069,476.00 was submitted by C & P Construction Co., Inc., 13249 West Star Dr., Shelby Township, MI 48315 as shown on the attached bid tab.

Work was competitively bid and publicly opened with four (4) bidders responding. The award is contingent upon submission of proper contract and bid documents, including bonds, insurance certificates and all specified requirements.

Financial

\$2,000,000.00 was budgeted in the 2023 Water Fund (Project # 2022C0091 / Account # 591.537.555.7972.225015) for this work. The total cost of the project including funds for construction, inspection, testing, engineering and contingencies is estimated to be \$2,400,000.

Therefore a budget amendment in the amount of \$400,000 is required in the 2023 Water Fund.

Recommendation

It is recommended that City Council award the Minnesota Water Main Replacement – 14 Mile to American contract to C & P Construction Co., Inc., 13249 West Star Dr., Shelby Township, MI 48315, for their low bid of \$2,069,476.00

In addition, we are requesting authorization to approve additional work, if needed, not to exceed 15% of the original project cost due to unknown conflicts with existing underground utilities and underground conditions that may arise during construction.

A copy of the bid tab and recommendation shall be attached to the original Minutes of this meeting.

G:\Contracts\Contracts - 2022\22-06 - Minnesota Water Main Replacement\Bid Award.docx



ANDERSON, ECKSTEIN & WESTRICK, INC. CIVIL ENGINEERS - SURVEYORS - ARCHITECTS

51301 Schoenherr Road, Shelby Township, MI 48315 586.726.1234 | www.aewinc.com

July 15, 2022

William J. Houtari, PE City Engineer City of Troy 500 W. Big Beaver Troy, Michigan 48084

Reference: Recommendation of Award

Minnesota Drive Watermain Replacement

AEW Project No. 0238-0024

Dear Mr. Huotari:

Anderson, Eckstein and Westrick, Inc. (AEW) prepared plans and specifications for the Minnesota Drive Watermain Replacement Project. This project consists of replacing an old, under sized 8" diameter watermain and providing a new 12" diameter watermain along Minnesota Drive from 14 Mile Road to American Drive and along American Drive.

Attached is a tabulation of bids received by the City of Troy on Wednesday, July 13, 2022, for this project. Four bids were received and the low bidder is C & P Construction Co., Inc., with a total corrected bid amount of \$2,069,476.00. The next lowest bidder was DiLisio Contracting, Inc. with a total bid amount of \$2,166,287.00. AEW has worked with C & P Construction in the past and are confident they are capable of completing the work included in this project.

Therefore, based upon past experience working with C & P Construction, the available funding and the necessity of completing this project, we recommend that the City of Troy contract with C & P Construction Co., Inc, 13249 West Star Drive, Shelby Twp., MI 48315, for the above referenced project with a total bid amount of \$2,069,476.00.

Sincerely,

Taylor Sting, PE Project Engineer

Enclosure:

cc: G. Scott Finlay, PE

Kyle Seidel, PE

M:\0238\0238-0024\Gen\Letters\Recommendation of Award.docx



TABULATION OF BIDS

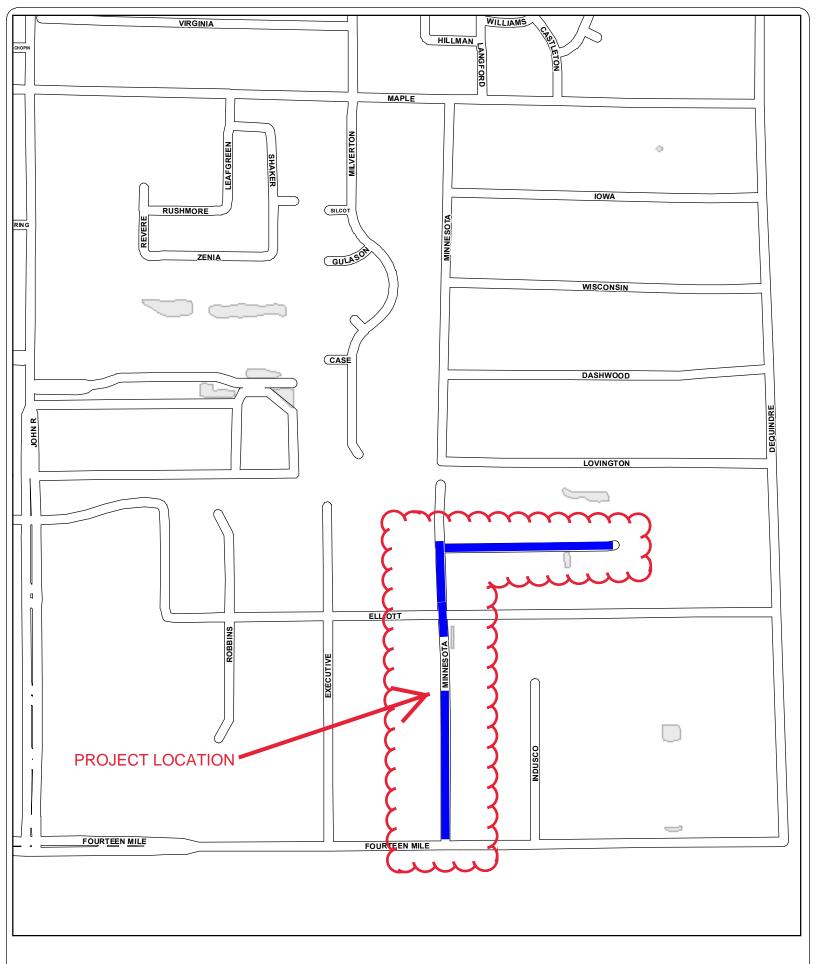
CITY OF TROY
MINNESOTA DRIVE WATER
MAIN REPLACEMENT
AEW PROJECT NO. 0238-0024

DATE: 7/13/2022 TIME: 10:00 AM Prepared by Anderson, Eckstein and Westrick, Inc. 51301 Schoenherr Road Shelby Township, MI 48315

BIDDER RANKING

RANK	BIDDER'S NAME	TOTAL BID				
1	C & P Construction Co., Inc.	\$	2,069,476.00			
2	DiLisio Contracting, Inc.	\$	2,166,287.00			
3	DiPonio Contracting, Inc.	\$	2,213,580.25			
4	T.R. Pieprzak Co., Inc.	\$	2,265,954.80			

^{*} CORRECTED BY ENGINEER



City of Troy
Section 36





Date: 7/13/2022

Date: July 25, 2022

To: Mark F. Miller, City Manager

From: Robert J. Bruner, Assistant City Manager

Rob Maleszyk, Chief Financial Officer

Dee Ann Irby, Controller

Kurt Bovensiep, Public Works Director

Brian Varney, Fleet Manager

Emily Frontera, Purchasing Manager

Subject: Standard Purchasing Resolution 4: MITN and MiDEAL Cooperative Purchasing

Agreements – Fleet Trucks with Snow Removal and De-icing Systems

History

• The Four (4) trucks being purchased replace current fleet trucks that are used on a daily basis by the DPW Streets and Drains Division for snow plowing and de-icing major and local roads, grading, material hauling, road repairs and ditch cleaning.

- These trucks have reached their intended life expectancy.
- The four (4) obsolete vehicles will be removed from service and sold at auction for the estimated total proceeds of \$62,000.00.
- The new dump trucks will have current technology which is very effective and efficient for snow and ice removal.
- This purchase replaces existing vehicles and does not increase the size of the existing Department of Public Works motor pool fleet.

Purchasing

- On February 10, 2020, the Cities of Rochester Hills, Auburn Hills, Huntington Woods, Troy, Farmington Hills, Livonia, Madison Heights and Charter Township of Bloomfield; members of the Michigan Inter-governmental Trade Network (MITN), cooperatively developed and issued a Request for Proposal (RFP) for the purchase of Single/Tandem Axle Dump Truck(s), parts, and related services, RFP-RH-20-023, utilizing the Michigan Inter-governmental Trade Network (MITN) website.
- Five (5) proposal responses were received as listed below:

Tri-County International Trucks
Wolverine Freightliner
Michigan CAT
M&K Truck Center
Truck & Trailer Specialties, Inc.



Purchasing (continued)

- Proposals were evaluated by the City of Rochester Hills Fleet personnel and purchasing staff, as well as the representatives from the participating cooperative MITN members which were the Cities of Troy, Auburn Hills, Huntington Woods, Farmington Hills, Livonia, Madison Heights and Charter Township of Bloomfield;
- The City of Troy was instrumental in developing the Request for Proposal specifications and was also an integral part of the evaluation team with the above listed cities.
- Wolverine Freightliner-Eastside, Inc. of Mt. Clemens, MI and Truck and Trailer Specialties, Inc. of Howell, MI were selected and unanimously supported by the entities as providing the best value, quality product, timely delivery, exceptional services, an ongoing training program, and also offering the most comprehensive options to meet all of the entities needs.
- Gorno Ford of Woodhaven, MI is the total low bidder in the State of Michigan Cooperative Bid. The MiDeal Contract (ID # 071B7700181) pricing is valid thru November 30, 2022 for Ford vehicles passenger, patrol, trucks and vans.
- City Council authorized participation in the Cooperative Purchasing Programs on November 8, 2021 (Resolution#2021-11-160)

Financial

- On February 10, 2014 City Council authorized departments to utilize sites such as GovDeals.com to dispose of City owned surplus items (Resolution# 2014-02-017-J-4a). Therefore, note that the City will utilize and market the four (4) obsolete vehicles on GovDeals.com site for optimal trade-in value.
- Funds are available in the Public Works Fleet Division Capital Fund for the 2023 Fiscal Year.
- Expenditures will be charged to account number 661.549.565.7981.

Qty.		Vendor	Unit Cost	Total Cost					
2	Tandem Axle Truck Chassis	Wolverine Freightliner	\$114,041.00	\$228,082.00					
		Truck & Trailer							
2	Dump Body & Snow Equipment	Specialties	\$169,175.00	\$338,350.00					
2	Ford F250 Pickups & Plows	Gorno Ford	\$45,090.00	\$90,180.00					
Gran	Grand Total \$656,612.00								

Recommendation

City Management requests authorization to purchase two (2) Freightliner tandem axle truck chassis and two (2) tandem dump bodies with snow equipment from *Wolverine Freightliner-Eastside, Inc., of Mt. Clemens, MI* and *Truck and Trailer Specialties, Inc., of Howell, MI*, as per the MITN Cooperative Contract RFP-RH-20-023; and two (2) Ford F250 pickup trucks with plows from *Gorno Ford of Westland, MI* as per the MiDEAL Cooperative Purchasing Contract 071B7700181, for an estimated grand total cost of \$656,612.00 as detailed above; not to exceed budgetary limitations.









Freightliner Truck with Dump Body & Snow Removal Equipment Installed





2022 Ford F250 Pickup



Western Pro Plow to be installed on F250's



Date: July 20, 2022

To: Mark F. Miller, City Manager

From: Robert J. Bruner, Assistant City Manager

Jeanette Menig, Human Resources Director

Subject: Changes to Union Clothing and Cleaning Allowances – Additional Unions (TCOA & TCSA)

History

Collective bargaining agreements detail the methods for clothing and cleaning allowances to be issued to employees. For all but one of our unions, the practice in place and applied through the collective bargaining agreement has been found to be non-compliant with the requirements for taxable earnings.

The City has contacted each affected union and offered new language. The letters of understanding drafted for each union includes an increase to the allowances because the benefit to each employee would have been decreased if the amount stayed the same and payroll taxes were deducted.

Two groups agreed to changes and were approved by City Council on July 11, 2022. The remaining groups needed additional time to consider and present to their membership/union leadership. For groups who choose not to receive the payment and retain the current contract language, the City will have to strictly enforce the IRS guidelines for approved non-taxable uniform purchases. No purchases can be made if the clothing is "suitable for everyday wear" or "suitable to taking the place of regular clothing."

Financial

Clothing and cleaning allowances vary with each union, therefore the increases vary, too. Based on current staffing, the estimated cost for implementing the recommended changes for all affected groups for fiscal year 2022-2023 is \$56,360.

<u>Group</u>	Ad	ditional Cost	
MAP	\$	12,300.00	(previously approved)
TFSOA	\$	3,000.00	(previously approved)
TCOA	\$	8,740.00	
TCSA	\$	2,700.00	
TPOA	\$	29,620.00	
Total	\$	56,360.00	

The Troy Command Officers Association (TCOA) and Troy Communication Supervisors Association (TCSA) have agreed to the language changes for their agreements and the Letter of Understanding for each group is attached.

Recommendation

City Management recommends that City Council approves the collective bargaining agreement changes necessary to be compliant with IRS payroll taxes on clothing and cleaning allowances.



LETTER OF UNDERSTANDING City of Troy and TCOA

June 15, 2022

The City and the Union agree to modify Article 34 Clothing and Cleaning Allowance as follows:

34. CLOTHING AND CLEANING ALLOWANCE

A. Each fiscal year, every officer shall be allotted a basic clothing allowance of \$600.00 \$800.00. Said clothing allowance shall be placed in an account in the officer's name and shall be disbursed to the officer upon submittal of receipts for approved clothing and personal equipment purchases. Such receipts must be original receipts which will be returned to the officer after being duplicated. The allowance shall be issued to each active officer, less applicable payroll tax deductions, via direct deposit during the month of July of each year.

It is clearly understood that clothing allowance has a prospective application and is intended to cover purchases for the entire fiscal year. In the event that employment is interrupted for such reasons as retirement, or leave of absence or injury leave in excess of six (6) months, the City shall have the right to adjust such payments on a prorated basis and make adjustments in payments for the following fiscal year based on overpayments in the current year.

- B. Any command officer assigned to or from a non-uniform investigative assignment for a period in excess of six consecutive months shall receive an additional \$150.00 \$200.00 in his clothing allowance. A command officer assigned to a non-uniform investigative assignment shall be allowed to charge purchases of civilian clothing up to \$150 as soon as he is assigned to a non-uniform investigative assignment, provided that if the officer's assignment is insufficient in duration to qualify him for the additional \$150 allowance, his clothing allowance for the following year will be reduced by the amount of purchases of civilian clothing. The additional allowance will be issued, less applicable payroll tax deductions, via direct deposit.
- C. Any Police Sergeant promoted to the rank of Police Lieutenant shall be provided the following uniform items, at no cost to the officer: Two trousers, two long-sleeved shirts, two short-sleeved shirts, and one winter coat.
- D. \$25 of unused funds from the basic clothing allowance may be carried forward each fiscal year.



- E-D. The amount and type of uniforms and equipment shall be as determined by the Police Chief. Changes in uniforms and/or personal equipment will be discussed with the officers of the Association, and all officers will be notified of any mandatory change at least 30 days in advance of the fiscal year.
- F-E. Each officer shall receive an annual cleaning allowance of up to \$500 \$660.00 on or before May 20th of each year which shall be comprised of twelve (12) monthly payments prorated for each full month that the officer was actively working in the previous twelve-month period. The allowance shall be issued to each active officer, less applicable payroll tax deductions, via direct deposit.

Note: Due to timing of pay periods, for year 2022 the payment will be made on the first pay in August; in subsequent years it will be in July of each year.

FOR THE UNION:	FOR THE CITY:	
ATS TOA		
Date: 7/13/22	Date:	



LETTER OF UNDERSTANDING City of Troy and TCSA

June 15, 2022

The City and the Union agree to modify Article 31 – Clothing and Cleaning Allowance as follows:

31. CLOTHING AND CLEANING ALLOWANCE

A. Each fiscal year, every employee shall be allotted a basic clothing allowance of \$500 \$650. Said clothing allowance shall be placed in an account in the employee's name and shall be disbursed to the employee upon submittal of receipts for approved clothing and personal equipment purchases. The allowance shall be issued to each active employee, less any applicable payroll tax deductions, via direct deposit during the month of July of each year.

It is clearly understood that clothing allowance has a prospective application and is intended to cover purchases for the entire fiscal year. In the event that employment is interrupted for such reasons as retirement, or leave of absence or injury leave in excess of six (6) months, the City shall have the right to adjust such payments on a prorated basis and make adjustments in payments for the following fiscal year based on overpayments in the current year.

- B. \$25 of unused funds from the basic clothing allowance may be carried forward into the following fiscal year.
- C. The amount and type of uniforms and equipment shall be as determined by the Police Chief.
- D. Each employee shall receive an annual cleaning allowance of up to \$450 \$600 on or before May 20th of each year. The allowance shall be issued to each active employee, less any applicable payroll tax deductions, via direct deposit.

FOR THE UNION:	FOR THE CITY:
Date: 7.30.22	Date:
Note: Due to the timing of the payment will be in in subsequent years it is	pay periods for year 2072- ade on the first pay in August; vill be in July of each year.



Date: July 19, 2021

To: Mark F. Miller, City Manager

From: Robert J. Bruner, Assistant City Manager

Robert C. Maleszyk, Chief Financial Officer

Dee Ann Irby, Controller

Kurt Bovensiep, Public Works Director

William J. Huotari, City Engineer

Subject: 2022 Oakland County Local Road Improvement Program

New King Drive - Project No. 20.106.5

History:

The Oakland County Local Road Improvement Program was established in 2016 by the Oakland County Board of Commissioners to assist local cities and villages with maintenance and improvements on local roads under their jurisdiction.

This program provides limited financial assistance to Oakland County cities and villages. Local municipalities must match funding from Oakland County. Communities are allocated funds based upon a formula consisting of road miles, population and crash data.

This program is more flexible than the current Tri-Party Road Program. It allows Oakland County to assist its cities and villages with maintenance and safety projects on non-county roads for the purposes of improving economic development in Oakland County cities and villages. Project funding is to be utilized solely for the purposes of road improvements to roads under the jurisdiction of local cities and villages and must be real capital improvements to roadways (no administrative expenses, personnel, consultants, etc.). Non-motorized projects do not qualify. Projects authorized under this program must contribute to the purpose of encouraging and assisting businesses to locate and expand within the county.

Project Information:

The project submitted for consideration and subsequently approved by the Committee for 2022 is for the removal and replacement of select concrete pavement on New King Drive, Corporate to the north end and New King Drive, east to Crooks.

Financial:

The 2022 Local Road Improvement Matching Fund program amount for Troy is \$414,190. The estimated cost of the work on New King is \$650,000. Troy's share of the work on New King will be funded with 2022 Oakland County Local Road Improvement Program funds in the amount of \$207,095 and Major Road Capital funds in the amount of \$235,810 or a total Troy share of \$442,905. The Board of Commissioners of the County of Oakland share is \$207,095.



Funds are included in the 2023 Major Road Fund (Account No. 401.447.479.7989.201065).

Recommendation:

Staff recommends that City Council approve the attached Cost Participation Agreement between the City of Troy and the Board of Commissioners of the County of Oakland for the Local Road Improvement Program in the amount of \$650,000 at an estimated cost to the City of Troy of \$442,905 for the removal and replacement of select concrete pavement on New King Drive, Corporate to the north end and New King Drive, east to Crooks. Funds are included in the 2023 Major Road Fund (Account No. 401.447.479.7989.201065). Furthermore, staff recommends that the Mayor and City Clerk be authorized to execute the agreement.

Legal Review:

This item was submitted to the City Attorney for review pursuant to City Charter Section 3.17.

WJH\ G:\Funding Issues\Oakland County Local Road Improvement Program\2022\City Council Item\To CC re 2022 Oakland County Local Road Improvement Program.docx





2022 Oakland County Local Road Improvement Program
City of Troy - New King Drive



May 23, 2022

Greetings,

We are pleased to inform you that the Board of Commissioners has approved your application for funding under the 2022 Local Road Improvement Program. Poor conditions on our roads create an impediment to the economic development of our community and diminish the excellent quality of life our residents expect. Oakland County is proud to be a partner with your local government to provide much needed investment in our local transportation infrastructure.

For execution, you will receive a separate email requesting a digital signature on your Cost Participation Agreement. This email will come from JoAnn Stringfellow at the email address: echosign@echosign.com. If you are not the designated signer, please click the "DELEGATE" link in the email and enter the name and email address of the appropriate individual. Following approval by your governing authority as applicable, and execution of the agreement, please electronically sign the agreement. If you require additional signature lines, please email aubrya@oakgov.com. All signers will automatically receive a digital sealed copy of the executed document for your records.

After you receive the digital sealed and executed agreement, you can invoice our Management and Budget office as instructed in the agreement for payment.

If you have any questions regarding the program or agreement, please feel to contact Amy Aubry, Analyst of the Board of Commissioners, at 248-425-7056 or aubrya@oakgov.com.

Sincerely,

The Oakland County Board of Commissioners

LOCAL ROAD IMPROVEMENT MATCHING FUND PROGRAM

COST PARTICIPATION AGREEMENT

Concrete slab replacement on New King Drive (Corporate to Crooks Road)

City of Troy

Board Project No. 2022-32

This Agreement, made and entered into this _______, by and between the Board of Commissioners of the County of Oakland, Michigan, hereinafter referred to as the BOARD, and the City of Troy, hereinafter referred to as the COMMUNITY, provides as follows:

WHEREAS, the BOARD has established the Local Road Improvement Matching Fund Program, hereinafter the PROGRAM, for the purposes of improving economic development in Oakland County cities and villages. The terms and policies of the PROGRAM are contained in Attachment A. The BOARD intends the PROGRAM to assist its municipalities by offering limited funds, from state statutory revenue sharing funds, for specific, targeted road maintenance and/or improvement projects on roadways under the jurisdiction of cities and villages; and

WHEREAS, the BOARD shall participate in a city or village road project in an amount not exceeding 50% of the cost of the road improvement, hereinafter referred to as the PROJECT, and also not exceeding the Preliminary Distribution Formula as it relates to the COMMUNITY, (Attachment B); and

WHEREAS, the COMMUNITY has identified the PROJECT as the Concrete slab replacement on New King Drive (Corporate to Crooks Road), which improvements involve roads under the jurisdiction of and within the COMMUNITY and are not under the jurisdiction of the Road Commission for Oakland County or state trunk lines; and

WHEREAS, the COMMUNITY has acknowledged and agreed to the BOARD's policies regarding the PROGRAM, Attachment A, and further acknowledge and agree that the PROJECT's purpose is to encourage and assist businesses to locate and expand within Oakland County and shall submit a report to the BOARD identifying the effect of the PROJECT on businesses in the COMMUNITY at the completion of the PROJECT. In addition, the COMMUNITY acknowledges that the program is meant to supplement and not replace funding for existing road programs or projects; and

WHEREAS, the COMMUNITY has acknowledged and agreed that the PROGRAM is expressly established as an annual program and there is no guarantee that the PROGRAM will be continued from year to year. The BOARD anticipates that most PROJECTS funded under the PROGRAM will be completed by the end of calendar year 2022. There is no obligation on behalf of the BOARD to fund either the PROJECT or the PROGRAM in the future; and

WHEREAS the COMMUNITY has acknowledged and agreed that the COMMUNITY shall assume any and all responsibilities and liabilities arising out of the administration of the PROJECT and that Oakland County shares no such responsibilities in administering the PROJECT; and

WHEREAS, the estimated total cost of the PROJECT is \$650,000; and

WHEREAS, said PROJECT involves certain designated and approved Local Road Improvement Matching Funds in an amount not to exceed \$207,095, which amount shall be paid to the COMMUNITY by the BOARD; and

WHEREAS, the BOARD and the COMMUNITY have reached a mutual understanding regarding the cost sharing of the PROJECT and wish to commit that understanding to writing in this Agreement.

NOW, THEREFORE, in consideration of the mutual covenants set forth herein and in conformity with applicable law and BOARD resolution(s), it is hereby agreed between the COMMUNITY and the BOARD that:

- 1. The BOARD approves of the PROJECT, and in reliance upon the acknowledgements of the COMMUNITY, finds that the PROJECT meets the purpose of the PROGRAM.
- 2. The BOARD approves of a total funding amount under the PROGRAM for the PROJECT in an amount not to exceed \$207,095. The COMMUNITY shall submit an invoice to the COUNTY in an amount not to exceed \$207,095.
 - a. The Invoice shall be sent to:

Executive Office Building Attn: Sheryl Johnson, Fiscal Services 2100 Pontiac Lake Road, Building 41 West Waterford, MI 48328

3. Upon receipt of said invoice and upon execution of this Agreement, the BOARD shall pay the COMMUNITY in an amount not to exceed \$207,095 from funds available in the PROGRAM.

IN WITNESS WHEREOF, the parties hereto have executed this Agreement the day and date first written above.

OAKLAND COUNTY BOARD OF COMMISSIONERS

By:
David 1. Woodward
Its: Chairman
COMMUNITY
Ву:
Its:
COMMUNITY
Rv·
By:
lto:



CITY COUNCIL AGENDA ITEM

Date: July 15, 2022

To: Mark F. Miller, City Manager

From: Robert Bruner, Assistant City Manager

Robert C. Maleszyk, Chief Financial Officer

Dee Ann Irby, Controller

Kurt Bovensiep, Public Works Director

William J. Huotari, City Engineer

Subject: Cost Participation Agreement for Road Work on 14 Mile Road, I75 (Barrington Street) to

Dequindre Road – Project No. 21.102.6 and 21.103.6

History:

The attached cost participation agreement details costs associated with the resurfacing of 14 Mile from I75 (Barrington Street) to Dequindre Road. RCOC designed and will perform the resulting construction engineering (inspection, testing and project management) at no cost to the project or city.

14 Mile Road is the primary detour route for MDOT's work on the new DDI at I75 and 12 Mile Road, associated with I75 Segment 3 reconstruction. RCOC has work on Maple Road, from Rochester to Dequindre that will start the first week of August. Due to these conflicts, RCOC anticipates deferring the majority of the road work on 14 Mile until the spring of 2023. Traffic signal foundation work and other work, that would not significantly impede traffic, will be underway in late summer and early fall.

Financial:

The estimated total project cost is \$5,537,121. Exhibit A provides details as to each agencies share of the project costs. \$4,907,476 in Federal Surface Transportation Program and Highway Infrastructure Program COVID funds have been obligated and made available to the project by the RCOC. The local share of the project is \$629,645 and is to be shared by Troy (\$157,413); Madison Heights (\$157,413); and RCOC (\$314,819). Funds for Troy's share of the work are included in the 3-Year Capital Budget for Major Roads.

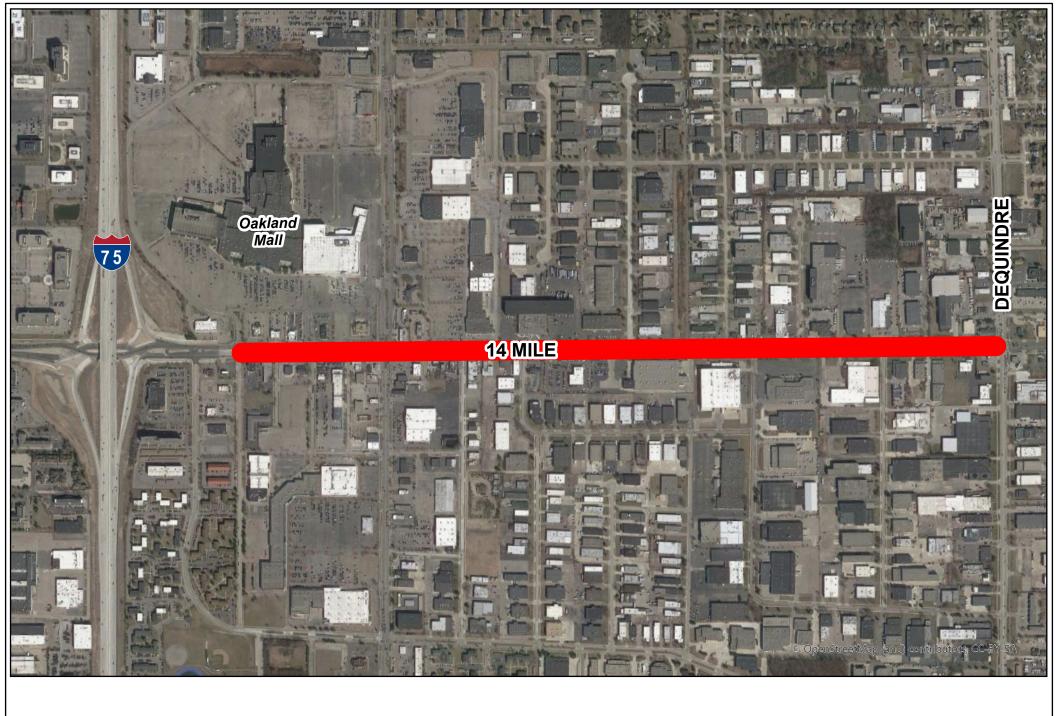
Recommendation:

Staff recommends that City Council approve the attached Cost Participation Agreement between the City of Troy and the Board of Road Commissioners of the County of Oakland for the resurfacing of 14 Mile Road, from I75 (Barrington Street) to Dequindre Road in the amount of \$5,537,121 with the City of Troy share estimated at \$157,413. Furthermore, staff recommends that the Mayor and City Clerk be authorized to execute the agreement.

Legal Review:

This item was submitted to the City Attorney for review pursuant to City Charter Section 3.17.

WJH/G:\Contracts\Contracts \ Coutracts\Contracts \ Coutracts\Contr





Pavement Resurfacing

14 Mile - Barrington to Dequindre

COST PARTICIPATION AGREEMENT

CONSTRUCTION

14 Mile Road

Barrington Street to Dequindre Road

City of Troy

Board Project No. 55031

This Agreement, made and entered into this	day of	_, 2022,
by and between the Board of County Road Commissioners	of the County of Oakland, M	ichigan,
hereinafter referred to as the BOARD, and the City of Tro	y, hereinafter referred to as	TROY,
provides as follows:		

WHEREAS, the BOARD, TROY, and the City of Madison Heights, hereinafter referred to as MADISON HEIGHTS, in cooperation with the Michigan Department of Transportation, hereinafter referred to as MDOT, have programmed the resurfacing of 14 Mile Road from Barrington Street to Dequindre Road, as described in Exhibit "A", attached hereto, and made a part hereof, which improvements involve roads under the jurisdiction of the BOARD and within TROY and MADISON HEIGHTS, which improvements are hereinafter referred to as the PROJECT; and

WHEREAS, the estimated total cost of the PROJECT is \$5,537,121; and

WHEREAS, the BOARD has entered into an agreement with MDOT in Contract No. 22-5258 for the resurfacing of 14 Mile Road from Barrington Street to Dequindre Road under the Surface Transportation Program and Highway Infrastructure Program COVID up to, and shall not exceed, the amount of \$4,907,476; and

WHEREAS, the BOARD, as the requesting party therein, will be the party financially responsible to MDOT to bear all costs of the PROJECT in excess of federal funds, hereinafter referred to as the LOCAL SHARE; and

WHEREAS, all the parties hereto have reached a mutual understanding regarding the cost sharing for the LOCAL SHARE and wish to commit that understanding to writing in this Agreement.

NOW, THEREFORE, in consideration of the mutual covenants set forth herein and in conformity with applicable law, it is hereby agreed between TROY and the BOARD that:

- TROY and MADISON HEIGHTS approve of the PROJECT, declare its public necessity, and authorizes the BOARD and MDOT to perform or cause to be performed, and complete the PROJECT along with all administration in reference thereto.
- 2. The PROJECT shall include total payments to the contractor. Any costs incurred by the BOARD prior to this agreement date shall be allowable.
- 3. The estimated total LOCAL SHARE is \$629,645 and shall be allocated simultaneously and proportionately as follows:
 - a. MADISON HEIGHTS shall contribute \$157,413 and will fund their share from the Tri-Party Program.
 - b. TROY shall contribute \$157,413 toward the LOCAL SHARE.
 - c. The Board shall contribute \$314,819 toward the LOCAL SHARE.
 - d. Any PROJECT costs above the Tri-Party Program funding of \$157,413, TROY contribution of \$157,413, and the BOARD contribution of \$314,819 will be funded 100% by the BOARD.
- 4. Upon execution of this agreement, the BOARD shall submit an invoice to TROY in the amount of \$157,413 (being 100% of TROY'S contribution).
- 5. The total actual LOCAL SHARE will be determined from the records of the BOARD upon completion of State financial audits of the PROJECT and a final determination of the total federal funds used on the PROJECT. Final adjustments in the financial obligations of the parties hereto will be made upon completion of the required audits.
- 6. Upon receipt of said invoice(s), TROY shall pay to the BOARD the full amount thereof, within thirty (30) days of such receipt.
- 7. The BOARD shall execute a separate Cost Participation Agreement with the City of Madison Heights, for their share of the estimated PROJECT cost.

14 Mile Road City of Troy Project No. 55031 7/14/2022 IN WITNESS WHEREOF, the parties hereto have executed this Agreement the day and date first written above.

BOARD OF ROAD COMMISSIONERS OF THE COUNTY OF OAKLAND A Public Body Corporate

Зу
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CITY OF TROY
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EXHIBIT A

TRI-PARTY PROGRAM

14 Mile Road

Barrington Street to Dequindre Road

City of Troy

Board Project No. 55031

Resurfacing of 14 Mile Road from Barrington Street to Dequindre Road.

ESTIMATED PROJECT COST

Contractor Payments: \$5,537,121

Less Federal Funds: (\$4,907,476)

Total Estimated Local Share: \$629,645

COST PARTICIPATION BREAKDOWN

	TROY	MADISON HEIGHTS	COUNTY	BOARD	TOTAL
Tri-Party Program	\$0	\$52,471	\$52,471	\$52,471	\$157,413
Contribution	\$157,413	\$0	\$0	\$314,819	\$472,232
TOTAL LOCAL SHARES	\$157,413	\$52,471	\$52,471	\$367,290	\$629,645

A Meeting of the Civil Service Commission (Act 78) was held Tuesday, June 14, 2022 at Troy City Hall, 500 W. Big Beaver Road in the Council Boardroom. Chairman/President McGinnis called the meeting to order at 10:00 AM.

A. ROLL CALL:

PRESENT: Chairman/President Donald E. McGinnis, Jr.

Commissioner David Cannon Commissioner John Steele

ALSO PRESENT: Tom Gordon, Captain

Pete Hullinger, Fire Chief Lori Grigg Bluhm, City Attorney

Destiney Bodnovich, Human Resources Specialist

Cheryl A. Stewart, Deputy City Clerk

B. APPROVAL OF MINUTES:

1. Approval of Minutes of Monday, May 2, 2022

Resolution #CSC-2022-06-009 Moved by Cannon Seconded by Steele

RESOLVED, That the Troy Civil Service Commission (Act 78) hereby **APPROVES** the Minutes of the Monday, May 2, 2022, meeting as presented.

Yes: All-3 No: None

MOTION CARRIED

- C. PETITIONS AND COMMUNICATIONS: None
- D. REPORTS: None
- E. OLD BUSINESS: None
- F. NEW BUSINESS:

1. <u>Approval of Job Qualifications, Posting and Test Battery for Recruitment of</u> Police Officer

Suggested Resolution
Resolution #CSC-2022-06-010
Moved by Cannon
Seconded by Steele

RESOLVED, That the Civil Service Commission (Act 78) hereby **APPROVES** the job qualifications, the posting and the test battery for the recruitment of Police Officer as **PRESENTED**.

Yes: All-3 No: None

MOTION CARRIED

2. Approval of Job Qualifications, Posting and Test Battery for Recruitment of Deputy Fire Chief

Suggested Resolution
Resolution #CSC-2022-06-011
Moved by Cannon
Seconded by Steele

RESOLVED, That the Civil Service Commission (Act 78) hereby **APPROVES** the Job Qualifications, Posting and Test Battery for Recruitment of Deputy Fire Chief as **PRESENTED**.

Yes: All-3 No: None

MOTION CARRIED

G. PUBLIC COMMENT:

H. ADJOURNMENT:

The Civil Service Commission (Act 78) meeting ADJOURNED at 10:06 AM.

Donald E. McGinnis, Jr., Chairman

Cheryl A. Stewart, Deputy City Clerk



On June 21, 2022 at 7:30 p.m., Chair Bossenbroek, called the Zoning Board of Appeals meeting to order.

1. ROLL CALL

Present:

Michael Bossenbroek Barbara Chambers Jefferey Forster Aaron Green Mahendra Kenkre Jayalakshmi Malalahalli James McCauley

Also Present:

Paul Evans, Zoning and Compliance Specialist Allan Motzny, Assistant City Attorney

Member Eisenbacher arrived at 7:34 and replaced Alternate Forster. Alternate Forster remained in audience for entire meeting.

- 2. <u>PROCEDURE</u>- read by Chair Bossenbroek
- 3. APPROVAL OF MINUTES -

Minutes of April 19, 2022

MOTION to approve.

Moved by Green Seconded by Chambers

RESOLVED, to approve the April 19, 2022 meeting minutes.

Yes: All

MOTION PASSED

- 4. APPROVAL OF AGENDA Add annual elections to Miscellaneous Business
- 5. <u>HEARING OF CASES:</u>
- A. <u>VARIANCE REQUEST</u>, 5286 CHURCHILL, IWONA & MARCIN BAZINSKI A variance to construct a detached accessory structure (shed) 1) in the side yard where the Zoning Ordinance allows only in the rear yard, 2) a distance of 7 feet 2 inches from the main building where the Zoning Ordinance requires it to be 10 feet from the main building and 3) setback zero feet from the side property line where the Zoning Ordinance requires a 6 foot setback.

Moved by Bossenbroek Second by Green

RESOLVED, to deny the variance

Yes: McCauley, Bossenbroek, Chambers, Malalahalli, Kenkre, Green, Kenkre

No: Eisenbacher

MOTION PASSED

B. <u>VARIANCE REQUEST, 157 WILTON, RYAN & KATELYN HAUTAU</u>- A variance to construct a home addition 35.67 feet from the rear property line where the Zoning Ordinance requires the proposed addition to be 45 feet from the rear property line.

Moved by Eisenbacher Second by McCauley

RESOLVED, to grant the variance

Yes: All

MOTION PASSED

C. <u>VARIANCE REQUEST</u>, 2775 E. SQUARE LAKE, REGINA & DONALD FAIRMAN A variance to construct a home addition 20 feet from the front property line where the Zoning Ordinance requires the proposed addition to be 50 feet from the front property line.

Moved by Green Second by Malalahalli

RESOLVED, to grant the variance

Yes: All

MOTION PASSED

- 6. <u>COMMUNICATIONS</u> Mr. Evans previewed the July ZBA agenda.
- 7. <u>MISCELLANEOUS BUSINESS</u> –

Board Elections:

Moved by Green Second by McCauley RESOLVED, to elect Bossenbroek as Chair and Eisenbacher as Vice Chair

Yes: All

MOTION PASSED

Mr. Evans advised the Board that the "Statement of Practical Difficulty" text has been updated.

Rules of Procedure:

By consent, the Board requested draft language to automatically postpone May elections if there is no meeting in May.

Mr. McCauley requested training on making motions. Mr. Motzny will address at next meeting.

- 8. PUBLIC COMMENT -None
- 9. ADJOURNMENT -The Zoning Board of Appeals meeting ADJOURNED at 9:00 pm.

Respectfully submitted,

Michael Bossenbroek, Chair

Paul Evans, Zoning and Compliance Specialist

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CITY COUNCIL REPORT

Date: July 25, 2022

To: Mark F. Miller, City Manager

From: Robert J. Bruner, Assistant City Manager

Brian Goul, Recreation Director

Dennis Trantham, Facilities and Grounds Operations Manager

Kurt Bovensiep, Public Works Director

Subject: City of Troy 2020-2024 Parks and Recreation Master Plan – Progress Update

On January 27, 2020, City Council held a Public Hearing for the 2020-2024 Parks and Recreation Master Plan and resolved to approve the plan (RESOLUTION # 2020-01-022). Although the plan is non-binding and does not fiscally obligate the City of Troy to expense funds toward the plan, the city has made significant progress in the included Action Plan. Since the plan is half-way through its duration the Department of Public Works Grounds Division and The Recreation Department thought it important to report on the current progress.

Maintain and upgrade existing park facilities (all parks)

FY2021 Improvements: \$408,571.66

- Replacement of Jaycee Park south play structure including the safety surface
- Boulan Park Restroom improvements
 - o Interior Painting North and South
 - Bottle Filling Stations installed
- Jaycee Park Restroom Improvements
 - o Replaced Men's and Women's restroom doors on south building
 - o Interior Painting of North and South
 - o Bottle filling station
 - Tile repairs
 - o Pavilion Drinking Fountain
- Boulan Park Site lighting panel replacement
 - Lighting control panel for field and parking lot lighting
- Firefighters Restroom Improvements
 - o Roll up door replacement
 - Interior Painting
- Boulan Park Tennis Court Resurfacing

FY2022 - \$161,450.77

- Boulan Park Restroom improvements
 - Drinking Fountain
 - Heat to Boulan South
 - Bike Rack
- Firefighters Restroom Improvements

- Tile Floor Repairs
- LED Fixture Replacement
- Bottle Fill Station
- o Bike Rack
- Waterless Urinals
- Jaycee Park Restroom Improvements
 - Tile Floor Repairs
 - o Roll Up Door Replacement
 - South Restroom Electrical Distribution Panel Replacement
 - Bicycle repair/ bottle filling station at the North restroom facility
 - o Bike rack
 - Waterless urinals
 - Hot water heater, commode replacement, and mixing valve replacement
- Added heat to the Dog Park Restroom
- Brinston Park Restroom Improvements
 - Waterless Urinal
 - o Bike Rack
- Raintree Restroom Improvements
 - o Rollup Door Replacement
 - Bottle Fill Station
 - o Bike Rack
 - Waterless Urinals
 - o Electrical Distribution Panel Replacement
- Aerivator
- Top Dressing Machine
- UTV Replacement

FY2023 (planned) ~ \$8,142,000

- Playscape replacement at Community Center
- Sylvan Glen Lake Park Development
- Misc. (For sure Flynn) Play Structure replacement
- Inclusive Park Design
- Union Corners Retaining Wall
- Repaint Gambrel Roof Barn
- Gas services to restrooms
- Flynn Park Restroom Repairs
- Boulan Park Restroom Renovation
 - o Furnaces
 - Misc. repairs
- Brinston Park Restroom Renovation
 - o Furnace
 - o Misc. repairs
- Firefighters Park Restroom Renovation
 - o Furnace
 - Misc. repairs
- Jaycee Park Restroom Renovation
 - o Furnaces

- Misc. repairs
- Raintree Park Restroom Renovation
 - o Furnace
 - o Misc. repairs
- Stine Park Pavilion

Develop a comprehensive trails and pathways system throughout Troy

- Phase 2 of the Troy Trail through Sylvan Glen Lake Park
- Phase 3 of the Troy Trail through Jaycee Park
- Phase 4 of the Troy Trail currently being planned through Section 15

<u>Pursue alternative revenue opportunities to maintain and improve Parks and Recreation facilities and programs</u>

- Community Project Funding Grant- \$1.5 million
- Community Development Block Grant- Reassignment of \$480,000 and an additional \$125,000
- Child Care Sustainability Grant- \$71,500 toward preschool
- Increased sponsorships for our special events

Review and refine recreation program offerings

- Streamlined programs and eliminated ones that are low in numbers
- Implemented many new programs that better fit the needs of the Community.
- Worked with the Troy Historical Society, Troy Nature Society, and Troy Library to ensure that
 we are not offering the same programs and ensure that special events are not double booked
- Added cricket programs, additional adaptive programs, additional pickleball lessons
- Conducted surveys to determine programming demand type

Supplement and increase the existing urban forest

- The City of Troy has received a grant through the USDA Forestry Service Great Lakes
 Restoration Initiative Tree Grant program focused on reducing runoff in the Rouge River Area
 of Concern (AOC) as identified in the Great Lakes Water Quality Agreement of 1987.
 - o Planted an additional 100 trees and reimbursed \$150 per tree
- ReLeaf Michigan in partnership with Nolan Transportation
 - o Planted 20 trees in Boulan Park
- Continue planting 400 trees a year through city Tree Planting Program
- Continued Maintenance
 - Between FY21-FY23 we will have invested an average of \$787,000 in the maintenance of the urban forest.
 - This includes inhouse and vendor provided services.

Increase awareness of Troy Recreation properties and programming

- Began utilizing Next Door to share programs and announcements
- Streamlined enewsletters into MailChimp: Recreation Enews, Fifty Forward, and Adaptive Connection Website redesign to improve navigation and ease of use
- Fifty Forward redesign to include all relevant City of Troy offerings for seniors
- Used alerts, enewsletters, virtual Rec Guides, and social media to communicate virtual offerings during the pandemic.
- Offer information around the building regarding programs, Historical Village, Nature Center, Troy Public Library and Troy Family Aquatic Center
- Updated info on flyers to be more descriptive when describing our Parks.

968 Wesley Drive Troy, MI 48098-1811

6 July, 2022

Mr. Mark Miller, City Manager City of Troy 500 W. Big Beaver Road Troy, MI 48084

Dear Mr. Miller,

I am writing to commend one of your city employees: Paul Evans. As a long-time Troy resident, I have had occasion to contact Mr. Evans several times over the years. He is invariably professional, friendly and kind. I'm sure that he must get complaints all day long, but it never seems to affect his behavior with concerned residents and for that, he is to be commended!

In this day and age, it seems that many people only want to point out what is wrong with everything and everybody. When someone does a good job, that deserves to be pointed out as well. I hope that you know what a great city representative you have in Mr. Evans and hope that he remains in his job for many years to come!!

Sincerely,

Kathy Gualtieri

Kathy Gualtiere

U.S. REPRESENTATIVE ELISSA SLOTKIN EIGHTH DISTRICT OF MICHIGAN



GOMMITTEE ON ARMED SERVICES
GOMMITTEE ON HOMELAND SEGURITY
GOMMITTEE ON VETERANS' AFFAIRS

CONGRESS OF THE UNITED STATES HOUSE OF REPRESENTATIVES WASHINGTON, D.G. 20515

June 24, 2022

Chief Pete Hullinger Fire Chief, Troy Fire Department 500 W. Big Beaver Road Troy, MI 48084

Chief Hullinger,

Community and leadership are two of the most critical concepts any society needs to thrive, and both of these were on full display Tuesday night as a massive fire blazed in Holly and you and your firefighters answered the call for mutual aid and rushed toward it. I would like to extend my profound and personal gratitude to you and your crew who, without hesitation, did whatever they could to extinguish the flames, secure the scene, evacuate residents and business owners, provide cooling services and relief to fellow responders, and assist in whatever way needed.

As you are aware, Holly is my family's home, and seeing the historic treasures and other buildings with great significance to the community in peril was gut wrenching. But while the blaze was devastating, I have no doubt that without the quantity and quality of responders like yours who were on the scene, we would have experienced a far worse outcome. June 21, 2022 will certainly be remembered as a sad day in Holly's history, but it should also be known as a day when so many came together and worked as one. Community and leadership came first, and for that I am forever grateful. Thank you for all you do.

Best wishes,

Congresswoman Elissa Slotkin

CITY MANAGER
CITY OF TROY, OAKLAND COUNTY
500 W. BIG BEAVER ROAD
TROY, MI 48084

STATE OF MICHIGAN BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION NOTICE OF SECOND HEARING FOR THE GAS CUSTOMERS OF DTE GAS COMPANY CASE NO. U-21064

- DTE Gas Company requests Michigan Public Service Commission's approval of its revised gas cost recovery plan (GCR), 5-year forecast and monthly GCR factor for the September 2022 through March 2023 portion of the April 2022 March 2023 operational year.
- The information below describes how a person may participate in this case.
- You may call or write DTE Gas Company, One Energy Plaza, Detroit, MI 48226, (800) 477-4747 for
 a free copy of its application. Any person may review the documents at the offices of DTE Gas
 Company or on the Commission's website at: michigan.gov/mpscedockets.
- A pre-hearing will be held:

DATE/TIME:

Tuesday, August 2, 2022 at 10:00 AM

BEFORE:

Administrative Law Judge Katherine Talbot

LOCATION:

Video/Teleconferencing

PARTICIPATION:

Any interested person may participate. Persons needing any

assistance to participate should contact the Commission's Executive

Secretary at (517) 284-8090, or by email at

mpscedockets@michigan.gov in advance of the hearing.

The Michigan Public Service Commission (Commission) will hold a second pre-hearing to consider DTE Gas Company's (DTE Gas) May 31, 2022, amended application requesting the Commission to: 1) approve a Gas Cost Recovery (GCR) plan and a maximum base gas cost recovery factor of \$5.07 per Mcf that can be adjusted to a new maximum GCR rate by the monthly NYMEX-based contingency factor matrix, to be reflected in DTE Gas's monthly gas customer billings beginning September 1, 2022, and continuing through March 31, 2023; 2) approve a SOLR Reservation Charge of an additional \$0.45 per Mcf that is billed to GCR customers while the Reservation Charge billed to Gas Customer Choice customers will be \$0.30 per Mcf; 3) determine that DTE Gas's 5-Year (April 2022-March 2027) forecast of gas requirements, supplies and costs, and Gas Supply Plan does not include any cost items that the Commission would be unlikely to permit DTE Gas to recover in the future; and 4) grant DTE Gas other and further relief.

All documents filed in this case shall be submitted electronically through the Commission's E-Dockets website at: michigan.gov/mpscedockets. Requirements and instructions for filing can be found in the User Manual on the E-Dockets help page. Documents may also be submitted, in Word or PDF format, as an attachment to an email sent to: mpscedockets@michigan.gov. If you require assistance prior to e-filing, contact Commission staff at (517) 284-8090 or by email at: mpscedockets@michigan.gov.

Any person wishing to intervene and become a party to the case shall electronically file a petition to intervene with this Commission by July 26, 2022. (Interested persons may elect to file using the traditional paper format.) The proof of service shall indicate service upon DTE Gas Company's attorney, Carlton D. Watson, One Energy Plaza, Detroit, MI 48226.

The prehearing is scheduled to be held remotely by video conference or teleconference. Persons filing a petition to intervene will be advised of the process to participate in the hearing.

Any person wishing to participate without intervention under Mich Admin Code, R 792.10413 (Rule 413), or file a public comment, may do so by filing a written statement in this docket. The written statement may be mailed or emailed and should reference Case No. **U-21064**. Statements may be emailed to: myseq-amichigan.gov. Statements may be mailed to: Executive Secretary, Michigan Public Service Commission, 7109 West Saginaw Hwy., Lansing, MI 48917. All information submitted to the Commission in this matter becomes public information, thus available on the Michigan Public Service Commission's website, and subject to disclosure. Please do not include information you wish to remain private. For more information on how to participate in a case, you may contact the Commission at the above address or by telephone at (517) 284-8090.

Requests for adjournment must be made pursuant to Michigan Office of Administrative Hearings and Rules R 792.10422 and R 792.10432. Requests for further information on adjournment should be directed to (517) 284-8130.

For more information on how to participate in a case, you may contact the Commission at the above address or by telephone at (517) 284-8090.

The Utility Consumer Representation Fund has been created for the purpose of aiding in the representation of residential utility customers in various Commission proceedings. Contact the Chairperson, Utility Consumer Participation Board, Department of Licensing and Regulatory Affairs, P.O. Box 30004, Lansing, Michigan 48909, for more information.

Jurisdiction is pursuant to 1909 PA 300, as amended, MCL 462.2 et seq.; 1919 PA 419, as amended, MCL 460.54 et seq.; 1939 PA 3, as amended, MCL 460.1 et seq.; 1969 PA 306, as amended, MCL 24.201 et seq.; 1982 PA 304, as amended, MCL 460.6h et seq.; and Parts 1 & 4 of the Michigan Office of Administrative Hearings and Rules, Mich. Admin Code, R 792.10106 and R 792.10401 through R 792.10448.